

CONSULTATIVE MEETING ON ENDING THE TRANSITION IN SOMALIA

Statement on Adoption of the Roadmap

Mogadishu, 6 September 2011

1. The first Consultative Meeting on Ending the Transition was held in Mogadishu from 4 to 6 September 2011.
2. The Meeting was addressed by **H.E. Sheikh Sharif Sheikh Ahmed**, President of the Transitional Federal Government (TFG), **Hon. Sharif Hassan Sheikh Adan**, Speaker of the Transitional Federal Parliament (TFP), **H.E. Abdiweli Mohamed Ali**, Prime Minister of the TFG, **Abdirahman Mohamed Mohamud**, President of the Puntland State of Somalia, **Mohamed Ahmed Alin**, President of the Galmudug State of Somalia, and **Hon. Wafula Wamunyinyi**, Deputy Special Representative of the Chairperson of the African Union Commission. The Meeting was facilitated by **Augustine P. Mahiga**, Special Representative of United Nations Secretary-General.
3. Delegates included members of the TFIs, **Puntland State of Somalia**, **Galmudug State of Somalia** and **Ahlu Sunna Wal Jama'a**. Approximately three dozen stakeholders from the international community also participated in the proceedings, including: regional organisations, namely: **European Union**, **Inter-Governmental Authority on Development**, **League of Arab States** and **Organisation of the Islamic Conference**.
4. A special session on the humanitarian crisis and ongoing drought was held, during which the UN Humanitarian Coordinator, **Mr. Mark Bowden** briefed participants.
5. The Meeting considered four priority tasks for ending the Transition **before 20 August 2012**, namely: **Security**, **Constitution**, **Reconciliation** and **Good Governance** and adopted the Roadmap outlined in **Annex 1** and, agreed to the following **principles** for its implementation:
 - **Somali Ownership**: The TFG shall lead the process of the implementation of the Roadmap, working with TFP, regional entities, and all sectors of society, including women, business community, religious leaders, elders and youth.

- **Inclusivity and Participation:** The implementation of the priority tasks in the Roadmap shall be inclusive with participation of the TFG, TFP, Puntland State of Somalia, Galmudug, ASWJ and Civil Society.
 - **Resources:** The TFIs and the international community undertake to provide timely support for the implementation of the Roadmap in line with a Resource Mobilization Plan with milestones which shall be agreed **within 21 days**. Financial support by the international community shall be **on a results basis and contingent upon** the implementation of the priority tasks in the Roadmap.
 - In view of the limited time and resources, the TFIs and international community should, to the extent possible, **hold meetings inside Somalia** to allow the TFIs to devote more time to the implementation of the Roadmap.
 - **Monitoring and Compliance:** The implementation of the Roadmap shall be monitored on a continuous basis and appropriate measures taken to ensure compliance with the benchmarks and timelines in accordance with the Kampala Accord.
6. Within 14 days a **Technical Committee** composed of the TFIs, regional entities, ASWJ, and regional organisations including: (IGAD, EAC, AU, AMISOM, League of Arab States, EU and UN shall be formed to facilitate cooperation and collaboration among the Somali parties and with its international partners to implement the Roadmap. The Committee shall work from Mogadishu.
7. Finally, the Meeting expressed gratitude to AMISOM and troop contributing countries namely, Uganda and Burundi, and Somali forces for the sacrifices they continue to make to advance the cause to peace and stability in Somalia.

Signed on this day, 6 September 2011, in Mogadishu, Somalia

H.E Abdiweli Mohamed Ali,
Prime Minister of the TFG,

Abdi Farah Saeed,
Minister of Education, Puntland State of
Somalia

Mohamed Ali-Nur Hagi,
Minister of Int. Cooperation, Galmudug

Khalif Abdulkadir Moalin Noor
Head of the Delegation, ASWJ

Augustine P. Mahiga,
SRSG

Hon. Wafula Wamunyinyi,
DSRCC

Mohamed Said Omar,
Senior Governance & Policy Advisor
IGAD

Mohamed Idris,
Head of League of Arab States Mission
in Somalia

ANNEX 1: SOMALIA END OF TRANSITION ROADMAP

Benchmark 1: Security – (a) Improved Security in Mogadishu and the rest of Somalia

Key Tasks and Timeline	Responsibility	Resources	Compliance
(a) An inclusive JSC through bi-monthly meetings in Mogadishu to address key security issues and challenges facing Somalia;	---JSC; Ministers: Defense, Interior and National Security, Finance, Planning and Heads of National Security Agencies; Observer status -Puntland State of Somalia, Galmudug State of Somalia, ASWJ)	---JSC Secretariat; Meeting Schedule; Office Space;	*** (2 day) JSC structured meetings expanded to include regional entities and ASWJ.
(b) National Security and Stabilization Plan (NSSP) approved and being implemented by 19 October 2011. Over the next 12 months implement the following priority areas:			
(i) Establishment of basic administrative structures and extending maintenance of law and order in areas which have recently come under TFG control and ensure that Somali regional forces being included within NSSP remit;	---TFP: Speaker and Parliamentary Committee on Security; JSC, regional entities including ASWJ	---Funding; ---Workplan	**Disseminate National Security Stabilization Plan with regional entities before adoption;
(ii) Enhanced TFG integration and coordination role in co-opting local militia under its authority;	--Heads of National Security Agencies;	--Senior Security Experts	***Basic administrative structures;
(iii) Regional/District Security Committees for coordinating/facilitating civilian security, law and order established;	--UN, AU, IGAD and key member states involved in supporting Security Sector Development	---Trainings	***Inclusion of Somali regional forces within NSSP remit;
(iv) Disengaging fighters / Defectors / Surrendees program being implemented;			***Integration and coordination of local militia
(v) Prevention of the presence of children in the armed forces;			**District and Security Committees;
(vi) Efforts being made on protection of civilians from all armed violence, adherence to international Humanitarian Law and Human Rights Law			***Defector program;

Benchmark 1: Security – (b) Effective maritime security and counter piracy policy and strategy

Key Tasks and Timeline	Responsibility	Resources	Compliance
<p>(a) Effective maritime security and counter piracy policy and legislation in conjunction with regional entities including Puntland State of Somalia and Somaliland established by <u>20 January 2012</u>; to prevent piracy and protect Somalia natural resources. In particular:</p> <p>(i) EEZ declared by <u>19 December 2011</u>;</p> <p>(ii) Appoint a Counter Piracy Coordinator under a designated Minister by <u>19 December 2011</u>;</p> <p>(iii) Establish Somali Maritime Police Force/Coastguard(s)/Coastal monitoring capability, coordinated with land police force(s);</p> <p>(iv) Agree maritime security strategy with the regions and other governments including through Kampala Process by <u>March 2012</u></p> <p>(v) Develop programmes for anti-piracy community engagement and linked coastal economic projects by <u>20 December 2011</u> and begin implementation by <u>20 March 2012</u></p> <p>(vi) Build capacity to prosecute, try and imprison piracy and maritime law case by <u>18 May 2012</u>;</p> <p>(vii) Enact Anti-Piracy Legislation by <u>18 May 2012</u></p>	<p>--Min of Fisheries, Min of Transport and Ports, Min of Interior and National Security, Somali Mission to UN, AU, IGAD, regional entities including ASWJ</p> <p>---Prime Minister special envoy for EEZ issues</p>	<p>---Kampala Process, Secure funding, Resources</p> <p>Mobilization</p> <p>---Contact Group on Piracy of the Coast of Somalia</p>	<p>Implementation;</p> <p>--Counter Maritime Piracy Legislation, agreement between TFG and other administrations</p>

Benchmark 2: Constitution - (a) the Draft Constitution finalized for adoption

Key Tasks and Timeline	Responsibility	Resources	Compliance
(a) TFG policy decision on how to proceed with the constitutional process by <u>19 September 2011</u> .	--Prime Minister, Minister for Constitution,	--IFCC and Committee of Somali Expert Secretariat	**Progress report **Committee of Expert
(b) Committee of Somali Experts (maximum 9 persons including up to 4 women) appointed by <u>19 September 2011</u> to support the preparation of Draft Constitution;	--Prime Minister and Minister for Constitution; Speaker, in consultation with all Stakeholders	--External Experts and Support Staff; Funding; International Experts; Trainings; Capacity Building	appointed **Stakeholders Report and Resolutions **Thematic and
(c) Begin Consultations with Stakeholders on Federalism and Decentralized System of Administration and other contentious issues by <u>19 October 2011</u> ;	--IFCC, and Committee of Experts,	--Budget and Work plan	Stakeholders Consultation Meetings,
(d) Stakeholders Consultative Meetings to discuss Federalism and Decentralized System of Administration and resolution of other contentious issues by <u>19 November 2011</u> ;	--Technical Committee, Committee of Experts, SRSG	--Focus Group Discussions	**Charter Amended
(e) Transitional Federal Charter amended by <u>19 December 2011</u> to enable the constitutional process to proceed;	--Speaker, Minister for Constitution, and PCC, IFCC, Committee of Experts	--Draft Amendments --Civic Education	**Stakeholders Consultation Report
(f) Stakeholders Report on Federalism and Decentralized System of Administration and resolution of contentious issues completed by <u>30 December 2011</u> ;	--IFCC, Committee of Experts,	--Public Information --Capacity Building	**Draft Constitution **Stakeholder Meeting
(g) Draft Constitution published by <u>20 January 2012</u> ; and Stakeholders Consultative Meetings held by <u>20 March 2012</u> to validate Draft Constitution; Final Draft Constitution published by <u>18 May 2012</u> ;	--As above	--Publication and Dissemination of Report	**Final Draft Constitution

Benchmark 2: Constitution - (b) the Draft Constitution adopted

Key Tasks and Timeline	Responsibility	Resources	Compliance
(a) Appoint Joint Committee (TFG, TFP, Regional Administrations, Experts, CSO representatives – Maximum 15 persons including 5 women) <u>by 19 September 2011</u> ; to undertake preparation for adoption of the Draft Constitution;	---President, Speaker, Prime Minister in consultation with all Stakeholders ---Joint Committee	---ToR for Joint Committee, Budget, Work plan, International Experts, Secretariat, Resource	*** Joint Committee appointed
(b) Preparatory Plan and Report for provisional adoption of the Draft Constitution completed <u>by 15 November 2011</u> ;	---President, Prime Minister, Speaker, Regional Administrations, Technical Committee CSO, IFCC, SRSG	Mobilization, Training ---Dissemination	***Report of the Joint Committee
(c) High Level Consultative Meeting to discuss the process for federating Somalia through development of the State Governments, Regional and District Administrations held <u>by 19 October 2011</u> the Meeting should also agree on Preparatory Plan for provisional adoption of the Draft Constitution;	---Speaker, Minister for Constitution, Joint Committee, PCC, Technical Committee	---Stakeholders Meeting Budget and Planning Process	***Stakeholders Meeting facilitated by SRSG held
(d) Begin the preparation for provisional adoption of the Draft Constitution <u>by 20 January 2012</u> ;	---Joint Committee, Technical Committee	---Joint Report, Stakeholders Agreement, Draft Amendment,	***Stakeholders agreement on reform and the modalities for adoption of draft constitution
(e) Preparation for provisional adoption of the Draft Constitution completed <u>by 19 April 2012</u> ;	---Joint Committee, Technical Committee, IFCC	---Dates and sequencing of elections	***Reformed Parliament
(f) Begin provisional adoption process for the Draft Constitution <u>by 20 April 2012</u> ; Draft Constitution to be adopted <u>by 1 July 2012</u> ;	---Modalities for adoption	---Preparatory Plan	***Preparation Plan
(g) Constitutional Referendum held in accordance with the provisions of the New Constitution	---Reformed Parliament, Technical Committee, IMG,	---Election Plan and Oversight Mechanisms	***Draft Constitution Adopted and Elections

Benchmark 2: Constitution : (c) Parliamentary Reform

Key Tasks and Timeline	Responsibility	Resources	Compliance
<p>(a) Progress Report on Reform of Parliament by Parliamentary Committee on Reform by 19 September 2011; the Committee to Recommend immediate reforms aimed at making TFP effective to implement the Roadmap.</p>	<p>--Speaker, TFP Reform Committee;</p>	<p>---Appointment Letter, Terms of Reference of the Joint Committee, Parliamentary</p>	<p>*** Recommendations for Reforms</p>
<p>(b) Reform of TFP to begin by 19 September 2011 and completed by 19 November 2011:</p>	<p>---Speaker and TFP Reform Committee</p>	<p>Experts, Workshop Work plan, and Budget</p>	<p>*** Reforms to Implement the Roadmap</p>
<p>(c) Appoint Joint Committee (TFG, TFP, Regional Administrations, Civil Society and Experts - not more than 15 persons including 5 women) by 19 September 2011 to consult and prepare recommendations and modalities for establishing a new Federal Parliament under a new Federal Constitution. The size and criteria of the new Parliament shall be determined by the Constituent Assembly. All Federal States must be based on the Transitional Federal Charter. The Government shall encourage the formation of new Federal States based on the TFC</p>	<p>---TFG, TFP, Regional Administrations and Technical Committee,</p>	<p>---Technical Committee</p>	<p>*** Joint Committee Appointed</p>
<p>(d) Report of the Joint Committee on establishment of a new Federal Parliament under new Federal Constitution ready by 19 November 2011,</p>	<p>--Joint Committee,</p>		<p>***Stakeholders Meeting</p>
<p>(e) Stakeholders Consultative Meeting held by 19 November 2011 to agree on establishment of a new Federal Parliament under new Federal Constitution;</p>	<p>---Joint Committee, TFG, TFP, Regional Administrations and Technical Committee, AU, IGAD</p>		<p>***Stakeholders Agreement and Report included in Draft Constitution</p>
<p>(f) Stakeholders Agreement on establishment of new Federal Parliament under new Federal Constitution included in the Draft Constitution by 20 January 2012.</p>	<p>---SRSG</p>		

Benchmark 2: Constitution (d) Elections and Constitutional Referendum

Key Tasks and Timeline	Responsibility	Resources	Compliance
(a) Enact legislative framework for the Interim Electoral Commission	---Speaker, TFP, Minister for Constitution	---Appointment Letter, Members of the Commission;	*** Members of Interim Independent Electoral
(b) Appoint Competent Members of an Interim Independent Electoral Commission (maximum 9 persons and up to 4 women) by <u>19 September 2011</u> ; to undertake preparations for elections	--President, Speaker, Prime Minister in consultation with all Stakeholders	Committees, Workshop Work plan, and Budget	Commission appointed ***Guidelines Prepared
(c) Prepare guidelines for elections and/or selection of Members of Parliament, State and Regional, and District/Local Administrations, the nomination of candidates, the registration of citizens as voters, the conduct of elections and referendum, the regulation and supervision of elections by <u>20 December 2011</u>	---Interim Independent Electoral Commission; ---Speaker, Prime Minister, TFP,	---	***Legislation on Elections and Political Parties
(d) Enact legislation on Elections including the formation and registration of Political Parties by <u>30 December 2011</u> ;	---Interim Independent Electoral Commission; Minister for Interior and National Security; and UN, AU, IGAD		***Elections Plans and Political Parties Formed
(e) Prepare plans for Elections and/or Selection/Nomination for Members of Parliament, District/Local Administrations, Registration of Political Parties, Registration of Voters, Voter Education, Civic Education by <u>20 January 2012</u> ; preparations plan to be ready by <u>20 May 2012</u> ;	---As above		***Selection and Nomination for MPs
(f) Begin the Selection/Nomination for Members of Federal Parliament, District/Local Administrations by <u>20 May 2012</u> ; and complete the process by <u>20 June 2012</u> ;	---Interim Independent Electoral Commission, Puntland State of Somali, UN, AU, IGAD		***Elections (direct or indirect)
(g) Undertake Elections (direct or indirect) for Members of Parliament, and District/Local Administrations, and President by <u>20 August 2012</u>			

Benchmark 3: Political Outreach and Reconciliation

Key Tasks and Timeline	Responsibility	Resources	Compliance
<p>(a) Convene High Level Committee Meeting by <u>19 September 2011</u> to implement reconciliation with regional entities including ASWJ based on previous agreements and thereafter initiate dialogues and engagement with other groups in Somalia (regional entities should be based on TFC)</p>	<p>--President, Speaker, Prime Minister, Council of Ministers, regional entities including ASWJ</p>	<p>--High Level Meeting in Somalia --Reconciliation Council, Secretariat, Office, Staff, Budget, Resource Mobilization, Work Plan</p>	<p>**High Level Committee meeting convened in Somalia--Reconciliation Council</p>
<p>(b) TFG in consultation with regional entities including ASWJ to prepare National Reconciliation Plan including resolving inter-clan disputes, inclusive outreach strategy to be approved by parliament by <u>1 October 2011</u>.</p>	<p>---TFG, TFP, --TFG, TFP, Minister for Constitution and Reconciliation, Minister for Interior and National Security, regional entities including ASWJ</p>	<p>--District Peace and Security Committees, -Budget and Work plan, Coordination Mechanisms</p>	<p>**Report on District Peace and Security Committees established-- Report number of regions and local administration visited, modalities for working with local administrations, basic services</p>
<p>(c) Reform, Revitalize National Reconciliation Commission by <u>1 October 2011</u></p>	<p>--TFG, TFP, Minister for Constitution and Reconciliation, Minister for Interior and National Security, regional entities including ASWJ</p>	<p>--Regions and local administrations to visit, basic social service to population</p>	<p>**Modalities for working with local administrations being implemented</p>
<p>(d) Support regional entities including ASWJ to coordinate and support local level reconciliation and peace building initiatives across the country by <u>19 November 2011</u>;</p>	<p>--AS above-</p>	<p>--Resource Mobilization</p>	<p></p>
<p>(e) Subject to security visit all regions under the TFG and allied regional entities by <u>19 November 2011</u>; and/or establish the modalities for supporting and working/establishing local administrations;</p>	<p>--President, Prime Minister, Speaker</p>	<p></p>	<p></p>
<p>(f) Activate the existing Peace Committees within regional entities and facilitate the establishment of new ones by <u>19 November 2011</u> to facilitate local/grass roots reconciliation and peace building initiatives;</p>	<p></p>	<p></p>	<p></p>

Benchmark 4: Good Governance: (a) Transparency and Accountability

Key Tasks and Timeline	Responsibility	Resources	Compliance
(a) Enhance mechanisms for greater coordination and information sharing between Somali and international development and humanitarian agencies by <u>19 September 2011</u> ;	--Minister for Planning, Interior and National Security, Technical Committee	--Meeting with Aid Agencies to review coordination mechanism --Team to undertake Analysis of all Receipts and	**Report on coordination and information sharing; **Enhance coordination mechanisms;
(b) Enact legislation and implement measures by <u>19 October 2011</u> to fight corruption and abuse of public offices at all levels of government including (local and regional);	---Prime Minister, President TFP, TC -Interim Anti-Corruption and Commission, Technical Committee, Minister for Justice	Expenditures for all TFG Revenues and Income; --Experts, Field Study – Audit Exercise, Capacity Building	***Interim ACC Members ***Measures and Impact on Corruption Report;
(c) Appoint Competent Members of an Interim Independent Anti-Corruption Commission (maximum 9 persons including 4 women) by <u>19 November 2011</u> ;	Minister for Justice --Prime Minister, Minister for Finance, Planning, Trade		**Task Force Appointed ***Task Force Report
(d) Appoint a Competent Task Force by <u>19 December 2011</u> to prepare report of all TFG revenues, receipts and expenditures, airport taxes, landing fees, parking fees, over flight fees, port fees and charges including wharfage charges and fees, telecommunications and including from donors, etc;	---Minister for Finance, Auditor General, Accountant General ---Prime Minister, Minister for Planning,		***Fiscal Budget passed by Parliament ***Measures and Impact

Benchmark 4: Good Governance (b) Public Finance Management

Key Tasks and Timeline	Responsibility	Resources	Compliance
(a) Ensure that all government revenues are collected using official government documents and recorded according to the law and deposited to the Consolidated Fund at the Central Bank <u>by 19 December 2011</u>	--Prime Minister, Minister for Finance, Planning, Trade, Interior	--Meeting with Aid Agencies to review coordination mechanism	*****Fiscal Budget passed by Parliament
(b) Comprehensive Report on all TFG Revenues and Expenditure completed <u>by 20 January 2012:</u>	---Minister for Finance, Auditor General, Accountant General	--Team to undertake Analysis of all Receipts and Expenditures for all TFG Revenues and Income;	***Measures and Impact Report on Appointment and Discipline of Public Servants
(c) Review and update existing Civil Service Code/Law <u>by 20 January 2012:</u>	---	--Experts, Field Study – Audit Exercise, Capacity Building	
(d) Formulate and approve a National Fiscal Budget for the year 2011/2012 <u>by 31 December 2011:</u>	---Prime Minister, Minister for Planning, ---Ministry of Finance National Civil Service Commission, Ministry of Labour,		
(e) Initiate the process to develop a National Development and Recovery Strategy <u>by 20 February 2012</u>	----Minister for Finance		