## Peace Agreement Access Tool PA-X https://test.pax.peaceagreements.org/

| Country/entity         | Philippines<br>Mindanao                                           |
|------------------------|-------------------------------------------------------------------|
| Region                 | Asia and Pacific                                                  |
| Agreement name         | Highlights of the Meeting of the Joint Technical Group on Concept |
| Date                   | 6 Feb 2006                                                        |
| Agreement status       | Multiparty signed/agreed                                          |
| Interim<br>arrangement | Yes                                                               |

#### Philippine Insurgencies (1968 - )

The Maoist Insurgencies (1968 - )

#### Philippines-NDF

The Philippines have been defined by a series of center-periphery and often ideologically Maoist, separatist insurgencies. The Communist Party of the Philippines (CPP), began its war against the central Philippine government in 1968 through their armed wing – the New People's Army (NPA). Further legitimacy was gained through the establishment of the National Democratic Front (NDF) in 1973. Grievances were predominantly opposed to the corruption and repression under the authoritarian Marcos regime.

#### Philippines-Cordillera

With the overthrow of Marcos' regime in 1986, the CPP factionalized further to take on more localized characteristics. The Cordillera Peoples Liberation Army (CPLA) broke away from the NDF in 1986 to focus on the protection of the Cordilleran people and land in northern Luzon. Hostilities were formally ended in July 2011, with an agreement signed between the central government, the CPLA and the Cordillera Bodong Administration (CBA) that allowed for the absorption of CPLA fighters into the Philippine Army and the re-working of the CBA-CPLA into a socio-development organisation.

#### Philippines-RPM-P

Meanwhile, purge among the CPP in the early 1990s, encouraged the formation of a parallel party, the Revolutionary Workers Party (RPM-P). Their armed wing, the Alex Boncayao Brigade (ABB) which had carried out a number of assassinations during the 1980s at the bequest of the CPP, followed suit and allied themselves with the RPM-P in 1997 forming the (RPM-P-RPA-ABB). Severely weakened by the split with the CPP and with the arrest of several key figures, the RPM-P-RPA-ABB signed a peace agreement in December 2000, which encouraged the RPM-P's branch in Mindanao to break away in 2001.

The CPP-NPA has only participated in intermittent talks with the government. Talks halted in 2004 when Gloria Macapagal-Arroyo's administration sought closer ties with the U.S. in the war on terror and added the CPP-NPA to the list of terrorist organisations, renewing violence. Following the launch of a counter-insurgency by the Philippine government, negotiations have been further delayed due to suspected internal differences between the CPP 'old guard' and younger members.

The Moro Insurgency (1968 - )

#### Philippines-Mindanao

The Moro Insurgency began in 1968, in Mindanao and the Sulu archipelago after the killing of Moro Commandos, the so-called Jabidah Massacre, by the Philippine Army following a plot to invade Sabah province in Malaysia. The Moro National Liberation Front (MNLF) captured a swath of territory in the mid-1970s. In an attempt to stem the violence, the constitution was reformed and Autonomous Region in Muslim Mindanao (ARMM) was created 1990 graphing adevolution of power to the provinces of Lanao del Sur, Maguindanao, Sulu and Tawi-Tawi. Following the establishment of the ARMM, the MNLE splintered into a range of smaller groups including Islamic factions such as the

| Stage                            | Framework/substantive - partial                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |  |
|----------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Conflict nature                  | Government/territory                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| Peace process                    | Philippines - Mindanao process                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |  |
| Parties                          | Mr. Tapa Umal, GRP Technical Working Group on Concept Chairman;<br>Prof. Habib Macaayong, MILF Technical Working Group on Concept Chairman                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |  |
| Third parties                    | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |  |
| Description                      | One page agreement that highlights the meeting of the Technical Working Groups<br>(TWGs) on the Strand of Concept, in which the Parties affirmed that 'the Bangsamoro<br>Judicial Entity shall have the authority and the jurisdiction over the ancestral domain<br>and ancestral land'.                                                                                                                                                                                                                                                                                                                                                                |  |
| Agreement<br>document            | PH_060206_Highlights of TWG on Concept.pdf (opens in new tab)   Download PDF                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |  |
| Groups                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |  |
| Children/youth                   | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| Disabled persons                 | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| Elderly/age                      | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| Migrant workers                  | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| Racial/ethnic/<br>national group | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| Religious groups                 | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| Indigenous people                | Groups→Indigenous people→Rhetorical<br>P<br>Groups→Indigenous people→Substantive<br>age 1, 2. The remaining unresolved issue under the Strand on Concept concerns the<br>question of delineation. After a thorough and lengthy discussion by the GRP and MILF<br>TWGs, both parties agree to put on record that the Bangsamoro Judicial Entity (BJE)<br>shall have the authority and the jurisdiction over the ancestral domain and ancestral<br>land, including both the alienable and nonalienable within the Bangsamoro homeland.<br>The delineation of ancestral domain/land that has been agreed by the Strand on<br>Territory rests with the BJE. |  |

| Other groups                  | No specific mention. |
|-------------------------------|----------------------|
| Refugees/displaced<br>persons | No specific mention. |
| Social class                  | No specific mention. |
| Gender                        |                      |
| Women, girls and<br>gender    | No specific mention. |
| Men and boys                  | No specific mention. |
| LGBTI                         | No specific mention. |
| Family                        | No specific mention. |

## **State definition**

| Nature of state<br>(general)                   | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| State configuration                            | Page 1, 2. The remaining unresolved issue under the Strand on Concept concerns the question of delineation. After a thorough and lengthy discussion by the GRP and MILF TWGs, both parties agree to put on record that the Bangsamoro Judicial Entity (BJE) shall have the authority and the jurisdiction over the ancestral domain and ancestral land, including both the alienable and nonalienable within the Bangsamoro homeland. The delineation of ancestral domain/land that has been agreed by the Strand on Territory rests with the BJE.                                                                                             |
| Self determination                             | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Referendum                                     | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| State symbols                                  | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Independence/<br>secession                     | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Accession/<br>unification                      | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Border delimitation                            | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Cross-border<br>provision                      | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Governance                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
| Political<br>institutions (new or<br>reformed) | Governance→Political institutions (new or reformed)→General references<br>Page 1, 2. The remaining unresolved issue under the Strand on Concept concerns the<br>question of delineation. After a thorough and lengthy discussion by the GRP and MILF<br>TWGs, both parties agree to put on record that the Bangsamoro Judicial Entity (BJE)<br>shall have the authority and the jurisdiction over the ancestral domain and ancestral<br>land, including both the alienable and nonalienable within the Bangsamoro homeland.<br>The delineation of ancestral domain/land that has been agreed by the Strand on<br>Territory rests with the BJE. |
| Elections                                      | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Electoral<br>commission                        | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |

| Political parties<br>reform                 | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
|---------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Civil society                               | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Traditional/<br>religious leaders           | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Public<br>administration                    | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Constitution                                | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Power sharing                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| Political power<br>sharing                  | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Territorial power<br>sharing                | Power sharing→Territorial power sharing→Autonomous regions<br>Page 1, 2. The remaining unresolved issue under the Strand on Concept concerns the<br>question of delineation. After a thorough and lengthy discussion by the GRP and MILF<br>TWGs, both parties agree to put on record that the Bangsamoro Judicial Entity (BJE)<br>shall have the authority and the jurisdiction over the ancestral domain and ancestral<br>land, including both the alienable and nonalienable within the Bangsamoro homeland.<br>The delineation of ancestral domain/land that has been agreed by the Strand on<br>Territory rests with the BJE. |  |
| Economic power<br>sharing                   | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Military power<br>sharing                   | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Human rights and o                          | equality                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |  |
| Human rights/RoL<br>general                 | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Bill of rights/similar No specific mention. |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |  |
| Treaty<br>incorporation                     | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Civil and political<br>rights               | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |
| Socio-economic<br>rights                    | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |  |

# **Rights related issues**

| Citizenship                | No specific mention. |
|----------------------------|----------------------|
| Democracy                  | No specific mention. |
| Detention<br>procedures    | No specific mention. |
| Media and<br>communication | No specific mention. |
| Mobility/access            | No specific mention. |
| Protection<br>measures     | No specific mention. |
| Other                      | No specific mention. |

## **Rights institutions**

| NHRI                                                         | No specific mention. |
|--------------------------------------------------------------|----------------------|
| Regional or<br>international<br>human rights<br>institutions | No specific mention. |

## Justice sector reform

Criminal justice and No specific mention. emergency law

# State of emergency No specific mention. provisions

| Judiciary and<br>courts  | Page 1, 2. The remaining unresolved issue under the Strand on Concept concerns the question of delineation. After a thorough and lengthy discussion by the GRP and MILF TWGs, both parties agree to put on record that the Bangsamoro Judicial Entity (BJE) shall have the authority and the jurisdiction over the ancestral domain and ancestral land, including both the alienable and nonalienable within the Bangsamoro homeland. The delineation of ancestral domain/land that has been agreed by the Strand on Territory rests with the BJE. |
|--------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Prisons and<br>detention | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |

**Traditional Laws** No specific mention.

#### Socio-economic reconstruction

| Development or<br>socio-economic<br>reconstruction | No specific mention. |
|----------------------------------------------------|----------------------|
| National economic<br>plan                          | No specific mention. |
| Natural resources                                  | No specific mention. |
| International funds                                | No specific mention. |
| Business                                           | No specific mention. |
| Taxation                                           | No specific mention. |
| Banks                                              | No specific mention. |
|                                                    |                      |

# Land, property and environment

| Land reform/rights                    | No specific mention. |
|---------------------------------------|----------------------|
| Pastoralist/<br>nomadism rights       | No specific mention. |
| Cultural heritage                     | No specific mention. |
| Environment                           | No specific mention. |
| Water or riparian<br>rights or access | No specific mention. |

## Security sector

| Security<br>Guarantees                             | No specific mention. |
|----------------------------------------------------|----------------------|
| Ceasefire                                          | No specific mention. |
| Police                                             | No specific mention. |
| Armed forces                                       | No specific mention. |
| DDR                                                | No specific mention. |
| Intelligence<br>services                           | No specific mention. |
| Parastatal/rebel<br>and opposition<br>group forces | No specific mention. |
| Withdrawal of<br>foreign forces                    | No specific mention. |
| Corruption                                         | No specific mention. |
| Crime/organised<br>crime                           | No specific mention. |
| Drugs                                              | No specific mention. |
| Terrorism                                          | No specific mention. |

# Transitional justice

| Transitional justice<br>general | No specific mention. |
|---------------------------------|----------------------|
| Amnesty/pardon                  | No specific mention. |
| Courts                          | No specific mention. |
| Mechanism                       | No specific mention. |
| Prisoner release                | No specific mention. |
| Vetting                         | No specific mention. |
| Victims                         | No specific mention. |
| Missing persons                 | No specific mention. |
| Reparations                     | No specific mention. |
| Reconciliation                  | No specific mention. |

## Implementation

| UN signatory                               | No specific mention.                                                                                                                              |
|--------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------|
| Other international signatory              | No specific mention.                                                                                                                              |
| Referendum for<br>agreement                | No specific mention.                                                                                                                              |
| International<br>mission/force/<br>similar | No specific mention.                                                                                                                              |
| Enforcement<br>mechanism                   | No specific mention.                                                                                                                              |
| Related cases                              | No specific mention.                                                                                                                              |
| Source                                     | GRP-MILF Peace Process: Compilation of Signed Agreements & other related Documents (1997-2010); (MILF Peace Panel/Asia Foundation, 2010), p. 156. |