

Country/entity	Angola
Region	Africa (excl MENA)
Agreement name	Luena Memorandum of Understanding (Addendum to the Lusaka Protocol for the Cessation of Hostilities and the Resolution of the Outstanding Military Issues under the Lusaka Protocol)
Date	4 Apr 2002
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Angolan Civil War (1975 - 2002)

The conflict has involved political divisions, and agreements emanate from two dyads. Unita-dyad. Immediately following Angola's independence in 1975, a civil war broke out between the two main armed independence movements, the (then government) Popular Movement for the Liberation of Angola (MPLA) and the National Union for the Total Independence of Angola (UNITA). The UN-mediated Lusaka Protocol in November 1994 did not end fighting and another attempt in 1998 failed due to continuous ceasefire violations. After internal splits and the killing of their founder Jonas Savimbi, UNITA was defeated by MPLA forces in 2002.

Cabinda dyad. Additionally, in the Cabinda enclave, the Front for the Liberation of the Enclave of Cabinda (FLEC) fought a low intensity guerrilla warfare against the MPLA government since independence, but by the early 2000s, FLEC had lost significant operational power and in 2006 the group eventually declared a ceasefire.

Close

Angolan Civil War (1975 - 2002)

Stage	Framework/substantive - partial
Conflict nature	Government
Peace process	Angola: UNITA process
Parties	GENERAL OF THE ARMY, ARMANDO DA CRUZ NETO Commander in Chief, UNITA, GENERAL GERALDO ABREU MUENGO UCUATCHITEMBO "KAMORTEIRO" Commander in Chief, UNITA ARMADAS ANGOLANAS

Third parties ONU
IBRAHIM GAMBARI
UNDERSECRETARY GENERAL OF THE UN
AND SPECIAL ADVISOR FOR AFRICA
FOR THE OBSERVER COUNTRIES TO THE ANGOLAN PEACE PROCESS
CHRISTOPHER WILLIAM DELL
AMBASSADOR OF THE UNITED STATES OF AMERICA IN ANGOLA
ANDREEV SERGUEI VADIMOVICH
AMBASSADOR OF THE RUSSIAN FEDERATION IN ANGOLA
FERNANDO MENDONÇA D'OLIVEIRA NEVES
AMBASSADOR OF THE PORTUGUESE REPUBLIC IN ANGOLA

Description Signed after the killing of UNITA leader in February, this agreement provided for the establishment of a ceasefire, DDR of UNITA cadres and integration of UNITA cadres and officers into the Angolan Army, as well as reaffirming the fundamental principles of both parties and underlining the need for national reconciliation.

Agreement document [AO_020404_LuenaAgreement.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

**Refugees/displaced
persons** No specific mention.

Social class No specific mention.

Gender

Women, girls and gender	Page 14, Annex 1, 1. Generalities related to quartering ... (iii) The quartering of UNITA Military Forces also implies on the one hand, the accommodation of 12 generals and 47 brigadier generals in cities close to the quartering areas. On the other hand, it also requires the organization and the arrangement of locations for the installation of military families near the quartering areas. The number of family members, including men, women and children could reach 300,000.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references
Page 3, Chapter 1

2 - FUNDAMENTAL PRINCIPLES

2.1. The parties reaffirm their respect for the rule of law and for the democratic institutions of the Republic of Angola. Accordingly, that includes observance of the Constitution and all other legislation in effect within the Republic of Angola.

2.2. The parties reiterate their unequivocal acceptance of the validity of pertinent political juridical instruments, namely the Lusaka Protocol and UN Security Council resolutions related to the Angolan peace process.

2.3. The parties recognize that respect for democracy in all spheres and at levels of national life is essential to peace and national reconciliation.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution Governance→Constitution→Constitution affirmation/renewal
Page 3, CHAPTER I, SUBJECT AND PRINCIPLES OF THE MEMORANDUM OF UNDERSTANDING, 2 - FUNDAMENTAL PRINCIPLES

2.1. The parties reaffirm their respect for the rule of law and for the democratic institutions of the Republic of Angola. Accordingly, that includes observance of the Constitution and all other legislation in effect within the Republic of Angola.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing

Power sharing→Military power sharing→Merger of forces

Summary: Chapter 2 states that UNITA's military forces should where possible be incorporated into the army or police (see DDR for details)

Page 4, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 1 - GENERAL

1.1. In order to materialize their commitments and obligations under the Lusaka Protocol, the parties accept the following as the Working Agenda for Military Talks:

II - Cessation of hostilities and pending military issues under the terms of the Lusaka Protocol

... c) Integration into the Angolan Armed Forces of general officers, senior officers, junior officers, non-commissioned officers and junior enlisted personnel of UNITA Military Forces, in accordance with existing vacancies

... d) Integration into the National Police of general officers and senior officers of the Military Forces of UNITA, in accordance with existing vacancies.

[The process for this integration is elaborated upon, see DDR]

Page 22, ANNEX 3,

The delegation of the Angolan Armed Forces and the delegation of UNITA Military Forces to the military talks, agree on the following regarding the integration into the National Police of general officers and senior officers coming from UNITA Military Forces, in accordance with existing vacancies.

1. The designation of general officers and senior officers coming from UNITA Armed Forces to integrate the National Police is the responsibility of the High General Staff of UNITA Military Forces.

2. The incorporation into the National Police and awarding of rank to commissioners and superintendents is the responsibility of the General Command of the National Police, in accordance with the below list of National Police personnel. [There follows a table of police rankings and designations].

Power sharing→Military power sharing→Joint command structures

Page 9, CHAPTER III, COORDINATION AND IMPLEMENTATION OF THE MEMORANDUM OF UNDERSTANDING, 1- COORDINATION OF THE MEMORANDUM OF UNDERSTANDING

1.1. The institutional coordinating structures of the memorandum of Understanding are the following:

- a) Joint Military Commission
- b) Technical Group

1.3. The Joint Military Commission has the following composition, powers and working rules:

a) Composition and Leadership:

a.1 A seat as executive member and President of the Joint Military Commission:

- The military representative of the Government

a.2 A seat as executive member of the Joint Military Commission:

- The military representative of UNIT A Military Forces

a.3 A seat as permanent observer members of the Joint Military Commission:

- The UN military representative in accordance with the mandate to be given by the UN Security Council or other organs of the UN system

- The military representative of the United States of America

- The military representative of Russia

- The military representative of Portugal

Page 20, ANNEX 2

1. The integration of active duty personnel coming from UNITA Military Forces as based in the principle of overall incorporation and, in continuing action, the incorporation of general officers, senior officers, junior officers and non-commissioned officers, sergeants and other enlisted personnel and the subsequent demobilization and social-professional

reintegration of remaining personnel

Human rights and equality

Human rights/RoL general Page 3, CHAPTER I, SUBJECT AND PRINCIPLES OF THE MEMORANDUM OF UNDERSTANDING, 2 - FUNDAMENTAL PRINCIPLES
2.1. The parties reaffirm their respect for the rule of law and for the democratic institutions of the Republic of Angola. Accordingly, that includes observance of the Constitution and all other legislation in effect within the Republic of Angola.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	Page 3, CHAPTER I, SUBJECT AND PRINCIPLES OF THE MEMORANDUM OF UNDERSTANDING, 2 - FUNDAMENTAL PRINCIPLES 2.1. The parties reaffirm their respect for the rule of law and for the democratic institutions of the Republic of Angola. Accordingly, that includes observance of the Constitution and all other legislation in effect within the Republic of Angola. 2.3. The parties recognize that respect for democracy in all spheres and at levels of national life is essential to peace and national reconciliation.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	No specific mention.
Protection measures	Rights related issues→Protection measures→Protection of civilians Page 5, 3 - CESSATION OF HOSTILITIES AND PENDING MILITARY ISSUES UNDER THE TERMS OF THE LUSAKA PROTOCOL 3.3 The task of reestablishing a cease-fire encompasses the following: ... d) The guarantee of protection for people and their possessions, of resources and public assets, as well as the free circulation of persons and goods.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

**Security
Guarantees**

No specific mention.

Ceasefire

Security sector→Ceasefire→Ceasefire provision

Page 2, PREAMBLE

... Considering the growing and pressing need to achieve peace and national reconciliation in Angola, expressed and felt daily by all Angolans, it is urgent and imperative and requires first of all the cessation of the armed conflict between UNITA, still a politico-military structure, and the Government. This should be accomplished through the promotion of appropriate initiatives, undertaken with creativity and flexibility, to reach final completion of the Lusaka Protocol;

Page 3, CHAPTER I, SUBJECT AND PRINCIPLES OF THE MEMORANDUM OF UNDERSTANDING, 1 - SUBJECT

1.1. The subject of the Memorandum of Understanding is the commitment of the parties, through fraternal and active collaboration, to guarantee the achievement and activation of the cease-fire and resolution of all pending military issues. Subsequently, this includes the definitive resolution of the armed conflict, and the renewed undertaking of the complete execution of the task of concluding with the formation of the Angolan Armed Forces under the terms of the Lusaka Protocol.

1.2. The objective of the Memorandum of Understanding is collaboration between the parties for the resolution of negative military factors posing an obstacle to the Lusaka Protocol, and the creation of conditions for its definitive conclusion.

Page 4, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 1 - GENERAL

1.1. In order to materialize their commitments and obligations under the Lusaka Protocol, the parties accept the following as the Working Agenda for Military Talks:

II - Cessation of hostilities and pending military issues under the terms of the Lusaka Protocol

a) Cease-fire

Page 5, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 3 - CESSATION OF HOSTILITIES AND PENDING MILITARY ISSUES UNDER THE TERMS OF THE LUSAKA PROTOCOL, A) CEASE-FIRE

3.1 The parties reiterate their engagement in the scrupulous fulfillment of their commitments and obligations relating to the task of reestablishing the cease-fire (in the spirit foreseen in Annex 3, Point II. 1 of the Work Agenda - Military Issues I of the Lusaka Protocol).

3.2 In this sense, the Government, through the General Staff of the Angolan Armed Forces, and UNITA Military Forces, through the High General Staff, release and carry out a declaration recognizing a cease-fire aimed at ending the armed conflict in order to achieve peace and national reconciliation.

3.3 The task of reestablishing a cease-fire encompasses the following:

a) The cessation of all military actions throughout the country and the end of hostile propaganda.

b) The halting of all force movements in the reinforcement or occupation of new military positions, as well as the termination of all acts of violence against civilian populations and the destruction of property.

c) Regular information on the situation regarding positioning of units and all other paramilitary elements of UNITA Military Forces in probable zones or areas of military tension.

d) The guarantee of protection for people and their possessions, of resources and public assets, as well as the free circulation of persons and goods.

Page 10, CHAPTER III, COORDINATION AND IMPLEMENTATION OF THE MEMORANDUM OF UNDERSTANDING, 2 - IMPLEMENTATION SCHEDULE FOR THE MEMORANDUM OF UNDERSTANDING

2.1 To accomplish the implementation of the Memorandum of Understanding, the

Police

Page 4, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 1 - GENERAL
1.1. In order to materialize their commitments and obligations under the Lusaka Protocol, the parties accept the following as the Working Agenda for Military Talks:
II - Cessation of hostilities and pending military issues under the terms of the Lusaka Protocol
... d) Integration into the National Police of general officers and senior officers of the Military Forces of UNITA, in accordance with existing vacancies.
[The process for this integration is elaborated upon, see DDR]

Page 22, ANNEX 3,

The delegation of the Angolan Armed Forces and the delegation of UNITA Military Forces to the military talks, agree on the following regarding the integration into the National Police of general officers and senior officers coming from UNITA Military Forces, in accordance with existing vacancies.

1. The designation of general officers and senior officers coming from UNITA Armed Forces to integrate the National Police is the responsibility of the High General Staff of UNITA Military Forces.
2. The incorporation into the National Police and awarding of rank to commissioners and superintendents is the responsibility of the General Command of the National Police, in accordance with the below list of National Police personnel. [There follows a table of police rankings and designations].

Armed forces

No specific mention.

DDR

Security sector→DDR→DDR programmes

Page 4, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 1 - GENERAL

1.1. In order to materialize their commitments and obligations under the Lusaka Protocol, the parties accept the following as the Working Agenda for Military Talks:

II - Cessation of hostilities and pending military issues under the terms of the Lusaka Protocol

... b) Disengagement, quartering and completion of the demilitarization of UNITA Military Forces

... e) Demobilization of excess personnel from UNITA Military Forces and the extinction of the Armed Forces of UNITA.

f) Social and professional reintegration into national life of personnel demobilized from the ex-UNITA Military Forces

Page 6, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 3 -

CESSATION OF HOSTILITIES AND PENDING MILITARY ISSUES UNDER THE TERMS OF THE LUSAKA PROTOCOL, B) DESENGAGEMENT, QUARTERING AND CONCLUSION OF THE DEMILITARIZATION OF UNITA MILITARY FORCES

3.4 The parties reiterate their engagement in the scrupulous fulfillment of their commitments and obligations related to the task of quartering and demilitarizing of UNITA Military Forces (in the spirit foreseen in Annex 3, point II. 1 of the Work Agenda - Military Issues I of the Lusaka Protocol).

3.5 In this regard, the Joint Military Commission, with the support of the General Staff of the Angolan Armed Forces, proceeds to the quartering and demilitarization of all units and paramilitary elements of UNITA Military Forces as follows:

a) Providing information, from the High General Staff of UNITA Military Forces to the Joint Military Commission, covering all reliable and verifiable data related to the combat and numerical composition and location of units and paramilitary elements of UNITA Military Forces.

b) The establishment of monitoring mechanisms for the process of demilitarizing UNITA Military Forces.

c) The identification of military units and paramilitary elements of UNITA Military Forces and the establishment of quartering areas for them.

d) The definition of respective itineraries and means of movement, as well as the actual movement to quartering areas by military units and paramilitary elements of UNITA Military Forces.

e) The disengagement from stationing locations and movement to quartering areas of military units and paramilitary elements of UNITA Military Forces.

f) The reception, housing and feeding, as well as registration in quartering areas of personnel from military units and paramilitary elements of UNITA Military Forces.

g) The turn-in and continuous process of collecting all armament and equipment of military units and paramilitary elements of UNITA Military Forces.

Page 6, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 3 -

CESSATION OF HOSTILITIES AND PENDING MILITARY ISSUES UNDER THE TERMS OF THE LUSAKA PROTOCOL, C) INTEGRATION OF GENERAL OFFICERS, SENIOR OFFICERS, JUNIOR OFFICERS, NON-COMMISSIONED OFFICERS AND JUNIOR ENLISTED PERSONNEL COMING FROM THE MILITARY FORCES OF UNITA

3.6 The Government proceeds, in the interest of national reconciliation, through the General Staff of the Angolan Armed Forces, to the integration into the Angolan Armed Forces of general officers, senior officers, junior officers, non-commissioned officers and junior enlisted personnel from UNITA Military Forces, in accordance with existing vacancies.

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	<p>Summary: Chapter 2 states that UNITA's military forces should where possible be incorporated into the army or police (see DDR for details)</p> <p>Page 4, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 1 - GENERAL 1.1. In order to materialize their commitments and obligations under the Lusaka Protocol, the parties accept the following as the Working Agenda for Military Talks: II - Cessation of hostilities and pending military issues under the terms of the Lusaka Protocol</p> <p>... c) Integration into the Angolan Armed Forces of general officers, senior officers, junior officers, non-commissioned officers and junior enlisted personnel of UNITA Military Forces, in accordance with existing vacancies</p> <p>... d) Integration into the National Police of general officers and senior officers of the Military Forces of UNITA, in accordance with existing vacancies. [The process for this integration is elaborated upon, see DDR]</p> <p>Page 22, ANNEX 3, The delegation of the Angolan Armed Forces and the delegation of UNITA Military Forces to the military talks, agree on the following regarding the integration into the National Police of general officers and senior officers coming from UNITA Military Forces, in accordance with existing vacancies.</p> <ol style="list-style-type: none"> 1. The designation of general officers and senior officers coming from UNITA Armed Forces to integrate the National Police is the responsibility of the High General Staff of UNITA Military Forces. 2. The incorporation into the National Police and awarding of rank to commissioners and superintendents is the responsibility of the General Command of the National Police, in accordance with the below list of National Police personnel. [There follows a table of police rankings and designations].
Withdrawal of foreign forces	<p>Page 19, ANNEX 1/A, DOCUMENT RELATED OF FOREIGN MILITARY FORCES IN AREAS OF THE NATIONAL TERRITORY UNDER THE CONTROL OF UNITA MILITARY FORCES</p> <p>1.2 ... f) The handover to the UN of members of foreign military forces in accordance with the mandate to be given by the UN Security Council or other organs of the UN System, for purposes of repatriation of personnel to their countries of origin, namely the RDC and the Republic of Rwanda.</p>
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon Transitional justice→Amnesty/pardon→Amnesty/pardon proper
Page 4, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 1 - GENERAL
1.1. In order to materialize their commitments and obligations under the Lusaka Protocol, the parties accept the following as the Working Agenda for Military Talks:
I - Issues of national reconciliation
Sole item: Amnesty

Page 5, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 2 - ISSUES OF NATIONAL RECONCILIATION

Sole item: Amnesty

2.1 The Government guarantees, in the interest of peace and national reconciliation, the approval and publication by competent organs and institutions of the state of the Republic of Angola an Amnesty Law covering all crimes committed in conjunction with the armed conflict between UNITA Military Forces and the Government.

Page 10, CHAPTER III, COORDINATION AND IMPLEMENTATION OF THE MEMORANDUM OF UNDERSTANDING, 2 - IMPLEMENTATION SCHEDULE FOR THE MEMORANDUM OF UNDERSTANDING

2.1 To accomplish the implementation of the Memorandum of Understanding, the Angolan Armed Forces and UNIT A Military Forces assume a commitment to the following Implementation Schedule:

... 2) Activation of the Joint Military Commission Beginning

- Promulgation of the Amnesty Law D Day + 001

- Commencement of work by the Joint Military Commission and Technical Group

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations	No specific mention.
Reconciliation	<p>Page 3, CHAPTER I, 2 - FUNDAMENTAL PRINCIPLES</p> <p>2.3. The parties recognize that respect for democracy in all spheres and at levels of national life is essential to peace and national reconciliation.</p> <p>Page 4, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 1 - GENERAL</p> <p>1.1. In order to materialize their commitments and obligations under the Lusaka Protocol, the parties accept the following as the Working Agenda for Military Talks:</p> <p>I - Issues of national reconciliation</p> <p>Sole item: Amnesty</p>

Implementation

UN signatory	<p>ONU</p> <p>IBRAHIM GAMBARI</p> <p>UNDERSECRETARY GENERAL OF THE UN</p> <p>AND SPECIAL ADVISOR FOR AFRICA</p>
Other international signatory	<p>FOR THE OBSERVER COUNTRIES TO THE ANGOLAN PEACE PROCESS</p> <p>CHRISTOPHER WILLIAM DELL</p> <p>AMBASSADOR OF THE UNITED STATES OF AMERICA IN ANGOLA</p> <p>ANDREEV SERGUEI VADIMOVICH</p> <p>AMBASSADOR OF THE RUSSIAN FEDERATION IN ANGOLA</p> <p>FERNANDO MENDONÇA D'OLIVEIRA NEVES</p> <p>AMBASSADOR OF THE PORTUGUESE REPUBLIC IN ANGOLA</p>
Referendum for agreement	No specific mention.
International mission/force/ similar	<p>Page 7, CHAPTER II, AGENDA FOR THE MEMORANDUM OF UNDERSTANDING, 3 - CESSATION OF HOSTILITIES AND PENDING MILITARY ISSUES UNDER THE TERMS OF THE LUSAKA PROTOCOL</p> <p>3.11 In this regard, the Joint Military Commission, with the support of the UN, in accordance with the mandate to be given by the UN Security Council or other organs of the UN system, proceeds to the demobilization of excess personnel coming from UNITA Military Forces and the extinction of UNITA Military Forces. The process encompasses the following:</p> <p>a) The individual demobilization of excess personnel coming from UNITA Military Forces.</p> <p>b) The formal and final extinction of UNITA Military Forces.</p> <p>c) The placement of demobilized ex-UNITA Military Forces personnel under the administrative responsibility of the General Staff of the Angolan Armed Forces through its military regions and operational commands.</p>
Enforcement mechanism	No specific mention.

Related cases Page 12, CHAPTER IV, FINAL ARRANGEMENTS, 2 - INTERPRETATION
2.1 Differences in interpretation or implementation of the Memorandum of Understanding are to be submitted to the Joint Military Commission for resolution in a spirit of friendship, tolerance and understanding.

Source UN Peacemaker [<http://peacemaker.un.org/node/121>]
