

Country/entity	Sudan Darfur
Region	Africa (excl MENA)
Agreement name	Chairman's Conclusions from the Arusha Consultations
Date	6 Aug 2007
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes

Agreement/conflict level Intrastate/intrastate conflict

Sudan Conflicts (1955 -)

Agreements relate to several distinct dyads, and also the negotiated independence of South Sudan, and subsequent internal conflict in South Sudan. Sudan-South Sudan. The long-standing conflict between the north and the south of the country dates back to colonial times, where the British introduced a so-called 'Southern Policy', severely hampering population movements between these big regions. Immediately after gaining independence in 1956, southern movements started to fight for independence; this fight became professionalised in 1983 with the foundation of the soon internationally supported Sudan People's Liberation Army (SPLA). When the Islamic Front government introduced strict sharia laws in the south after it took over power in 1988 the war intensified. A decade later, the military situation reached a stalemate, enabling internationally facilitated peace negotiations to begin in 1997. After more fighting, a final negotiation push began in 2002, leading to the signing of the Comprehensive Peace Agreement (CPA) in January 2005.

Sudan-South Sudan post referendum. South Sudan became independent in July 2011; since then, relations between the two countries are complicated and violent conflict led by the SPLM (North) in the Sudanese Nuba mountains region has since intensified.

Darfur. Other long-standing violent conflicts are in the east and the west of the country. In the east, the Beja Congress, established in 1957, is the spearhead of a currently 'peaceful' opposition movement. In the west, the violent conflict in Darfur intensified in the early 2000s and rapidly gained international attention, even resulting in genocide charges against leading figures of the Sudanese government. The situation on the ground is complex, with over a dozen organisations (most notably the Sudanese Liberation Movement and the Justice and Equality Movement) fighting the Sudanese government and allied groups like the Janjaweed – although all parties have switched sides on numerous occasions. Several mediation attempts have not been successful, due to the shaky commitment of the Sudanese central government and the distrust among the armed opposition.

South Sudan - internal

In December 2013, after president Salva Kiir accused opposition leader Riek Machar of attempting a coup, violent conflict broke out between government forces of the SPLM/A and anti-governmental groups. In addition, several other political militias as well as communal militias have joined the conflict. In 2015 the Agreement on the Resolution of the Conflict in South Sudan (ARCSS) was signed. Due to unsuccessful implementation the agreement was revitalized in 2018. In September 2019, Kiir and Machar agreed to establish a power-sharing government after struggles on forming a unity transitional government.

Close

Sudan Conflicts (1955 -)

Stage Pre-negotiation/process

Conflict nature Government/territory

Peace process	Darfur-Sudan peace process
Parties	AU Special Envoys for Darfur, Dr. Salim Ahmed Salim UN Special Envoys for Darfur, Mr. Jan Eliasson 'Leading personalities of the Darfur Movements' The regional countries Chad, Egypt, Eritrea and Libya also participated in the meeting. Several Field Commanders were also present.
Third parties	-
Description	Short document detailing the discussions held between AU and UN Special Envoys and representatives of the Darfur Movements. The document lists the main points made by the Darfur Movements, largely relating to the existence of a common negotiating platform in upcoming negotiations with the Government of Sudan. Other provisions relate to the inclusion of a broad range of views in the upcoming negotiations, and also more general security and humanitarian matters.

Agreement document [SD_070806_Chairman Conclusions.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/displaced persons Groups→Refugees/displaced persons→Rhetorical

Page 1,
The discussions focused on the following issues: (a) Need for a common negotiation platform of the Movements for the resumed talks; (b) Criteria and level of participation in the final negotiations; (c) Agenda and venue for the renewed talks; (d) Inclusion of the concerns of IDPs, refugees, tribal leaders, women and other civil society groups; and (e) Security and humanitarian matters.

Page 2,
VIII. Urged the Special Envoys to continue and finalize their consultations with IDPs, refugees, traditional leaders and civil society organisations, including women's groups in an effort to develop a mechanism to channel their views and positions into the final negotiations.

Social class No specific mention.

Gender

Women, girls and gender Page 1,
The discussions focused on the following issues: (a) Need for a common negotiation platform of the Movements for the resumed talks; (b) Criteria and level of participation in the final negotiations; (c) Agenda and venue for the renewed talks; (d) Inclusion of the concerns of IDPs, refugees, tribal leaders, women and other civil society groups; and (e) Security and humanitarian matters.

Page 2,
VIII. Urged the Special Envoys to continue and finalize their consultations with IDPs, refugees, traditional leaders and civil society organisations, including women's groups in an effort to develop a mechanism to channel their views and positions into the final negotiations.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** No specific mention.

Governance

**Political
institutions (new or
reformed)** No specific mention.

Elections No specific mention.

**Electoral
commission** No specific mention.

**Political parties
reform** No specific mention.

Civil society Page 1,
The discussions focused on the following issues: (a) Need for a common negotiation platform of the Movements for the resumed talks; (b) Criteria and level of participation in the final negotiations; (c) Agenda and venue for the renewed talks; (d) Inclusion of the concerns of IDPs, refugees, tribal leaders, women and other civil society groups; and (e) Security and humanitarian matters.

Page 2,
VI. Expressed their commitment to allow free access to humanitarian aid agencies, to refrain from any act of hostilities against the personnel and assets of the African Mission in the Sudan (AMIS), as well as against humanitarian organisations in Darfur;

Page 2,
VIII. Urged the Special Envoys to continue and finalize their consultations with IDPs, refugees, traditional leaders and civil society organisations, including women's groups in an effort to develop a mechanism to channel their views and positions into the final negotiations.

**Traditional/
religious leaders** Page 1,
The discussions focused on the following issues: (a) Need for a common negotiation platform of the Movements for the resumed talks; (b) Criteria and level of participation in the final negotiations; (c) Agenda and venue for the renewed talks; (d) Inclusion of the concerns of IDPs, refugees, tribal leaders, women and other civil society groups; and (e) Security and humanitarian matters.

Page 2,
VIII. Urged the Special Envoys to continue and finalize their consultations with IDPs, refugees, traditional leaders and civil society organisations, including women's groups in an effort to develop a mechanism to channel their views and positions into the final negotiations.

**Public
administration** No specific mention.

Constitution No specific mention.

Power sharing

**Political power
sharing** No specific mention.

**Territorial power
sharing** No specific mention.

**Economic power
sharing** Power sharing→Economic power sharing→Sharing of resources
Page 1,
The Representatives of the Darfur Movements present:
III. Presented a common platform on power sharing, wealth sharing, security arrangements, land/hawakeer and humanitarian issues, for the final negotiations. They also recommended that final talks should be held between 2-3 months from now in countries of the regional initiatives or in any other country that the mediation considers suitable in terms of environment and facilities, to ensure the success of the negotiations;

**Military power
sharing** No specific mention.

Human rights and equality

**Human rights/RoL
general** No specific mention.

Bill of rights/similar No specific mention.

**Treaty
incorporation** No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access Page 2,
VI. Expressed their commitment to allow free access to humanitarian aid agencies, to refrain from any act of hostilities against the personnel and assets of the African Mission in the Sudan (AMIS), as well as against humanitarian organisations in Darfur;

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	Page 1, The Representatives of the Darfur Movements present: III. Presented a common platform on power sharing, wealth sharing, security arrangements, land/hawakeer and humanitarian issues, for the final negotiations. They also recommended that final talks should be held between 2-3 months from now in countries of the regional initiatives or in any other country that the mediation considers suitable in terms of environment and facilities, to ensure the success of the negotiations;

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance Page 1, The discussions focused on the following issues: (e) Security and humanitarian matters.
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	Land, property and environment→Land reform/rights→Other land rights Page 1, The Representatives of the Darfur Movements present: III. Presented a common platform on power sharing, wealth sharing, security arrangements, land/hawakeer and humanitarian issues, for the final negotiations. They also recommended that final talks should be held between 2-3 months from now in countries of the regional initiatives or in any other country that the mediation considers suitable in terms of environment and facilities, to ensure the success of the negotiations;
Pastoralist/nomadism rights	No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees Page 1,
The discussions focused on the following issues: (a) Need for a common negotiation platform of the Movements for the resumed talks; (b) Criteria and level of participation in the final negotiations; (c) Agenda and venue for the renewed talks; (d) Inclusion of the concerns of IDPs, refugees, tribal leaders, women and other civil society groups; and (e) Security and humanitarian matters.

Page 1,
The meeting stressed that the conflict in Darfur can have no military solution and that a political solution is of utmost urgency.

Ceasefire Security sector→Ceasefire→General commitments
Page 1,
The Representatives of the Darfur Movements present:
V. Reiterated their readiness to respect a complete cessation of hostilities provided that all other Parties make similar commitments;

Page 2,
With respect to the issues relating to the negotiations, inter alia, venue, timing and cessation of hostilities, the Special Envoys will consult the Government of the Sudan and other stakeholders, bearing in mind the views expressed by the representatives of the movements.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

**Parastatal/rebel
and opposition
group forces**

Page 1,
The Representatives of the Darfur Movements present:
I. Reaffirmed their commitment to the Road-Map of the Special Envoys for re-energising the political process;

Page 1,
The Representatives of the Darfur Movements present:
II. Expressed their commitment and readiness to fully participate in the forthcoming negotiations under the leadership of the AU/UN in partnership with regional actors, and with the support of the international community;

Page 1,
The Representatives of the Darfur Movements present:
III. Presented a common platform on power sharing, wealth sharing, security arrangements, land/hawakeer and humanitarian issues, for the final negotiations. They also recommended that final talks should be held between 2-3 months from now in countries of the regional initiatives or in any other country that the mediation considers suitable in terms of environment and facilities, to ensure the success of the negotiations;

Page 1,
The Representatives of the Darfur Movements present:
IV. Decided to keep open the possibility for those who were invited but did not participate in the Arusha Consultations, to join their common platform, in order to have an inclusive representation of the movements in the final negotiations;

Page 1,
The Representatives of the Darfur Movements present:
V. Reiterated their readiness to respect a complete cessation of hostilities provided that all other Parties make similar commitments;

Page 2,
The Special Envoys welcomed these common positions as an important development in the preparations for the negotiations. They also commended the representatives of the movements for the seriousness they demonstrated during the consultations.

Page 2,
With respect to the issues relating to the negotiations, inter alia, venue, timing and cessation of hostilities, the Special Envoys will consult the Government of the Sudan and other stakeholders, bearing in mind the views expressed by the representatives of the movements.

Page 2,
During the Consultations, the representatives of the movements expressed their concern over the situation of Mr. Suleiman Jamous. The Special Envoys recalled that they had taken up this issue on several occasions with the Government of the Sudan. They expressed their intention to pursue the matter in view of the role Mr. Jamous can play in the political process.

**Withdrawal of
foreign forces**

No specific mention.

Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 2, During the Consultations, the representatives of the movements expressed their concern over the situation of Mr. Suleiman Jamous. The Special Envoys recalled that they had taken up this issue on several occasions with the Government of the Sudan. They expressed their intention to pursue the matter in view of the role Mr. Jamous can play in the political process.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar Page 2,
VI. Expressed their commitment to allow free access to humanitarian aid agencies, to refrain from any act of hostilities against the personnel and assets of the African Mission in the Sudan (AMIS), as well as against humanitarian organisations in Darfur;

Page 2,
VII. Welcomed the adoption of the United Nations Security Council Resolution 1769 on 31 July 2007, which authorised the deployment of the Hybrid Operation and expressed support for the ongoing political process. They also pledged their full co-operation for the implementation of the Hybrid Operation, bearing in mind that it would contribute to ending violence and insecurity on the ground;

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source UN Peacemaker
<http://peacemaker.un.org/>
<http://peacemaker.un.org/sudan-arusha-consultations2007>
