

Country/entity	Papua New Guinea Bougainville
Region	Asia and Pacific
Agreement name	Waigini Communique
Date	18 May 1995
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict
Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Bougainville: peace process
Parties	RT HON SIR JULIUS CHAN GCMG KBE MP, PRIME MINISTER, NATIONAL GOVERNMENT OF PAPUA NEW GUINEA; MR THEODORE MIRIUNG, PREMIER, BOUGAINVILLE TRANSITIONAL GOVERNMENT;
Third parties	-
Description	Parties agree amnesty, and steps towards rehabilitation of the Bougainville army, future of the resistance forces, future structure of Provincial Govt of Bougainville, and implementation of the agmt.

Agreement document [PG_950518_Waigani Communique.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

**Refugees/displaced
persons** No specific mention.

Social class No specific mention.

Gender

**Women, girls and
gender** No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

**Nature of state
(general)** No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references
Page 3, Future Structure of Provincial Government of Bougainville
11. That a permanent structure of Provincial Government for Bougainville will be installed as soon as possible. This will be the responsibility of the Premier and his Transitional Government to develop and propose to the National Government, taking into account the principles of self-reliance, links and power sharing under the National Constitution.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration Page 2, Future Administrative Arrangements for the Restoration Programme
7. That Bougainville Transitional Government in the interim arrangement must be responsible for the programming and implementation of the 3R Strategy - Restoration Programme.
8. The permanent Government for Bougainville upon its establishment, will be responsible for the continued programming and implementation of that Programme.
9. The budgetting, financing and implementation of the 3R Strategy - Restoration Programme shall be the responsibility of the Department of Bougainville

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing Power sharing→Territorial power sharing→Autonomous regions
Page 3, Future Structure of Provincial Government of Bougainville
11. That a permanent structure of Provincial Government for Bougainville will be installed as soon as possible. This will be the responsibility of the Premier and his Transitional Government to develop and propose to the National Government, taking into account the principles of self-reliance, links and power sharing under the National Constitution.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights 4-6. dealing with rehabilitation of the Bougainville economy, especially access issues with Panguna Mine and plantations

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access Page 3, Future Structure of Provincial Government of Bougainville
12. The National Government will lift all restrictions of travel including prize rewards of K200,000 previously set for the apprehension and prosecution of BRA leaders, including Joseph Kabui, Francis Ona and Sam Kauona in order to enable them to become part of; and, participate in the dialogue, goodwill, peace and normalcy through the Bougainville Transitional Government.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development Page 2, Rehabilitation of Bougainville Economy (Future of Panguna Mine and Plantations) 4. That the rehabilitation of the Bougainville Provincial economy must be approached in the same manner, framework and process applied in respect of the development of resource projects in the rest of the country. That these resource projects shall be looked at as "new projects".
National economic plan	No specific mention.
Natural resources	Page 2, Rehabilitation of Bougainville Economy (Future of Panguna Mine and Plantations) 5. That the re-opening of the Panguna Mine shall be base on a re-negotiated arrangement and that proceeds from it also contribute towards the restoration programme in the Province.
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	No specific mention.
Pastoralist/nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	Page 2-3, Future of Resistance Forces 10. That a package will be negotiated to: (i) recognize the contributions by Resistance Forces; (ii) consider making appropriate compensation (iii) re-deploy them to other productive activities within the Province and country as a whole; and (iv) rehabilitate and re-settle them into normal life.
Ceasefire	No specific mention.
Police	No specific mention.
Armed forces	No specific mention.
DDR	Security sector→DDR→DDR programmes Page 2-3, Future of Resistance Forces 10. That a package will be negotiated to: (i) recognize the contributions by Resistance Forces; (ii) consider making appropriate compensation ... (iv) rehabilitate and re-settle them into normal life.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon Transitional justice→Amnesty/pardon→Amnesty/pardon proper
Page 2, Amnesty (Pardon) for surrendered BRA
1. That the National Government will grant as from 2400hrs on 18 May 1995, within the framework of the laws of Papua New Guinea, and as part of the overall settlement to the Bougainville crisis Amnesty to various members of illegal and criminal forces, groups and individuals
2. This Amnesty from prosecution will commence from October 1988 to 2400hrs of the date of the signing of this Communique.
3. The National Government also grants as of 2400hrs of 18 May 1995, amnesty for the surrender and destruction of all firearms in possession of these illegal, criminal forces, groups and individuals up to and including a period of fourteen (14) days.

Page 3, Future Structure of Provincial Government of Bougainville

12. The National Government will lift all restrictions of travel including prize rewards of K200,000 previously set for the apprehension and prosecution of BRA leaders, including Joseph Kabui, Francis Ona and Sam Kauona in order to enable them to become part of; and, participate in the dialogue, goodwill, peace and normalcy through the Bougainville Transitional Government.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations Transitional justice→Reparations→Material reparations
Page 2, Rehabilitation of Bougainville Economy (Future of Panguna Mine and Plantations)
6. That compensation for "people" will be addressed in the context of and as part and parcel of the Rehabilitation Programme of the economy. The "people" to be compensated will be categorised by the BTG and settlement will be made with the constraints of resources and capacities of the Province and the National Government.

Reconciliation Page 1, Untitled Preamble
... Committed to their on-going programs for consultations and negotiations, including dialogue on all other issues pertinent to the resolution of the Bougainville situation, such as,
(ii) Reconciliation and Compensation

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source Originally accessed from Conciliation Resources Accord (<http://www.c-r.org/accord/papua-new-guinea%E2%80%93bougainville> – no longer available from original source). Currently available from UN Peacemaker: <https://peacemaker.un.org/png-waigani-communic%C3%A9>
