

Country/entity	Philippines Mindanao
Region	Asia and Pacific
Agreement name	Resolution no.2 Creating a Joint Monitoring Contingent to Oversee the Peace Situation in Upper Minabay, Buldon, Maghuindanao
Date	16 Oct 1998
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes

Agreement/conflict level Intrastate/intrastate conflict

Philippine Insurgencies (1968 -)

The Maoist Insurgencies (1968 -)

Philippines-NDF

The Philippines have been defined by a series of center-periphery and often ideologically Maoist, separatist insurgencies. The Communist Party of the Philippines (CPP), began its war against the central Philippine government in 1968 through their armed wing – the New People’s Army (NPA). Further legitimacy was gained through the establishment of the National Democratic Front (NDF) in 1973. Grievances were predominantly opposed to the corruption and repression under the authoritarian Marcos regime.

Philippines-Cordillera

With the overthrow of Marcos’ regime in 1986, the CPP factionalized further to take on more localized characteristics. The Cordillera Peoples Liberation Army (CPLA) broke away from the NDF in 1986 to focus on the protection of the Cordilleran people and land in northern Luzon. Hostilities were formally ended in July 2011, with an agreement signed between the central government, the CPLA and the Cordillera Bodong Administration (CBA) that allowed for the absorption of CPLA fighters into the Philippine Army and the re-working of the CBA-CPLA into a socio-development organisation.

Philippines-RPM-P

Meanwhile, purge among the CPP in the early 1990s, encouraged the formation of a parallel party, the Revolutionary Workers Party (RPM-P). Their armed wing, the Alex Boncayao Brigade (ABB) which had carried out a number of assassinations during the 1980s at the bequest of the CPP, followed suit and allied themselves with the RPM-P in 1997 forming the (RPM-P-RPA-ABB). Severely weakened by the split with the CPP and with the arrest of several key figures, the RPM-P-RPA-ABB signed a peace agreement in December 2000, which encouraged the RPM-P’s branch in Mindanao to break away in 2001.

The CPP-NPA has only participated in intermittent talks with the government. Talks halted in 2004 when Gloria Macapagal-Arroyo’s administration sought closer ties with the U.S. in the war on terror and added the CPP-NPA to the list of terrorist organisations, renewing violence. Following the launch of a counter-insurgency by the Philippine government, negotiations have been further delayed due to suspected internal differences between the CPP ‘old guard’ and younger members.

The Moro Insurgency (1968 -)

Philippines-Mindanao

The Moro Insurgency began in 1968, in Mindanao and the Sulu archipelago after the killing of Moro Commandos, the so-called Jabidah Massacre, by the Philippine Army following a plot to invade Sabah province in Malaysia. The Moro National Liberation Front (MNLF) captured a swath of territory in the mid-1970s. In an attempt to stem the violence, the constitution was reformed and Autonomous Region in Muslim Mindanao (ARMM) was created 1990 granting a devolution of power to the provinces of Lanao del Sur, Maguindanao, Sulu and Tawi-Tawi. Following the establishment of the ARMM, the MNLF splintered into a range of smaller groups including Islamic factions such as the

Stage	Implementation/renegotiation
Conflict nature	Government/territory
Peace process	Philippines - Mindanao process
Parties	M. Gen. Santos B. Gabison, Jr. GRP Sub-Committee on Cessation of Hostilities (SCCH) Chairman Col. Manuel B. Ibanez, Jr. GRP SCCH Member Maj. Alfred L. Limoso GRP Secretariat Member B. Gen. Ramon M. Ong (Ret.), GRP-SPAG Executive Director Atty. Lanang S. Ali, MILF Sub-Committee on Cessation of Hostilities (SCCH) Chairman Sultan Saipoden Tomawis, MILF SCCH Member Aleem Elias Macarandas, MILF SCCH Member Abdulmanaf Mantawil, Secretariat MILF Technical Committee Chairman
Third parties	-
Description	GRP-MILF Sub-Committees on Cessation of Hostilities agreed on establishment of a Joint Monitoring Contingent to monitor the implementation of the February 6 1998 Agreement to sustain the Quest for Peace with 23 personnel each from the PNP and the MILF. Also resolved that GRP would re-position its forces, that MILF would not occupy the vacated area, and that GRP would implement paragraph 2 of the Agreement to sustain Quest for Peace regarding the suspension of logging operations by the Cotabato Timber Company, Incorporated in the vacated area.

Agreement document [PH_981016_Resolution Creating JMC for Buldon.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing Power sharing→Military power sharing→Proportionality
Page 1, 3. The GRP and MILF shall establish a Joint Monitoring Contingent (JMC) at Sultan Base, Upper Minabay, Buldon, Maguindanao composed of twenty-three (23) personnel each from the PNP and the MILF to be selected by the QRT. Furthermore, the QRT shall exercise leadership, supervision and direction over the JMC in monitoring the implementation of the February 6, 1998 Agreement. Likewise, it shall provide a component to the JMC consisting of ten (10) civilian personnel.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business Page 1, 2. The GRP shall implement paragraph 2 of the Agreement to Sustain the Quest for Peace entered into between the GRP and MILF on February 6, 1998 in Marawi City regarding the suspension of logging operations by Cotabato Timber Company, Incorporated (CICI) in the vacated area.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees No specific mention.

Ceasefire Security sector→Ceasefire→Ceasefire provision
Page 1, Untitled Preamble
Whereas, the Agreement for General Cessation of Hostilities was signed by the Government of the Republic of the Philippines (GRP) and the Moro Islamic Liberation Front (MILF) on July 18, 1997 in Cagayan de Oro City;

Page 1, Untitled Preamble
Whereas, pursuant to the implementation of the February 6, 1998 Agreement, a joint meeting of the GRP-MILF Sub-Committees on Cessation of Hostilities (SCCh) was held on October 15-16, 1998 at the Da'wah Center, Crossing Simuay, Sultan Kudarat, Maguindanao;

Page 1, Untitled Preamble
Whereas during the said meeting, the Quick Response Team (QRT) submitted its discussions on findings on encounters and skirmishes between the GRP and the MILF in the Buldon area;

Page 1, Untitled Preamble
Whereas, incorporated in the aforementioned QRT Reports are recommendations addressed to the GRP and MILF intended to remove and prevent confrontational situations which may adversely affect the current momentum in the quest for a just and lasting peace in Mindanao;

Page 1, 1. The GRP shall re-position its forces by five (5) kilometers air distance from Banganan River at a reference point to be jointly established by the GRP-MILF SCCH and the QRT. The MILF shall not occupy the said vacated area.

Page 1, 3. The GRP and MILF shall establish a Joint Monitoring Contingent (JMC) at Sultan Base, Upper Minabay, Buldon, Maguindanao composed of twenty-three (23) personnel each from the PNP and the MILF to be selected by the QRT. Furthermore, the QRT shall exercise leadership, supervision and direction over the JMC in monitoring the implementation of the February 6, 1998 Agreement. Likewise, it shall provide a component to the JMC consisting of ten (10) civilian personnel.

Police	Page 1, 3. The GRP and MILF shall establish a Joint Monitoring Contingent (JMC) at Sultan Base, Upper Minabay, Buldon, Maguindanao composed of twenty-three (23) personnel each from the PNP and the MILF to be selected by the QRT. Furthermore, the QRT shall exercise leadership, supervision and direction over the JMC in monitoring the implementation of the February 6, 1998 Agreement. Likewise, it shall provide a component to the JMC consisting of ten (10) civilian personnel.
Armed forces	<p>Page 1, 1. The GRP shall re-position its forces by five (%) kilometers air distance from Banganan River at a reference point to be jointly established by the GRP-MILF SCCH and the QRT. The MILF shall not occupy the said vacated area.</p> <p>Page 1, 2. The GRP shall implement paragraph 2 of the Agreement to Sustain the Quest for Peace entered into between the GRP and MILF on February 6, 1998 in Marawi City regarding the suspension of logging operations by Cotabato Timber Company, Incorporated (CICI) in the vacated area.</p>
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	<p>Page 1, 1. The GRP shall re-position its forces by five (%) kilometers air distance from Banganan River at a reference point to be jointly established by the GRP-MILF SCCH and the QRT. The MILF shall not occupy the said vacated area.</p> <p>Page 1, 3. The GRP and MILF shall establish a Joint Monitoring Contingent (JMC) at Sultan Base, Upper Minabay, Buldon, Maguindanao composed of twenty-three (23) personnel each from the PNP and the MILF to be selected by the QRT. Furthermore, the QRT shall exercise leadership, supervision and direction over the JMC in monitoring the implementation of the February 6, 1998 Agreement. Likewise, it shall provide a component to the JMC consisting of ten (10) civilian personnel.</p>
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source INCORE, GRP-MILF Peace Process: Compilation of Signed Agreements & other related Documents (1997-2010); (MILF Peace Panel/Asia Foundation, 2010), pp. 45-46.

