



<b>Country/entity</b>	Mexico
<b>Region</b>	Americas
<b>Agreement name</b>	Protocole sur les principes de négociation en vue d'un accord de paix conclu par le Gouvernement et l'EZLN (Ejército zapatista de liberación nacional)
<b>Date</b>	11 Sep 1995
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict

### **Zapatista Uprising (1994 - )**

The North American Free Trade Agreement (NAFTA) between United States, Canada and Mexico implied the removal of the Article 27 of Mexico's constitution that protected the native communal landholdings. In reaction, the left-wing Zapatista National Liberation Army (EZLN) declared war against the Mexican government on the day of the signing of the NAFTA agreement, 1 January 1994.

Led by charismatic Subcomandante Marcos, the EZLN rapidly gained popularity among the left-wing youth in the Americas and in Europe and established a considerable global media presence.

Peace negotiations started in 1995, leading to several agreements, the San Andrés Accords signed in 1995 and 1996. However, socio-political tensions with the Mexican state and the lack of protection of the indigenous peoples and subsistence farmers remained unresolved. Nowadays, the Chiapas Conflict continues as a low-intensity conflict.

Close

Zapatista Uprising (1994 - )

<b>Stage</b>	Pre-negotiation/process
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Mexico-Chiapas peace process
<b>Parties</b>	The Federal Government; The EZLN

**Third parties** San Miguel Community (signatories unclear)

**Description** Pre-negotiation agreement providing the principle of negotiations and the agenda. It also identifies participants to the talks and the entities who will facilitate the talks (CONAI and COCOPA). The government and EZLN started on 09/05 a process of dialogue and negotiation to find a non-violent solution to the conflict started in 1994 within the dialogue law, concord and peace digne of Chiapas. The national commission of mediation will mediate and the commission of concord and pacification will support. In conformity with the principles of the San Miguel declaration, they agree to adopt an agenda of topics (included) for dialogue and negotiation with objective an agreement bearing solutions and responses to the political, economic, social and cultural conflict causes.

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**Agreement document** [MX\\_950911\\_Protocole sur les principes de negociation\\_tr.pdf \(opens in new tab\) | Download PDF](#)

**Agreement document (original language)** [MX\\_950911\\_Protocole sur les principes de negociation.pdf \(opens in new tab\)](#)

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### Groups

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

**Racial/ethnic/national group** No specific mention.

**Religious groups** No specific mention.

**Indigenous people** Groups→Indigenous people→Rhetorical  
Page 1,  
1.1 General Agenda (including the following themes)  
... b) Political, economic, social and cultural themes, which will be addressed:  
- indigenous rights and indigenous culture;

Page 2,  
3. The Agreement for Accord and Peacemaking in Justice and Dignity will be accompanied by a supplementary protocol for conciliation. If the parties agree, the different Chiapas social groups may subscribe to and adhere to the protocol.  
Groups→Indigenous people→Substantive  
Page 3,  
4.2 The Working Commissions  
a) At the appointed time the working commissions will be established. The following list is not exhaustive but should be considered as a minimum, without precluding the formation of other commissions at the suggestion of the two parties.  
... - working commission on indigenous rights and indigenous culture;

**Other groups** No specific mention.

**Refugees/displaced persons** No specific mention.

**Social class** No specific mention.

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## Gender

<b>Women, girls and gender</b>	<p>Page 1, 1.1 General Agenda (including the following themes) ... b) Political, economic, social and cultural themes, which will be addressed: ... - Chiapan women's rights.</p> <p>Page 3, 4.2 The Working Commissions a) At the appointed time the working commissions will be established. The following list is not exhaustive but should be considered as a minimum, without precluding the formation of other commissions at the suggestion of the two parties. ... - working commission on Chiapan women's rights.</p> <p>---</p> <p>Page 1, 1.1. L'Agenda général (fait figurer les thèmes suivants) : ... b) Thèmes politiques, sociaux, culturels et économiques, qui feront apparaître : ... - les droits des femmes chiapanèques.</p> <p>Page 3, 4.2. Les commission de travail a)...</p> <p>- Commission de travail sur les droits des femmes chiapanèques.</p>
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**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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## State definition

**Nature of state (general)** Sets out themes of indigenous rights, development, democracy and justice, and for chiapanèques women.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/  
secession** No specific mention.

**Accession/  
unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border  
provision** No specific mention.

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**Governance**

**Political institutions (new or reformed)**

Governance→Political institutions (new or reformed)→Temporary new institutions  
Note: The substantive focus of the agreement is on the creation of a plenary assembly, which will negotiate further agreements. This assembly is covered from Page 2, 4.1 onwards.

Page 2,

1.1 General Agenda (including the following themes)

... b) Political, economic, social and cultural themes, which will be addressed:  
... - d) EZLN political and social participation, in accordance with the Law on Dialogue, Accord and dignified Peace in Chiapas.

Page 2-3,

4.1 The plenary assembly

a) It will be composed of the government delegation, totalling a maximum of twelve members, and the EZLN delegation, totalling a maximum of twelve members. Each of the parties may have as many advisors as they deem necessary accredited, in writing, by CONAI.

b) It will hold formal meetings of all the delegates, or working meetings in smaller committees, if required by the nature of the work and if the parties agree.

c) The meetings will be chaired by CONAI.

d) The Accord and Peacemaking Commission will participate in the work of the plenary assembly, will monitor the work, and will provide the logistical support necessary for successful dialogue, to the extent that its legal remit and capacity permits.

e) The sessions will be closed or public, as agreed by the parties.

f) All decisions will be taken by consensus between the parties.

g) The dialogue process will be based on the principle of partial simultaneity and periodic continuity. At the end, the parties will accept the commitments into which they have entered, which should appear in the Agreement for Accord and Peacemaking in Justice and Dignity, as well as, if necessary, joint proposals that the parties undertake to address to the authorities for debate and decision, and which would appear as such in the Agreement for Accord and Peacemaking in Justice and Dignity.

h) At the appointed time, the plenary assembly will announce the establishment of the first working commission, and at the same time the study groups attached to it where necessary. The following working commissions will be set up in turn, as the work of the preceding commission is concluded.

i) It will monitor the work of the working commissions, in terms of the range and content of their mandate, jointly agreed, including with regard to the time available to the commissions to consider the themes in depth.

j) At the appointed time, it will determine which of the questions resulting from the working commissions may lead to a commitment by the parties, and which will be the subject of common proposals which the parties undertake to submit to the national authorities for debate and decision, following the principles established in point 1.

Page 3-4,

4.2 The Working Commissions

a) At the appointed time the working commissions will be established. The following list is not exhaustive but should be considered as a minimum, without precluding the formation of other commissions at the suggestion of the two parties.

- working commission on indigenous rights and indigenous culture;
- working commission on well-being and development;
- working commission on democracy and justice;
- working commission on Chiapan women's rights.

b) The commissions will deal exhaustively with their work themes and may assign the study to any study groups whose constitution they deem necessary and opportune, on the basis of proposals made by the parties



**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** Page 2,  
1.1 General Agenda (including the following themes)  
... b) Political, economic, social and cultural themes, which will be addressed:  
... - d) EZLN political and social participation, in accordance with the Law on Dialogue, Accord and dignified Peace in Chiapas.

4.1.a) parties are permitted to bring advisors to the plenary assembly, subject to accreditation by CONAI, (c) CONAI to chair the sessions of the assembly; 4.2 b) working commissions established, consisting of party delegates, advisors to be accredited by CONAI, in coordination with COCOPA, both CONAI and COCOPA to be invited to the sessions of the Working Commissions; 4.3.a) makes same provision re study groups established, 4.3.b) parties can invite other participants to the sessions of study groups, the procedure for their election to be agreed by the parties, case by case; 4.4.b) the Working Commissions composition as per 4.2.c), and also participants invited by the parties.

**Traditional/religious leaders** No specific mention.

**Public administration** No specific mention.

**Constitution** No specific mention.

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**Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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## Human rights and equality

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** No specific mention.

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## Rights related issues

**Citizenship** No specific mention.

**Democracy** Page 1,  
1.1 General Agenda (including the following themes)  
... b) Political, economic, social and cultural themes, which will be addressed:  
... - democracy and justice;

Page 3,  
4.2 The Working Commissions  
a) At the appointed time the working commissions will be established. The following list is not exhaustive but should be considered as a minimum, without precluding the formation of other commissions at the suggestion of the two parties.  
... - working commission on democracy and justice;

**Detention procedures** No specific mention.

**Media and communication** Rights related issues→Media and communication→Other  
Page 4-5,  
4.4 The Commissions  
... f) The sessions of these commissions will be public, unless the parties agree to hold a session in private. The parties will agree the conditions under which the media may attend the discussions.

**Mobility/access** No specific mention.

**Protection measures** No specific mention.

**Other** No specific mention.

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**Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

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**Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** Page 1,  
1.1 General Agenda (including the following themes)  
... b) Political, economic, social and cultural themes, which will be addressed:  
... - democracy and justice;

Page 3,  
4.2 The Working Commissions  
a) At the appointed time the working commissions will be established. The following list is not exhaustive but should be considered as a minimum, without precluding the formation of other commissions at the suggestion of the two parties.  
... - working commission on democracy and justice;

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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## **Socio-economic reconstruction**

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 1,  
1.1 General Agenda (including the following themes)  
... b) Political, economic, social and cultural themes, which will be addressed:  
... - well-being and development;

Page 3,  
4.2 The Working Commissions  
a) At the appointed time the working commissions will be established. The following list is not exhaustive but should be considered as a minimum, without precluding the formation of other commissions at the suggestion of the two parties.  
... - working commission on well-being and development;

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/nomadism rights** No specific mention.

**Cultural heritage** Land, property and environment→Cultural heritage→Other  
Page 1,  
1. To adopt the following agenda for the dialogue and negotiation. In implementing the six points of article 2 of the Law, which defines the objective of the Agreement for Accord and Peacemaking in Justice and Dignity, this negotiation should result in effective solutions, responses and engagements with the political, economic, social and cultural causes of the conflict.

Page 1,  
1.1 General Agenda (including the following themes)  
... b) Political, economic, social and cultural themes, which will be addressed:  
- indigenous rights and indigenous culture;

Page 2,  
1.3 The themes addressed at the level of the State of Chiapas will ultimately lead to actual commitments made by the two parties, concerning the political, economic, social and cultural causes of the conflict; these commitments will be included in the Agreement for Accord and Peacemaking in Justice and Dignity.

**Environment** No specific mention.

**Water or riparian rights or access** No specific mention.

**Security sector**

**Security Guarantees** Page 6,  
5. Each party will commit to respect and guarantee the security and personal integrity of the negotiators and leaders of the other party, until they return to their place of origin, regardless of the result of the negotiations.

**Ceasefire** No specific mention.

**Police** No specific mention.

**Armed forces** No specific mention.

**DDR** No specific mention.

**Intelligence services** No specific mention.

<b>Parastatal/rebel and opposition group forces</b>	<p>Page 2,  1.1 General Agenda (including the following themes)  ... b) Political, economic, social and cultural themes, which will be addressed:  ... - d) EZLN political and social participation, in accordance with the Law on Dialogue, Accord and dignified Peace in Chiapas.</p> <p>Page 2,  4.1 The plenary assembly  a) It will be composed of the government delegation, totalling a maximum of twelve members, and the EZLN delegation, totalling a maximum of twelve members. Each of the parties may have as many advisors as they deem necessary accredited, in writing, by CONAI.</p>
<b>Withdrawal of foreign forces</b>	No specific mention.
<b>Corruption</b>	No specific mention.
<b>Crime/organised crime</b>	No specific mention.
<b>Drugs</b>	No specific mention.
<b>Terrorism</b>	No specific mention.

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**Transitional justice**

<b>Transitional justice general</b>	No specific mention.
<b>Amnesty/pardon</b>	No specific mention.
<b>Courts</b>	No specific mention.
<b>Mechanism</b>	No specific mention.
<b>Prisoner release</b>	No specific mention.
<b>Vetting</b>	No specific mention.
<b>Victims</b>	No specific mention.
<b>Missing persons</b>	No specific mention.

**Reparations** No specific mention.

**Reconciliation** No specific mention.

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## **Implementation**

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

**International mission/force/similar** No specific mention.

**Enforcement mechanism** CONAI and COCOPA involved (need more info).

**Related cases** No specific mention.

**Source** UN Peacemaker, [https://peacemaker.un.org/sites/peacemaker.un.org/files/MX\\_950911\\_Protocole%20sur%20les%20Principes%20de%20Negociation.pdf](https://peacemaker.un.org/sites/peacemaker.un.org/files/MX_950911_Protocole%20sur%20les%20Principes%20de%20Negociation.pdf)

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