#### Peace Agreement Access Tool PA-X https://test.pax.peaceagreements.org/

**Country/entity** Tajikistan

**Region** Europe and Eurasia

**Agreement name** Protocol on the Guarantees of Implementation of the General Agreement on

Establishment of Peace and National Accord in Tajikistan

**Date** 27 May 1997

Agreement status Multiparty signed/agreed

**Interim** Yes

arrangement

Agreement/conflict Intrastate/intrastate conflict

level

Tajikistani Civil War (1992 - 1997)

Ethnic marginalization formed a key feature in the Tajikistani Civil war when liberal democrat and Islamic groups from the Garm and Gorno-Badakhshan took up arms against the government of President Rahmon Nabiyev. Members of Nabiyev's government were predominantly from the regions of Leninabad and Kulyab. Antigovernment protestors took to the street following the 1991 presidential elections, which caused the government to hand out arms to pro-government militias. Following clashes, anti-government factions captured the President and forced him to resign at gun-point. A new government under the Kulyabi native, Emomali Rahmonov, who fended off democratic and Islamist militias. Eventually, with support from Islamist factions in Afghanistan, the opposition united under the United Tajik Opposition umbrella. In 1994, the UN deployed a peacekeeping force to monitor the 1994 ceasefire agreement. A peace agreement was signed in 1997 and completely removed the Leninabad 'old guard' from power.

Close

Tajikistani Civil War (1992 - 1997)

Stage Implementation/renegotiation

**Conflict nature** Government

**Peace process** Tajikistan peace process

Parties (Signed) T. NAZAROV Head of the delegation of the Republic of Tajikistan

Signed) A. TURAJONZODAH Head of the delegation of the United Tajik Opposition

**Third parties** (Signed) Gerd MERREM Special Representative of the Secretary-General of the United

**Nations** 

Representative of the Organization for Security and Cooperation in Europe

Representative of the Organization of the Islamic Conference

For the Government of the Islamic State of Afghanistan

For the Government of the Islamic Republic of Iran

For the Government of the Republic of Kazakstan

For the Government of the Kyrgyz Republic

For the Government of the Islamic Republic of Pakistan

For the Government of the Russian Federation

For the Government of the Turkmenistan

For the Government of the Republic of Uzbekistan

(all signatories and 'guarantor nations')

**Description** Agreement establishing role of the international community in enforcing the General

Agreement and the work of the Commission on National Reconciliation.

Agreement document

TJ\_970528\_ProtocolGuaranteesImplementationGeneralAgrmnt.pdf (opens in new tab)

**Download PDF** 

Groups

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

Racial/ethnic/ national group No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

 $\textbf{Refugees/displaced} \ \ \mathsf{Groups} \boldsymbol{\rightarrow} \mathsf{Refugees/displaced} \ \ \mathsf{persons} \boldsymbol{\rightarrow} \mathsf{Substantive}$ 

persons Page 3, Annex:

1. The good will of the Government of the Republic of Tajikistan and the Leadership of the United Tajik Opposition (hereinafter referred to as the Parties) and their commitment to achieving peace and national accord in the country shall be considered as the most important guarantees of strict implementation of the General Agreement. In this context, the material guarantees shall be deemed to be the agreements laid down in the abovementioned Protocols and Agreements, in particular, to establish the Commission on National Reconciliation with equal representation of the Parties and headed by a representative of UTO; to reserve for representatives of the Opposition (UTO) thirty (30) per cent of posts in the executive power structures and twenty-five (25) per cent of seats in the Central Electoral Commission; to carry out the reintegration, disarmament and disbanding of the UTO armed units, as well as the reform of the power structures of the Republic of Tajikistan; to ensure the voluntary return, in safety and dignity, of all refugees and displaced persons to their homes; to provide amnesty for persons who took part in the civil conflict and political confrontation, as well as to lift the bans and limitations on the activities of political parties and movements that are part of UTO and on the mass media which shall function within the framework of the Constitution and effective laws of the Republic of Tajikistan, and in accordance with the norms and guarantees established in the General Agreement.

**Social class** No specific mention.

Gender

Women, girls and

gender

No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

### **State definition**

Nature of state

No specific mention.

(general)

**State configuration** No specific mention.

**Self determination** No specific mention.

Referendum No specific mention.

**State symbols** No specific mention.

Independence/ secession

No specific mention.

Accession/

No specific mention.

unification

**Border delimitation** No specific mention.

**Cross-border** 

No specific mention.

provision

#### Governance

**Political** Governance→Political institutions (new or reformed)→General references **institutions (new or** Page 3, Annex: **reformed)** 

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**Elections** 

No specific mention.

# Electoral commission

Page 3, Annex:

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# Political parties reform

Governance→Political parties reform→Other political parties reform Page 3, Annex:

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**Civil society** 

No specific mention.

Traditional/ religious leaders

No specific mention.

Public administration

No specific mention.

Constitution

### **Power sharing**

# Political power sharing

Power sharing→Political power sharing→General State level

Page 3, Annex:

1. The good will of the Government of the Republic of Tajikistan and the Leadership of the United Tajik Opposition (hereinafter referred to as the Parties) and their commitment to achieving peace and national accord in the country shall be considered as the most important guarantees of strict implementation of the General Agreement. In this context, the material guarantees shall be deemed to be the agreements laid down in the abovementioned Protocols and Agreements, in particular, to establish the Commission on National Reconciliation with equal representation of the Parties and headed by a representative of UTO; to reserve for representatives of the Opposition (UTO) thirty (30) per cent of posts in the executive power structures and twenty-five (25) per cent of seats in the Central Electoral Commission; to carry out the reintegration, disarmament and disbanding of the UTO armed units, as well as the reform of the power structures of the Republic of Tajikistan; to ensure the voluntary return, in safety and dignity, of all refugees and displaced persons to their homes; to provide amnesty for persons who took part in the civil conflict and political confrontation, as well as to lift the bans and limitations on the activities of political parties and movements that are part of UTO and on the mass media which shall function within the framework of the Constitution and effective laws of the Republic of Tajikistan, and in accordance with the norms and guarantees established in the General Agreement.

Power sharing→Political power sharing→Executive coalition State level

to reserve for representatives of the Opposition (UTO) thirty (30) per cent of posts in the executive power structures and twenty-five (25) per cent of seats in the Central Electoral Commission;

Power sharing→Political power sharing→Other proportionality State level

the material guarantees shall be deemed to be the agreements laid down in the abovementioned Protocols and Agreements, in particular, to establish the Commission on National Reconciliation with equal representation of the Parties and headed by a representative of UTO;

Territorial power sharing

**Economic power** sharing

No specific mention.

Military power sharing

Power sharing→Military power sharing→Merger of forces

Page 3, Annex:

1. The good will of the Government of the Republic of Tajikistan and the Leadership of the United Tajik Opposition (hereinafter referred to as the Parties) and their commitment to achieving peace and national accord in the country shall be considered as the most important guarantees of strict implementation of the General Agreement. In this context, the material guarantees shall be deemed to be the agreements laid down in the abovementioned Protocols and Agreements, in particular,

to carry out the reintegration, disarmament and disbanding of the UTO armed units, as well as the reform of the power structures of the Republic of Tajikistan;

#### **Human rights and equality**

**Human rights/RoL** No specific mention.

general

Bill of rights/similar Page 4, Annex

5. OSCE, through its mission in Dushanbe, shall facilitate the implementation of the General Agreement in the areas related to the observance of human rights and the establishment of democratic political and legal institutions and processes in the Republic of Tajikistan.

**Treaty** incorporation

No specific mention.

Civil and political

No specific mention.

**Socio-economic** 

No specific mention.

rights

rights

#### **Rights related issues**

Citizenship No specific mention.

**Democracy** No specific mention.

**Detention** 

No specific mention.

procedures

**Media and** 

No specific mention.

communication

**Mobility/access** No specific mention.

Protection measures

No specific mention.

**Other** No specific mention.

### **Rights institutions**

**NHRI** No specific mention.

Regional or international human rights

institutions

No specific mention.

#### **Justice sector reform**

**Criminal justice and** No specific mention. **emergency law** 

**State of emergency** No specific mention. **provisions** 

**Judiciary and** 

No specific mention.

courts

Prisons and detention

No specific mention.

Traditional Laws

No specific mention.

#### **Socio-economic reconstruction**

Development or

No specific mention.

socio-economic reconstruction

National economic No specific mention.

plan

**Natural resources** No specific mention.

International funds No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

### Land, property and environment

Land reform/rights No specific mention.

Pastoralist/

No specific mention.

nomadism rights

**Cultural heritage** 

No specific mention.

**Environment** No specific mention.

Water or riparian

rights or access

No specific mention.

### **Security sector**

**Security Guarantees** 

No specific mention.

**Ceasefire** No specific mention.

**Police** No specific mention.

**Armed forces** No specific mention.

**DDR** 

Security sector→DDR→DDR programmes Page 3, Annex:

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Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces

Page 3, Annex:

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Withdrawal of foreign forces

No specific mention.

Corruption

Crime/organised

crime

No specific mention.

**Drugs** 

No specific mention.

**Terrorism** 

No specific mention.

#### **Transitional justice**

**Transitional justice** No specific mention.

general

Amnesty/pardon

Transitional justice→Amnesty/pardon→Amnesty/pardon proper

Page 3, Annex:

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**Courts** 

No specific mention.

Mechanism

No specific mention.

Prisoner release

No specific mention.

**Vetting** 

No specific mention.

**Victims** 

No specific mention.

**Missing persons** 

**Reparations** No specific mention.

**Reconciliation** No specific mention.

### Implementation

**UN signatory** (Signed) Gerd MERREM Special Representative of the Secretary-General of the United

Nations

Other international No specific mention.

signatory

Referendum for

No specific mention.

International

agreement

No specific mention.

mission/force/

similar

# Enforcement mechanism

Page 3-4, Annex

- 2. The Parties agreed to request the United Nations to provide guarantees of implementation of the General Agreement through possible adoption by the Security Council of the United Nations of a new mandate of the United Nations Mission of Observers in Tajikistan (UNMOT) which would take into account the successful completion of the inter-Tajik talks and might provide for monitoring of the implementation of the General Agreement by the Parties, provision of expertise, consultations and good offices at all stages of its implementation and, possibly, other functions.
- 3. At the request of the Parties, the Governments of the Islamic State of Afghanistan, the Islamic Republic of Iran, the Republic of Kazakstan, the Kyrgyz Republic, the Islamic Republic of Pakistan, the Russian Federation, Turkmenistan and the Republic of Uzbekistan agreed to act as political and moral guarantors of comprehensive and strict implementation of the General Agreement by the Parties. In this connection, it may be desirable to have periodic meetings of the Ministers for Foreign Affairs of the guarantor States in Dushanbe.
- 4. In order to monitor the implementation of the General Agreement by the Parties and to provide them with expertise, consultations and other good offices, the guarantor States agreed to establish, for the period of the implementation of the General Agreement, a Contact Group which shall be stationed in Dushanbe and shall consist of the ambassadors of the guarantor States accredited there or of specially appointed representatives. The Contact Group shall also include the Special Representative of the Secretary-General of the United Nations for Tajikistan, the head of the OSCE mission in Tajikistan and a representative of the Organization of the Islamic Conference (OIC). With the consent of the guarantor States, OSCE and OIC, the Special Representative of the Secretary-General of the United Nations for Tajikistan shall perform the functions of the Contact Group coordinator. Besides the above-mentioned monitoring and good offices, the Contact Group shall inform the Governments of the guarantor States, the Secretary-General of the United Nations through his Special Representative for Tajikistan and the decision-making bodies of the OSCE and OIC about any violations of the General Agreement by the Parties and shall forward recommendations on the ways of ensuring compliance. The Contact Group shall begin its work in Dushanbe concurrently with the commencement of the functioning of the Commission on National Reconciliation. Rules of procedure of the Contact Group shall be established by its members within one week following the beginning of its work.
- 5. OSCE, through its mission in Dushanbe, shall facilitate the implementation of the General Agreement in the areas related to the observance of human rights and the establishment of democratic political and legal institutions and processes in the Republic of Tajikistan.

#### **Related cases**

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UN Peacemaker:

http://peacemaker.un.org/