

Country/entity	Papua New Guinea Bougainville
Region	Asia and Pacific
Agreement name	Protocol Concerning the Peace Monitoring Group
Date	29 Apr 1998
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Bougainville Conflict (1987 - 1998)

The conflict on Bougainville, an island under the jurisdiction of Papua New Guinea (PNG), began in 1987 as a dispute over compensation for the use of land by Bougainville Copper Ltd, a an Australian subsidiary. The underlying issue of independence soon emerged and the conflict escalated between the government of PNG and the native islanders, in turn spearheaded by the Bougainville Revolutionary Army (BRA). Until fighting ended in 1998, an estimated 20,000 died in the conflict. Several pre-negotiation agreements culminated in an agreement to a 'permanent and irrevocable' ceasefire, and a framework for normalizing the PNG-Bourgainville relationship, which included elections.

Close

Bougainville Conflict (1987 - 1998)

Stage	Pre-negotiation/process
Conflict nature	Government/territory
Peace process	Bougainville: peace process
Parties	FOR THE INDEPENDENT STATE OF PAPUA NEW GUINEA: ROY YAKI; FOR AUSTRALIA: ALEXANDER DOWNER; FOR FIJI: BERNARDO VUNIBOBO; FOR NEW ZEALAND: DON MCKINNON; FOR VANUATU: LEO SESE;
Third parties	-
Description	Agreement with neighbouring states to establish neutral peacekeeping force further to the terms of the Lincoln Agreement, thereby amending the agreement between the parties of Dec. 5, 1997 establishing a Neutral Truce Monitoring Group for Bougainville.

Agreement document [PG_980429_Protocol concerning the Peace Monitoring Group.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

**Refugees/displaced
persons** No specific mention.

Social class No specific mention.

Gender

**Women, girls and
gender** No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

**Nature of state
(general)** No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** No specific mention.

Governance

**Political
institutions (new or
reformed)** No specific mention.

Elections No specific mention.

**Electoral
commission** No specific mention.

**Political parties
reform** No specific mention.

Civil society No specific mention.

**Traditional/
religious leaders** No specific mention.

**Public
administration** No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security

Page 1, Untitled Preamble

Guarantees

... TAKING NOTE of the contents of the Lincoln Agreement on Peace, Security and Development on Bougainville, including the commitment to cooperation in achieving and maintaining lasting peace by peaceful means;

Ceasefire

Security sector→Ceasefire→Ceasefire provision

Page 1, Untitled Preamble

... NOTING that the Lincoln Agreement provides for a permanent and irrevocable ceasefire to take effect at 2400 hours on 30 April 1998;

... TAKING NOTE of arrangements for the implementation of the ceasefire;

Page 2, Article 1: Definitions

(2) The following new paragraphs shall be inserted into Article 1 of the Head Agreement:

... (h) shall be inserted to read:

"Ceasefire" is the ceasefire agreed to in the Lincoln Agreement;

Page 3, Article 4: Mandate of the Peace Monitoring Group

(1) Article 5 (Mandate of the Group) of the Head Agreement shall be amended to read as follows:

The Participating States shall establish the Group which shall comprise military and civilian members. The mandate of the Group shall be to:

(a) monitor and report on the compliance of the parties involved in the Bougainville peace process to all aspects of the ceasefire;

(b) promote and instil confidence in the peace process through its presence, good offices and interaction with people in Bougainville;

(c) provide people in Bougainville with information about the ceasefire and other aspects of the peace process;

Police

No specific mention.

Armed forces

No specific mention.

DDR

No specific mention.

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces

No specific mention.

Withdrawal of foreign forces

No specific mention.

Corruption

No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory Page 5, Signed:
For Australia: Alexander Downer
For Fiji: Bernardo Vunibobo
For New Zealand: Don McKinnon
For Vanuatu: Leo Sese

Referendum for agreement No specific mention.

**International
mission/force/
similar**

Page 3, Article 4: Mandate of the Peace Monitoring Group

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(a) monitor and report on the compliance of the parties involved in the Bougainville peace process to all

aspects of the ceasefire;

(b) promote and instil confidence in the peace process through its presence, good offices and interaction with people in Bougainville;

(c) provide people in Bougainville with information about the ceasefire and other aspects of the peace process;

(d) provide such assistance in the implementation of the Lincoln Agreement as the parties to the Lincoln Agreement and the Parties to this Protocol may mutually determine and available resources allow; and

(e) such other measures as may be mutually determined by the parties to the Lincoln Agreement and the Parties to this Protocol which will assist with the democratic resolution of the situation.

Page 3, Article 4: Mandate of the Peace Monitoring Group

(2) The Peace Monitoring Group will cooperate with United Nations observers in respect of the objectives of the Lincoln Agreement, subject to such terms and conditions as may be mutually determined in consultation between the United Nations and the Parties to this Protocol.

Enforcement mechanism

Page 3, Article 3: Peace Process Consultative Committee
Article 2 (Peace Consultative Committee) of the Head Agreement shall be amended to read as follows:
There shall be a Peace Process Consultative Committee, established by the parties to the Lincoln Agreement, which shall receive regular reports from the Commander on the implementation, progress and success of the Lincoln Agreement, including the permanent and irrevocable ceasefire which will take effect in Bougainville at 2400 hours on 30 April 1998. It shall have no direct involvement in command of the Peace Monitoring Group or the deployment decisions made by the Commander.

Page 3, Article 4: Mandate of the Peace Monitoring Group
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(a) monitor and report on the compliance of the parties involved in the Bougainville peace process to all aspects of the ceasefire;

Page 4, Article 8: Entry into force, review and duration of this Protocol
... (3) Noting the agreements reached by the parties to the Lincoln Agreement regarding restoration of civil authority, including civilian peacetime policing and the holding of free and democratic elections to elect a Bougainville Reconciliation Government before the end of 1998, the Parties agree to consult and review the size, composition and role of the Peace Monitoring Group at intervals of three months, or such other intervals as may be agreed, bearing in mind progress towards restoration of civil authority in Bougainville. Participating States will consult the other Parties before altering the size or composition of their respective contributions to the Peace Monitoring Group.

Related cases

Page 1, Untitled Preamble
... TAKING NOTE of the contents of the Lincoln Agreement on Peace, Security and Development on Bougainville, including the commitment to cooperation in achieving and maintaining lasting peace by peaceful means;
NOTING that the Lincoln Agreement provides for a permanent and irrevocable ceasefire to take effect at 2400 hours on 30 April 1998;
NOTING that the Lincoln Agreement provides for restoration of civil authority in Bougainville, including the transition to civilian peacetime policing and the holding of free and democratic elections to elect a Bougainville Reconciliation Government before the end of 1998;

Source

Accord
Australian Treaty Series