#### Peace Agreement Access Tool PA-X https://test.pax.peaceagreements.org/

**Country/entity** Rwanda

**Region** Africa (excl MENA)

**Agreement name** Peace Agreement between the Government of the Republic of Rwanda and the

Rwandese Patriotic Front ('Arusha Agreement')

**Date** 4 Aug 1993

**Agreement status** Multiparty signed/agreed

**Interim** Yes

arrangement

Agreement/conflict Intrastate/intrastate conflict

level

**Rwandan Civil War (1990 - 1994)** 

The origins between the ethnic tensions between the Tutsi and Hutus in Rwanda are found in the original waves of migration and later into the domination of the Kingdom of Rwanda formed by the Tutsi clans. The Kingdom of Rwanda became the framework used by the German colonials to exercise power. Although the economy was reformed following the transfer to Belgian rule after World War I, the Hutu majority remained disenfranchised. Socio-economic differences were further cemented in 1935, when the Belgians introduced identity cards with Hutu or Tutsi distinctions.

Relations deteriorated after World War Two when a Hutu elite formed, and in 1959, what began as attacks on Tutsi targets evolved into the Rwandan revolution. The Belgian colonials began a programme of promotion for Hutus and following elections in the mid-1960s, the Hutus took control of most constituencies. More than 336,000 Tutsis fled Rwanda during the revolution and a failed insurgency was launched in the late 1960s.

By the late 1980s, many former Tutsi refugees in Uganda had gained integral roles in the Ugandan National Army following the overthrow of Milton Obete by Yoweri Museveni. In 1990, a Tutsi faction within the Ugandan Army, the Rwandan Patriotic Front, led by Fred Rwigyema invaded Uganda. However, the RPF came in disarray following Rwigyema's death on the second day of the attack. This led another Tutsi officer from the Ugandan Army, Paul Kagama, to step in. The troops were reassembled and another campaign was lauched in 1991. By 1992, the Arusha Accords were signed in Tanzania, providing for a power-sharing government. The war took a turn for the worst when on April 6, 1994, the plane of then-President Juvénal Habyarimana, a Hutu, was shot over Kigali killing everyone on board. The next day, the Rwandan Army, alongside civilians began killing Tutsi and moderate Hutu leaders, which marked the beginning of the 3-month long genocide of Tutsis in Rwanda, until the killing was ended in July 1994 when the RNF forced the interim government into exile. Approximately 2,000,000 Hutus also fled to the Democratic Republic of Congo, Burundi, Tanzania and Uganda.

Close

Rwandan Civil War (1990 - 1994)

**Stage** Framework/substantive - comprehensive

**Conflict nature** Government

**Peace process** Rwanda-RPF process

**Parties** The Republic of Rwanda and the Rwandese Patriotic front

# **Third parties**

Page 3, Untitled preamble, para 17

Have, at the conclusion of the Peace Talks held in Arusha, United Republic of Tanzania, between 10th July, 1992 and 24th June, 1993 as well as Kinihira, Republic of Rwanda from 19th to 25th July, 1993 under the aegis of the Facilitator, His Excellency Ali Hassan MWINY1, President of the United Republic of Tanzania, in the presence of the Representative of the Mediator, His Excellency, MOBUTU SESE SEKO, President of the Republic of Zaire as well as Representatives of the Current Chairmen of the OAU, His Excellency Abdou DIOUF, President of the Republic of Senegal, and Hosni MUBARAK, President of the Arab Republic of Egypt, the Secretary General of the OAU, Dr. Salim Ahmed SALIM, the Secretary General of the United Nations, Dr. Boutros Boutros GHAU and Observers representing the Federal Republic of Germany, Belgium, Burundi, the United States of America, France, Nigeria, Uganda and Zimbabwe; Calling the International Community to witness;

#### Page 6-7, Article 10:

The present Peace Agreement is signed by the President of the Republic Rwanda and the Chairman of the Rwandese Patriotic Front, in the presence of:

- The Facilitator, His Excellency, Ali Hassan MWINYI, President of the United Republic of Tanzania.
- His Excellency, Yoweri Kaguta MUSEVENI, President of the Republic of Uganda; Observer country;
- His Excellency Melchior NDADAYE, President of of the Republic of Burundi, Observer country:
- The Representative of the Mediator, His Excellency Faustin BERINDWA, Prime Minister of Zaire;
- Dr. Salim Ahmed SALIM, Secretary General of the OAU;
- The Repesentative of the Secretary General of the United Nations;
- The Representative of the Current Chairman of the OAU;
- The Representatives of other Observer countries: Germany, Belgium United States of America, France, Nigeria and Zimbabwe;
- The delegations of the two parties.

#### Signatories:

In the presence of the Facilitator, Ali Hassan Mwinyi, President of the United Republic of

In the presence of the Representative of the Secretary General of the United Nations, Mr Vladmir Petrovsky, Under-Secretary General, Director General of the United Nations Office at Geneva

In the presence of the Secretary General of the OAU, Dr Salim Ahmed Salim

## **Description**

This is the main comprehensive peace agreement that re-states the commitment of different parties to previously signed protocols tackling different core issues, as well as framing the Agreement and the 1991 Constitution as the Fundamental Law. It also defines modalities in regards to the Transitional institutions (appointment of Prime Minister and time frame).

# Agreement document

RW\_930804\_PeaceAgreementRwanda-RwandesePatrioticFront.pdf (opens in new tab) | Download PDF

Groups

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

Racial/ethnic/ national group No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced** Groups→Refugees/displaced persons→Rhetorical

persons Page 2, Untitled Preamble, Para 14

Recognizing that the unity of the Rwandese people cannot be achieved until definitive solution to the problem of Rwandese refugees is found and that the return of Rwandese refugees to their country is an inalienable right and constitutes a factor for peace and

national unity and reconciliation;

**Social class** No specific mention.

Gender

Women, girls and

No specific mention.

gender

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

# **State definition**

Nature of state

Page 2, Untitled Preamble, Para 7

(general)

Reaffirming their unwavering determination to respect principles underlying the Rule of Law which include democracy, national unity, pluralism, the respect of fundamental

freedoms and rights of the individual;

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

**Border delimitation** No specific mention.

Cross-border provision

No specific mention.

# Governance

**Political** 

 ${\sf Governance} {\to} {\sf Political\ institutions\ (new\ or\ reformed)} {\to} {\sf Temporary\ new\ institutions}$ 

institutions (new or Page 6, Article 6:

reformed) The

The two parties agree on the appointment of Mr. TWAGIRAMUNGU Faustin as Prime Minister of the Broad-Based Transitional Government, in accordance with Articles 6 and 51 of the Protocol of Agreement between the Government of the Republic of Rwanda and the Rwandese Patriotic Front on Power-Sharing within the framework of a Broad-Based Transitional Government.

# Page 6, Article 7:

The Transitional Institutions shall be set up within thirty seven (37) days following the signing of the Peace Agreement.

## Page 6, Article 8:

The current Government shall remain in Office until the Broad-Based Transitional Government is established. The maintenance of that Government does not mean that it can encroach on the mandate of Broad-Based Transitional Government being established.

The current Government shall, in no case, take decisions which may detrimental to the implementation of the Broad-Based Transition programme.

## Page 6, Article 9:

The "Conseil National de Developpment" (CND) shall remain in Office until the Transitional National Assembly is established. However, as from the date of signing the Peace Agreement, it shall not enact laws.

**Elections** 

No specific mention.

Electoral commission

No specific mention.

Political parties reform

No specific mention.

**Civil society** 

No specific mention.

Traditional/ religious leaders

No specific mention.

# Public administration

No specific mention.

## Constitution

Governance→Constitution→Constitution affirmation/renewal

Page 4-5, Article 3:

The two parties also agree that the Constitution of 10th June, 1991 and the Arusha Peace Agreement shall constitute indissolubly the Fundamental Law that shall govern the Country during the Transition period, taking into account the following provisions:

1. The following articles of the Constitution shall be replaced by the provisions of the Peace Agreement relating to the same matters. The Articles in question are:

34,35,38,39,40,41,42,43,44,45,46,47,48,49,50,51,52,54,55,56,57,58,59,60,63,65,66,67,68,70,71,73,74,75 paragraph 2,77 paragraphs 3 and 4,81,82,83,84,85, 86,87,88 paragaph 1, 90,96,99,101.

2. In case of conflict between the other provisions of the Constitution and those of the Peace Agreement, the provisions of the Peace Agreement shall prevail.

3. The Constitutional Court shall verify the conformity of Laws and Orders in Council with the Fundamental Law thus defined. Pending the enactment of the law on the Supreme Court, the existing Constitutional Court shall remain composed of both the Court of Cassation and the State of Council. The Presiding Judge of the Constitutional Court shall assume the presidency.

# Page 5, Article 4:

In case of conflict between the provisions of the Fundamental Law and those of other Laws and Regulations, the provisions of the Fundamental Law shall prevail.

Governance→Constitution→Constitutional reform/making

See reform elements above.

## **Power sharing**

**Political power** sharing

Power sharing→Political power sharing→General

State level

Page 2, Untitled Preamble, Para 10

Considering that the two parties accepted the principle of power-sharing within the

framework of a Broad-Based Transitional Government; Power sharing→Political power sharing→Executive coalition

State level

Page 6, Article 6:

The two parties agree on the appointment of Mr. TWAGIRAMUNGU Faustin as Prime Minister of the Broad-Based Transitional Government, in accordance with Articles 6 and 51 of the Protocol of Agreement between the Government of the Republic of Rwanda and the Rwandese Patriotic Front on Power-Sharing within the framework of a Broad-Based

Transitional Government.

**Territorial power** sharing

No specific mention.

**Economic power** sharing

No specific mention.

Military power

No specific mention.

sharing

# **Human rights and equality**

**Human rights/RoL** Page 2, Untitled Preamble:

general

Reaffirming their unwavering determination to respect principles underlying the Rule of Law which include democracy, national unity, pluralism, the respect of fundamental freedoms and rights of the individual;

Bill of rights/similar No specific mention.

**Treaty** 

No specific mention.

incorporation

Civil and political

No specific mention.

rights

Socio-economic

No specific mention.

rights

# **Rights related issues**

Citizenship No specific mention.

**Democracy** Page 2, Untitled Preamble:

> Reaffirming their unwavering determination to respect principles underlying the Rule of Law which include democracy, national unity, pluralism, the respect of fundamental

freedoms and rights of the individual;

**Detention** procedures No specific mention.

**Media and** 

No specific mention.

communication

**Mobility/access** No specific mention.

**Protection** measures

No specific mention.

Other No specific mention.

# **Rights institutions**

**NHRI** No specific mention.

**Regional or** international human rights institutions

No specific mention.

# **Justice sector reform**

**Criminal justice and** No specific mention. emergency law

**State of emergency** No specific mention. provisions

# **Judiciary and** courts

Page 4-5, Article 3:

The two parties also agree that the Constitution of 10th June, 1991 and the Arusha Peace Agreement shall constitute indissolubly the Fundamental Law that shall govern the Country during the Transition period, taking into account the following provisions:

[...]

3. The Constitutional Court shall verify the conformity of Laws and Orders in Council with the Fundamental Law thus defined. Pending the enactment of the law on the Supreme Court, the existing Constitutional Court shall remain composed of both the Court of Cassation and the State of Council. The Presiding Judge of the Constitutional Court shall

assume the presidency.

**Prisons and** detention

No specific mention.

**Traditional Laws** No specific mention.

#### **Socio-economic reconstruction**

**Development or** 

No specific mention.

socio-economic reconstruction

National economic No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

# Land, property and environment

Land reform/rights No specific mention.

Pastoralist/

No specific mention.

nomadism rights

**Cultural heritage** No specific mention. **Environment** No specific mention.

Water or riparian

rights or access

No specific mention.

**Security sector** 

**Security Guarantees** 

No specific mention.

**Ceasefire** No specific mention.

**Police** No specific mention.

**Armed forces** Page 2, Untitled Preamble, Para 12

Considering that the conflictual situation between the two parties can only brought to an

end through the formation of one and single National Army and new National

Gendarmerie from forces of the two warring parties;

**DDR** No specific mention.

Intelligence

services

No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces

No specific mention.

**Corruption** No specific mention.

Crime/organised

No specific mention.

crime Drugs

No specific mention.

**Terrorism** No specific mention.

## **Transitional justice**

**Transitional justice** No specific mention.

general

Amnesty/pardon

No specific mention.

**Courts** 

No specific mention.

Mechanism

No specific mention.

**Prisoner release** 

No specific mention.

**Vetting** 

No specific mention.

**Victims** 

No specific mention.

**Missing persons** 

No specific mention.

Reparations

No specific mention.

#### Reconciliation

Page 2, Untitled Preamble, Para 14

Recognizing that the unity of the Rwandese people cannot be achieved until definitive solution to the problem of Rwandese refugees is found and that the return of Rwandese refugees to their country is an inalienable right and constitutes a factor for peace and national unity and reconciliation;

Page 5, Article 5:

The Government of the Republic of Rwanda and the Rwandese Patriotic Front undertake to make every possible effort to ensure that the present Peace Agreement is respected and implemented.

They further undertake to spare no effort to promote National Unity an Reconciliation.

#### **Implementation**

**UN signatory** 

In the presence of the Representative of the Secretary General of the United Nations, Mr Vladmir Petrovsky, Under-Secretary General, Director General of the United Nations Office at Geneva

signatory

Other international In the presence of the Facilitator, Ali Hassan Mwinyi, President of the United Republic of

Tanzania

In the presence of the Secretary General of the OAU, Dr Salim Ahmed Salim

Referendum for agreement

No specific mention.

International mission/force/

No specific mention.

similar

Enforcement mechanism

No specific mention.

**Related cases** No specific mention.

**Source** http://peacemaker.un.org/