

Country/entity Mozambique

Region Africa (excl MENA)

Agreement name Protocol on Detailed Agenda

Date 28 May 1991

Agreement status Multiparty signed/agreed

Interim arrangement Yes

Agreement/conflict level Intrastate/intrastate conflict

Mozambique Civil War (1976 – 1992) and RENAMO Insurgency (2012 –)

The Mozambique conflict has roots in the independence movement launched by the Mozambique Liberation Front (FRELIMO) (est. 1962) against Portuguese colonization. Despite the insurgency, independence only came a year after a military coup d'état in Lisbon overthrew the longstanding 'Estado Novo' dictatorship. Nonetheless, FRELIMO installed itself as the ruling party and officially became a Marxist-Leninist party in 1977. Fierce fighting broke out in the Cold War context, between the FRELIMO, supported by the Soviet Bloc, and the anti-Communist Mozambique National Resistance (RENAMO) movement, which received funding from neighbouring 'white' regimes in Rhodesia and later on, South Africa. After the death of President Somaro Moises Machel in a plane crash in 1986, the presidency passed to Joaquim Alberto Chissano who encouraged political pluralism, particularly following the collapse of the Soviet Union in 1989. Following the Rome Peace Accords in 1992, FRELIMO won the country's first multi-party election in 1994.

Political tensions began to rise after the 2002 presidential elections, which RENAMO argued were fraudulent. These continued until a low-level outbreak of violence by RENAMO fighters targeting police and economic infrastructure. A new peace accord was signed between RENAMO and FRELIMO in September 2014, but RENAMO's later refusal to accept the terms of the 2014 Presidential election, as well as government difficulties in disarming RENAMO fighters led to a breakdown of the accord in August 2015. Since then, clashes have renewed between the two parties.

Close

Mozambique Civil War (1976 – 1992) and RENAMO Insurgency (2012 –)

Stage Pre-negotiation/process

Conflict nature Government

Peace process Mozambique process in the 90s

Parties For the delegation of the GRM: Armando Emílio Guebuza
For the delegation of RENAMO: Raul Manuel Domingos

Third parties The mediators: Jaime Goncalves, Archbishop of Beira, Andrea Riccardi and Matteo Zuppi

Description An agreement setting out the agreed agenda for talks.

Agreement document [MZ_910528_Detailed Agenda.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons Groups→Refugees/displaced persons→Substantive
Page 1
2. Electoral Act
a) Freedom of the press and access to the media.
b) Freedom of association, expression and political communication.
c) Freedom of movement and residence.
d) Return of Mozambican refugees and displaced people and their social reintegration.
e) Electoral Procedures: a democratic, impartial and pluralistic voting system.
f) Guarantees for the electoral process and role of international observers.

Page 2
6. Donors' conference
a) Organisation of a conference of donor countries to finance the electoral process and emergency programmes for reintegrating the displaced and refugee population.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed)

No specific mention.

Elections

Page 1

2. Electoral Act

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Page 2

5. Guarantees

- a) Timetable for the conduct of the electoral process.
- b) Politico-Military Commission to supervise the cease-fire and monitor respect for and implementation of the agreements between the parties within the framework of these negotiations; its compositions and powers.
- c) Specific guarantees for the period from the cease-fire to the holding of the elections.

Electoral commission

No specific mention.

Political parties reform

Governance→Political parties reform→Other political parties reform

Page 1

1. Political Parties Act

- a) Criteria and arrangements for the formation and recognition of political parties.

Civil society

No specific mention.

Traditional/religious leaders

No specific mention.

Public administration

No specific mention.

Constitution

No specific mention.

Power sharing

Political power sharing

No specific mention.

Territorial power sharing

No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights Human rights and equality→Civil and political rights→Freedom of movement
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Human rights and equality→Civil and political rights→Freedom of association
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Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy Page 1
2. Electoral Act
...
e) Electoral Procedures: a democratic, impartial and pluralistic voting system.

Detention procedures	No specific mention.
Media and communication	Rights related issues→Media and communication→Media roles Page 1 2. Electoral Act a) Freedom of the press and access to the media. b) Freedom of association, expression and political communication. c) Freedom of movement and residence. d) Return of Mozambican refugees and displaced people and their social reintegration. e) Electoral Procedures: a democratic, impartial and pluralistic voting system. f) Guarantees for the electoral process and role of international observers.
Mobility/access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds Page 2
6. Donors' conference
a) Organisation of a conference of donor countries to finance the electoral process and emergency programmes for reintegrating the displaced and refugee population.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees No specific mention.

Ceasefire Security sector→Ceasefire→Ceasefire provision
Page 1
4. Cease-fire
a) Arrangements for the cease-fire and the freeing of prisoners, except for those being held for ordinary crimes.
b) Organs and arrangements for observing, supervising and controlling the cease-fire and international role in the process.
c) Operational timetable for the cease-fire.

Page 2
5. Guarantees
a) Timetable for the conduct of the electoral process.
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c) Specific guarantees for the period from the cease-fire to the holding of the elections.

Police Page 1, 3. Military questions
...e) Depoliticization and restructuring of the police forces.

Armed forces Page 1
3. Military questions
a) A non-party national army: criteria for its formation, composition and size.
b) Withdrawal of foreign troops from Mozambican territory.
c) Activities of private and irregular armed groups.
d) Functioning of the SNASP.
e) Depoliticization and restructuring of the police forces.
f) Economic and Social reintegration of demobilized soldiers.

DDR Security sector→DDR→Demilitarisation provisions
Page 1
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a) A non-party national army: criteria for its formation, composition and size.
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Intelligence services No specific mention.

Parastatal/rebel and opposition group forces	Page 1, 3. Military questions ...c) Activities of private and irregular armed groups...f) Economic and Social reintegration of demobilized soldiers.
Withdrawal of foreign forces	Page 1, 3. Military questions ...b) Withdrawal of foreign troops from Mozambican territory.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 1, 4. Cease-fire a) Arrangements for the cease-fire and the freeing of prisoners, except for those being held for ordinary crimes.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory The mediators: Jaime Goncalves, Archbishop of Beira, Andrea Riccardi and Matteo Zuppi

Referendum for agreement No specific mention.

International mission/force/similar Page 1, 2. Electoral Act
...f) Guarantees for the electoral process and role of international observers.

Enforcement mechanism Page 2, 5. Guarantees
...b) Politico-Military Commission to supervise the cease-fire and monitor respect for and implementation of the agreements between the parties within the framework of these negotiations; its compositions and powers.

Related cases Page 2
5. Guarantees
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Source Uppsala <http://www.ucdp.uu.se/gpdatabase/gpcountry.php?id=111&value=#>
