

Country/entity	Guatemala
Region	Americas
Agreement name	Framework Agreement on Democratization in the Search for Peace by Political Means ('The Queretaro Agreement')
Date	25 Jul 1991
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict Guatemalan Civil War (1960 - 1996) Civil war broke out in Guatemala when numerous leftist and agrarian groups took up arms in 1960 in face of the repression from the conservative regime of Carlos Castillo Armas. The Armas regime came to power in 1954 following a CIA-backed coup against the leftist government of Jacobo Arbenz. The main rebel umbrella was the Guatemalan National Revolutionary Unity (URNG). During the civil war numerous counts of genocide and mass disappearances occurred. In the late 1980s, when a civilian government came to power, the URNG changed tactics when releasing that they wouldn't come to power through armed conflict. The war came to an end on December 29, 1996, and since then URNG converted to an official political party. Close Guatemalan Civil War (1960 - 1996)
Stage	Renewal
Conflict nature	Government
Peace process	Guatemala peace process

Parties

FOR THE GOVERNMENT OF THE REPUBLIC OF GUATEMALA
(Signed) Manuel CONDE ORELLANA Secretary-General of the Presidency of the Republic;
(Signed) Fernando HURTADO PREM Minister of the Interior;
(Signed) Brigadier General Mario Rene ENRIQUEZ MORALES Commander of the Military Brigade Guard of Honour;
(Signed) Staff Colonel Marco A. GONZALEZ TARACENA Director of intelligence of the National Defence Staff;
(Signed) Ruben Amilcar BURGOS SOLIS Special Counsellor to the Presidency of the Republic;
(Signed) Manolo BENDFELDT ALEJOS Minister of Urban and Rural Development;
(Signed) Brigadier General Jose D. GARCIA SAMAYOA, Deputy Chief of the National Defence Staff;
(Signed) Staff Colonel Julio A. BALCONI TURCIOS Commander of the Mobile Military Police;
(Signed) Ernesto VITERI ECHEVERRIA Special Counsellor to the Presidency of the Republic;
(Signed) Jose Luis ASENSIO AGUIRRE Adviser to the President of the Republic;

FOR THE UNIDAD REVOLUCIONARIA NACIONAL GUATEMALTECA (URNG) General Command:
(Signed) Commander Gaspar ILOM;
(Signed) Commander Pablo MONSANTO;
(Signed) Commander Rolando MORAN;

Third parties

Political and Diplomatic Commission:
(Signed) Francisco VILLAGRAN MUNOZ;
(Signed) Luis BEKKER GUZMAN;
(Signed) Miguel Angel SANDOVAL;
(Signed) Mario CASTABEDA, Adviser;

FOR THE NATIONAL RECONCILIATION COMMISSION:
(Signed) Teresa BOLAROS DE ZARCO;
(Signed) Alfonso CABRERA HIDALGO;
(Signed) Mario PERMUTH LISTWA;
(Signed) Oliverio GARCIA RODAS;
(Signed) Monsignor Rodolfo QUEZADA TORUNO, Conciliator, Chairman of the National Reconciliation Commission;

FOR THE UNITED NATIONS: (Signed) Francesc VENDRELL, Representative of the Secretary-General of the United Nations;

Description

Outlined meaning and implications of a democratic regime. Agreed on importance of ending political repression, electoral fraud and illegal manipulation of elections and on need to promote citizen participation in development, implementation and assessment of government policies.

Agreement document

[GT_910725_Queretaro Agreement.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people Groups→Indigenous people→Rhetorical
Page 11, AGREE:
I. That the strengthening of functional and participatory democracy requires:
(g) Recognition of and respect for the identity and rights of indigenous peoples;

Other groups No specific mention.

**Refugees/displaced
persons** Groups→Refugees/displaced persons→Rhetorical
Page 11, AGREE:
I. That the strengthening of functional and participatory democracy requires:
(i) Effective resettlement of populations uprooted by the internal armed conflict.

Social class No specific mention.

Gender

**Women, girls and
gender** No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) Page 11, AGREE:
I. That the strengthening of functional and participatory democracy requires:
(g) Recognition of and respect for the identity and rights of indigenous peoples;

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections Page 11, AGREE:
I. That the strengthening of functional and participatory democracy requires:
(d) The permanent elimination of political repression, electoral fraud and coercion, military abuses and pressures, and anti-democratic, destabilizing actions;

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society

Page 10, CONSIDER THAT:

2. The Government of the Republic of Guatemala and the Unidad Revolucionaria Nacional Guatemalteca (URNG) have agreed to pursue a process of negotiations whose final objective is the search for peace by political means, the enhancement of functional and participatory democracy and the laying of foundations on which to build national development and progress, thereby ensuring democratic coexistence and the attainment of the common good.

5. The procedures and agreements resulting from the discussion of the general agenda adopted in Mexico are fundamental to the process of enhancing functional and participatory democracy, and the Conciliator should therefore inform the Guatemalan people objectively and fairly about their content.

Page 11, AGREE:

II. That democratization means guaranteeing and promoting participation, whether direct or indirect, by civilian society in general in the formulation, implementation and evaluation of government policies at the various levels of government, recognizing the right of all social groups in the nation to enjoy fair and equitable labour relations, their own forms of culture and organization, and full respect for human rights and the law.

Page 11, AGREE:

III. That this Agreement must be disseminated widely to the people of Guatemala and, in particular, to the sectors which took part in the dialogue at the meetings held under the Oslo Agreement and the National Dialogue, and that they must be informed by the Conciliator in order to ensure that the Agreement is duly understood.

**Traditional/
religious leaders**

No specific mention.

**Public
administration**

No specific mention.

Constitution

Governance→Constitution→Constitutional reform/making

Page 10, CONSIDER THAT:

6. Any political agreements reached by the Government of the Republic of Guatemala and the Unidad Revolucionaria Nacional Guatemalteca (URNG) must reflect the legitimate aspirations of all Guatemalans and lead to institutional measures and the proposal of constitutional reforms to the Congress of the Republic, within the framework and in the spirit of the Political Constitution of the Republic of Guatemala and the Oslo, El Escorial and Mexico Agreements.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general Page 11, AGREE:
I. That the strengthening of functional and participatory democracy requires:
(c) The effective functioning of a State subject to the rule of law;
(d) The permanent elimination of political repression, electoral fraud and coercion, military abuses and pressures, and anti-democratic, destabilizing actions;
(e) Unconditional respect for human rights;
(g) Recognition of and respect for the identity and rights of indigenous peoples;

Page 11, AGREE:
II. That democratization means guaranteeing and promoting participation, whether direct or indirect, by civilian society in general in the formulation, implementation and evaluation of government policies at the various levels of government, recognizing the right of all social groups in the nation to enjoy fair and equitable labour relations, their own forms of culture and organization, and full respect for human rights and the law.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship

No specific mention.

Democracy

Page 10, Untitled Preamble

With the aim of achieving the objectives set forth in the Esquipulas II Agreement of 7 August 1987 and in accordance with the Oslo Agreement of 30 March 1990, the delegations of the Government of the Republic of Guatemala and the Unidad Revolucionaria Nacional Guatemalteca (URNG), having pursued negotiations under the Oslo Agreement with the Chairman of the National Reconciliation Commission, Mr. Rodolfo Quezada Tomas:), acting as Conciliator, with the participation of the National Reconciliation Commission (CNR) and with the Representative of the Secretary-General of the United Nations Mr. Francesc Vendrell, acting as Observer, and hereby placing on record the agreements which they have reached on the item "democratization" of the general agenda adopted at Mexico City on 26 April 1991,

Page 10, CONSIDER THAT:

1. The political forces and the various sectors which make up Guatemalan society have expressed their desire for the achievement of peace, democracy and social justice.
2. The Government of the Republic of Guatemala and the Unidad Revolucionaria Nacional Guatemalteca (URNG) have agreed to pursue a process of negotiations whose final objective is the search for peace by political means, the enhancement of functional and participatory democracy and the laying of foundations on which to build national development and progress, thereby ensuring democratic coexistence and the attainment of the common good.
3. Considering the issue of democratization makes it possible to establish a general framework within which to approach coherently the other items to be discussed in the negotiating process.
4. Guatemala requires measures which ensure the development of political, economic, social and cultural democratization. The Government of the Republic of Guatemala recognizes its responsibility to implement measures which are in the population's interest and guarantee the country's democratization.
5. The procedures and agreements resulting from the discussion of the general agenda adopted in Mexico are fundamental to the process of enhancing functional and participatory democracy, and the Conciliator should therefore inform the Guatemalan people objectively and fairly about their content.
6. Any political agreements reached by the Government of the Republic of Guatemala and the Unidad Revolucionaria Nacional Guatemalteca (URNG) must reflect the legitimate aspirations of all Guatemalans and lead to institutional measures and the proposal of constitutional reforms to the Congress of the Republic, within the framework and in the spirit of the Political Constitution of the Republic of Guatemala and the Oslo, El Escorial and Mexico Agreements.

Page 11, AGREE:

- I. That the strengthening of functional and participatory democracy requires:
 - (a) The pre-eminence of civilian society;
 - (b) The development of democratic institutions;
 - (c) The effective functioning of a State subject to the rule of law;
 - (d) The permanent elimination of political repression, electoral fraud and coercion, military abuses and pressures, and anti-democratic, destabilizing actions;
 - (e) Unconditional respect for human rights;
 - (f) Subordination of the role of the armed forces to civilian authority;
 - (g) Recognition of and respect for the identity and rights of indigenous peoples;
 - (h) Access by all Guatemalans to the benefits of national production and natural resources, and enjoyment thereof, which must be based on principles of social justice;
 - (i) Effective resettlement of populations uprooted by the internal armed conflict.

Page 11, AGREE:

- II. That democratization means guaranteeing and promoting participation, whether

Detention procedures No specific mention.

Media and communication Rights related issues→Media and communication→Other
Page 10, CONSIDER THAT:
5. The procedures and agreements resulting from the discussion of the general agenda adopted in Mexico are fundamental to the process of enhancing functional and participatory democracy, and the Conciliator should therefore inform the Guatemalan people objectively and fairly about their content.

Page 11, AGREE:
III. That this Agreement must be disseminated widely to the people of Guatemala and, in particular, to the sectors which took part in the dialogue at the meetings held under the Oslo Agreement and the National Dialogue, and that they must be informed by the Conciliator in order to ensure that the Agreement is duly understood.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 10, CONSIDER THAT:

1. The political forces and the various sectors which make up Guatemalan society have expressed their desire for the achievement of peace, democracy and social justice.
2. The Government of the Republic of Guatemala and the Unidad Revolucionaria Nacional Guatemalteca (URNG) have agreed to pursue a process of negotiations whose final objective is the search for peace by political means, the enhancement of functional and participatory democracy and the laying of foundations on which to build national development and progress, thereby ensuring democratic coexistence and the attainment of the common good.

Page 11, AGREE:

- I. That the strengthening of functional and participatory democracy requires:
(h) Access by all Guatemalans to the benefits of national production and natural resources, and enjoyment thereof, which must be based on principles of social justice;

National economic plan No specific mention.

Natural resources Page 11, AGREE:
I. That the strengthening of functional and participatory democracy requires:
(h) Access by all Guatemalans to the benefits of national production and natural resources, and enjoyment thereof, which must be based on principles of social justice;

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

**Security
Guarantees** No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces Page 11, AGREE:
I. That the strengthening of functional and participatory democracy requires:
(d) The permanent elimination of political repression, electoral fraud and coercion,
military abuses and pressures, and anti-democratic, destabilizing actions;
(f) Subordination of the role of the armed forces to civilian authority;

DDR No specific mention.

**Intelligence
services** No specific mention.

**Parastatal/rebel
and opposition
group forces** No specific mention.

**Withdrawal of
foreign forces** No specific mention.

Corruption No specific mention.

**Crime/organised
crime** No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory FOR THE UNITED NATIONS: (Signed) Francesc VENDRELL, Representative of the Secretary-General of the United Nations;

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

**Enforcement
mechanism**

Page 12, AGREE:

IV. This Agreement shall be placed on record and form part of the Agreement on a firm and lasting peace, and shall serve as a framework for considering the other items to be negotiated, taking into account the particular aspects and specific concerns relating to each one.

Related cases

No specific mention.

Source

UN Peacemaker. Available at: <https://peacemaker.un.org/guatemala-queretaroagreement91> (Accessed 6 October 2020).
