

Country/entity	Mozambique
Region	Africa (excl MENA)
Agreement name	Declaration by the Government of the Republic of Mozambique and RENAMO on the guiding principles for humanitarian assistance
Date	16 Jul 1992
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict Mozambique Civil War (1976 – 1992) and RENAMO Insurgency (2012 –)

The Mozambique conflict has roots in the independence movement launched by the Mozambique Liberation Front (FRELIMO) (est. 1962) against Portuguese colonization. Despite the insurgency, independence only came a year after a military coup d'état in Lisbon overthrew the longstanding 'Estado Novo' dictatorship. Nonetheless, FRELIMO installed itself as the ruling party and officially became a Marxist-Leninist party in 1977. Fierce fighting broke out in the Cold War context, between the FRELIMO, supported by the Soviet Bloc, and the anti-Communist Mozambique National Resistance (RENAMO) movement, which received funding from neighbouring 'white' regimes in Rhodesia and later on, South Africa. After the death of President Somaro Moises Machel in a plane crash in 1986, the presidency passed to Joaquim Alberto Chissano who encouraged political pluralism, particularly following the collapse of the Soviet Union in 1989. Following the Rome Peace Accords in 1992, FRELIMO won the country's first multi-party election in 1994.

Political tensions began to rise after the 2002 presidential elections, which RENAMO argued were fraudulent. These continued until a low-level outbreak of violence by RENAMO fighters targeting police and economic infrastructure. A new peace accord was signed between RENAMO and FRELIMO in September 2014, but RENAMO's later refusal to accept the terms of the 2014 Presidential election, as well as government difficulties in disarming RENAMO fighters led to a breakdown of the accord in August 2015. Since then, clashes have renewed between the two parties.

Close

Mozambique Civil War (1976 – 1992) and RENAMO Insurgency (2012 –)

Stage	Pre-negotiation/process
Conflict nature	Government
Peace process	Mozambique process in the 90s

Parties [Delegation of the Government of the Republic of Mozambique, headed by Armando Emilio Guebuza, Minister of Transport and Communications, and the delegation of RENAMO, headed by Raul Manuel Domingos, Chief of the Organization Department]

For the delegation of the Government of the Republic of Mozambique: Armando Emílio Guebuza;
For the delegation of Renamo: Raul Manuel Domingos;

Third parties The mediators:
Mario Raffaelli;
Jaime Gonçalves;
Andrea Riccardi;
Matteo Zuppi;

Description Short agreement which agrees to permit and facilitate the relief operation, to be coordinated and supervised by a Committee presided over by the UN; not to derive military advantages from it; and to co-operate with the international community in Mozambique in formulating action plans.

Agreement document [MZ_920716_Guiding Principles for Humanitarian Assistance.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

**Refugees/displaced
persons** No specific mention.

Social class No specific mention.

Gender

**Women, girls and
gender** No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

**Nature of state
(general)** No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** No specific mention.

Governance

**Political
institutions (new or
reformed)** No specific mention.

Elections No specific mention.

**Electoral
commission** No specific mention.

**Political parties
reform** No specific mention.

Civil society

Page 1

Reaffirming the understanding reached in December 1990 between the Government, RENAMO and the International Committee of the Red Cross on the principles of free movement of populations and assistance for all Mozambicans wherever they might be.

Page 1, I

The Government and RENAMO solemnly agree and undertake to observe the following guiding principles for humanitarian assistance...(b) Freedom of movement and respect shall be guaranteed for persons and means which, under the flag of the United Nations or of ICRC, are engaged in humanitarian actions and are not accompanied by military escorts...(f) Freedom of movement shall be guaranteed for all personnel who, under United Nations/ICRC auspices, are responsible for identifying populations in need, priority areas, means of transport and access routes and for supervising the distribution of assistance.

Page 2, II

In order to provide relief in situations of extreme urgency, which already exist in the country, the parties agree to...

V) Both parties agree that the coordination and supervision of all humanitarian assistance operations carried out under this Declaration shall be the responsibility of a committee presided over by the United Nations. This committee shall be made up of the mediators, the observers to the Rome negotiations and ICRC. The mediators will also have the task of verifying respect for this Declaration and for bringing any complaints or protests to the negotiating table.

**Traditional/
religious leaders**

No specific mention.

**Public
administration**

No specific mention.

Constitution

No specific mention.

Power sharing**Political power
sharing**

No specific mention.

**Territorial power
sharing**

No specific mention.

**Economic power
sharing**

No specific mention.

**Military power
sharing**

No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access

Page 1,

... Reaffirming the understanding reached in December 1990 between the Government, Renamo and the International Committee of the Red Cross on the principles of free movement of populations and assistance for all Mozambicans wherever they might be,

Page 1,

I. The Government and Renamo solemnly agree and undertake to observe the following guiding principles for humanitarian assistance:

(a) Assistance shall go to all affected Mozambicans, freely and without discrimination;

... (b) Freedom of movement and respect shall be guaranteed for persons and means which, under the flag of the United Nations or of ICRC, are engaged in humanitarian actions and are not accompanied by military escorts;

... (d) Access shall be permitted to the entire affected population, using all means of transport;

(e) The use of all means for the rapid, expeditious distribution of humanitarian assistance shall be permitted and facilitated;

(f) Freedom of movement shall be guaranteed for all personnel who, under United Nations/ICRC auspices, are responsible for identifying populations in need, priority areas, means of transport and access routes and for supervising the distribution of assistance;

Page 2,

I. The Government and Renamo solemnly agree and undertake to observe the following guiding principles for humanitarian assistance:

... (g) Persons shall be allowed freedom of movement to enable them to have full access to humanitarian assistance.

Page 2,

II. In order to provide relief in situations of extreme urgency, which already exist in the country, the parties agree to:

(a) Immediately permit and facilitate air traffic to all points in the country, for transporting humanitarian assistance and whatever personnel is considered necessary and viable;

(b) To the same end, to permit and facilitate the immediate use and rehabilitation, where necessary, of other access routes to affected populations, including routes coming from neighbouring countries, as agreed to by the parties and communicated by the committee referred to in paragraph V of this Declaration.

Page 2,

III. In addition, the Government and Renamo will continue their negotiations with a view to reaching, as soon as possible, an agreement on the opening of roads and the removal of all obstacles which might prevent the distribution of humanitarian assistance.

Protection measures

No specific mention.

Other

No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction

Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance

Page 1, I

The Government and RENAMO solemnly agree and undertake to observe the following guiding principles for humanitarian assistance...(c) The freedom and neutrality of humanitarian assistance shall be recognized and respected...(e) The use of all means for the rapid, expeditious distribution of humanitarian assistance shall be permitted and facilitated...(g) Persons shall be allowed freedom of movement to enable them to have full access to humanitarian assistance.

Page 2,

II. In order to provide relief in situations of extreme urgency, which already exist in the country, the parties agree to:

(a) Immediately permit and facilitate air traffic to all points in the country, for transporting humanitarian assistance and whatever personnel is considered necessary and viable;

(b) To the same end, to permit and facilitate the immediate use and rehabilitation, where necessary, of other access routes to affected populations, including routes coming from neighbouring countries, as agreed to by the parties and communicated by the committee referred to in paragraph V of this Declaration.

III. In addition, the Government and RENAMO will continue their negotiations with a view to reaching, as soon as possible, an agreement on the opening of roads and the removal of all obstacles which might prevent the distribution of humanitarian assistance.

IV. The Government and RENAMO undertake not to derive military advantages from humanitarian assistance operations carried out under this Declaration.

VI. Both parties agree to participate and cooperate with the international community in Mozambique in formulating action plans, with a view to implementing such plans in accordance with this Declaration. The committee will coordinate such activities. To that end, RENAMO will appoint its representative in the framework of and in accordance with the procedures of the COMIVE, who shall have the status provided for therein.

National economic plan No specific mention.

Natural resources No specific mention.

International funds Declaration in its entirety provides for the conditions of humanitarian assistance by the UN and ICRC.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment Page 1
Considering that, for the population, the consequences of the armed conflict have been seriously aggravated by the worst drought in 50 years in the country and the region.

**Water or riparian
rights or access** Page 1,
... Considering that, for the population, the consequences of the armed conflict have been seriously aggravated by the worst drought in 50 years in the country and the region,

Security sector

**Security
Guarantees** No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

**Intelligence
services** No specific mention.

**Parastatal/rebel
and opposition
group forces**

Page 1

Reaffirming the understanding reached in December 1990 between the Government, RENAMO and the International Committee of the Red Cross on the principles of free movement of populations and assistance for all Mozambicans wherever they might be.

Page 2, III

In addition, the Government and RENAMO will continue their negotiations with a view to reaching, as soon as possible, an agreement on the opening of roads and the removal of all obstacles which might prevent the distribution of humanitarian assistance.

Page 2, IV

The Government and RENAMO undertake not to derive military advantages from humanitarian assistance operations carried out under this Declaration.

Page 2, VI

Both parties agree to participate and cooperate with the international community in Mozambique in formulating action plans, with a view to implementing such plans in accordance with this Declaration. The committee will coordinate such activities. To that end, RENAMO will appoint its representative in the framework of and in accordance with the procedures of the COMIVE, who shall have the status provided for therein.

**Withdrawal of
foreign forces**

No specific mention.

Corruption

No specific mention.

**Crime/organised
crime**

No specific mention.

Drugs

No specific mention.

Terrorism

No specific mention.

Transitional justice

**Transitional justice
general**

No specific mention.

Amnesty/pardon

No specific mention.

Courts

No specific mention.

Mechanism

No specific mention.

Prisoner release

No specific mention.

Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
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Other international signatory Page 1

On 16 July 1992, the delegation of the Government of the Republic of Mozambique, headed by Armando Emilio Guebuza, Minister of Transport and Communications, and the delegation of RENAMO, headed by Raul Manuel Domingos, Chief of the Organization Department, in the presence of the mediators, of observers and of representatives of international organizations, agreed to adopt the following Declaration.

Page 3, The Mediators
 (Signed) Mario Raffaelli
 (Signed) Jaime Gonçalves
 (Signed) Andrea Riccardi
 (Signed) Matteo Zuppi

Referendum for agreement	No specific mention.
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International mission/force/ similar

Page 2,II
 In order to provide relief in situations of extreme urgency, which already exist in the country, the parties agree to...V) Both parties agree that the coordination and supervision of all humanitarian assistance operations carried out under this Declaration shall be the responsibility of a committee presided over by the United Nations. This committee shall be made up of the mediators, the observers to the Rome negotiations and ICRC. The mediators will also have the task of verifying respect for this Declaration and for bringing any complaints or protests to the negotiating table.

Page 2, VI
 Both parties agree to participate and cooperate with the international community in Mozambique in formulating action plans, with a view to implementing such plans in accordance with this Declaration. The committee will coordinate such activities. To that end, RENAMO will appoint its representative in the framework of and in accordance with the procedures of the COMIVE, who shall have the status provided for therein.

Enforcement mechanism

Page 2,
V. Both parties agree that the coordination and supervision of all humanitarian assistance operations carried out under this Declaration shall be the responsibility of a committee presided over by the United Nations. This committee shall be made up of the mediators, the observers to the Rome negotiations and ICRC. The mediators will also have the task of verifying respect for this Declaration and for bringing any complaints or protests to the negotiating table.
The committee will report to the parties, in due course, on the operational details.

Page 2, VI
Both parties agree to participate and cooperate with the international community in Mozambique in formulating action plans, with a view to implementing such plans in accordance with this Declaration. The committee will coordinate such activities. To that end, RENAMO will appoint its representative in the framework of and in accordance with the procedures of the COMIVE, who shall have the status provided for therein.

Page 2,
VII. Both parties undertake to comply strictly with the terms of this Declaration and agree that any violation substantiated by the committee may be communicated to the international community.

Related cases No specific mention.

Source UN Peacemaker <http://peacemaker.un.org/mozambique-general-peace-agreement92>
