

Country/entity	Colombia
Region	Americas
Agreement name	Reglamento Operativo del Comite Nacional de la Participacion
Date	14 Jul 2023
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Colombian Conflict (1964 -)

The Colombian conflict is really a set of conflicts and the peace agreements reflect both different processes relating to different conflict groups and dyads, and processes taking place at different times in a complex peace process history. The Colombian civil war has its roots in the late 1940s and the violent infighting between liberal and the conservative factions. Emerging from the liberal tradition with a thorough grounding in nationalist communist ideology, the Revolutionary Armed Forces of Colombia—People's Army (FARC) began its armed insurrection against the Colombian government in 1964. Other left-wing guerrillas emerged as well, most notably the socialist/populist M-19, which would later be integrated into the formal political system in the peace process of 1990s; the National Liberation Army (ELN), which has strong roots in liberation theology, and the Maoist Ejército Popular de Liberación (EPL) (also part of the 1990 process, less successfully). Several stages of peace processes were undertaken by the various sides, which were further complicated by the emergence of right-wing paramilitary 'self-defence' forces. The peace agreement between the Colombian government under President Uribe and the main alliance of the paramilitary groups, the United Self-Defence Forces of Colombia (AUC), concluded in 2005 and is still heavily disputed as several remnants are still active, but now subsumed under the heading 'Bacrim' (Bandas criminales). In addition, FARC and ELN maintain a military presence, but both demonstrate a strong interest in completing successful peace negotiations with the government, with the most recent agreements being between FARC and the Government.

Close
Colombian Conflict (1964 -)

Stage	Framework/substantive - partial
Conflict nature	Government
Peace process	Colombia VI - Government-ELN post-2015 process

Parties

Delegation of the Government of the Republic of Colombia:

(Signed) José Otty Patiño Hormaza, Head of delegation
(Signed) Iván Danilo Rueda Rodríguez, High Commissioner for Peace
(Signed) Iván Cepeda Castro
(Signed) Dayana Paola Urzola Domicó
(Signed) José Félix Lafaurie Rivera
(Signed) Nigieria Rentería Lozano
(Signed) Álvaro Matallana Eslava
(Signed) Carlos Alfonso Rosero
(Signed) Adelaida Jiménez Cortés
(Signed) Rodrigo Botero García
(Signed) Orlando Romero Reyes
(Signed) Horacio Guerrero García
(Signed) Olga Lilia Silva López
(Signed) Rosmery Quintero Castro
(Signed) María José Pizarro Rodríguez

Delegation of the Ejército de Liberación Nacional – ELN:

(Signed) Pablo Beltrán, Head of delegation
(Signed) Aureliano Carbonell
(Signed) Bernardo Téllez
(Signed) Manuel Gustavo Martínez
(Signed) María Consuelo Tapias
(Signed) Isabel Torres
(Signed) Simón Pabón
(Signed) Mauricio Iguarán
As observers for the Armed Forces:

(Signed) Brig. Gen. William Oswaldo Rincón Zambrano
(Signed) Maj. Gen. Hugo Alejandro López Barreto

Third parties

Laura Berdine Santos Delamonica, Federative Republic of Brazil ;

Patricia Esquenazi Marín, Republic of Chile;

Eugenio Martínez Enríquez, Republic of Cuba;

Roberto de León Huerta, United Mexican States;

Peder Østebø, Kingdom of Norway;

Gen. Carlos Martínez Mendoza, Bolivarian Republic of Venezuela;

Angela Bargellini, Delegate of the Special Representative of the United Nations Secretary-General for Colombia;

Héctor Fabio Henao Gaviria, Delegate for Church-State Relations, Episcopal Conference of Colombia

Description In the third round of negotiations between the Colombian government and the ELN, the parties agreed to a the Cuba Agreements, negotiated in Havana, Cuba, which provided for a six-month ceasefire beginning on August 3 2023. These agreements also stipulated the creation of the National Committee on Participation that would engage representatives from across Colombian society in designing the peace framework. This document details the role and functions of the National Committee on Participation within the broader peace process.

Agreement document [CO_230714_Rules of operation of the National Committee on Participation.pdf \(opens in new tab\)](#) | [Download PDF](#)

Agreement document (original language) [CO_230714_Reglamento Operativo del Comite Nacional de la Participacion.pdf \(opens in new tab\)](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group**

Groups→Racial/ethnic/national group→Substantive

4. Composition of the National Committee on Participation

The National Committee on Participation shall consist of 81 representatives of the 30 social movements, ethnic peoples, organizations, trade associations and institutions listed in annex 1 to the Participation Agreement.

(Locate in agreement)

Upon invitation from the peace talks panel, each social movement, ethnic people, organization, trade association and institution shall publicly accept the membership invitation and the criteria set forth in annex 2 to the Participation Agreement, and appoint its representatives.

(Locate in agreement)

...

Although appointments would have to be permanent, the social movements, ethnic peoples, organizations, trade associations and institutions may independently change their representatives, provided that they notify the peace talks panel accordingly.

(Locate in agreement)

...

7.Coordinating body

...

The coordinating body shall have the following functions:

...

(b) Request the social movements, ethnic peoples, organizations, trade associations and institutions listed in annex 1 to the first Cuba Agreement to appoint their respective representatives to the Committee.

(Locate in agreement)

Religious groups

No specific mention.

Indigenous people

No specific mention.

Other groups

No specific mention.

**Refugees/displaced
persons**

No specific mention.

Social class

No specific mention.

Gender

**Women, girls and
gender**

5.Role of the peace talks panel in the National Committee on Participation

...

It shall ensure that as many women as possible participate in that effort.

Locate in agreement

Men and boys

No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society

1.Nature of the National Committee on Participation

...

9 (first Cuba Agreement) and its two annexes, hereinafter referred to as the “Participation Agreement”, the National Committee on Participation is a special temporary body convened and coordinated by the peace talks panel to support the design phase of the process of participation of society in peacebuilding.

Locate in agreement

...

2.Functions of the National Committee on Participation for the design of the participation process

(a) Promote and develop spaces for dialogue with a differential approach, in which the various components of society can present their proposals to design the participation process.

Locate in agreement

(b) Develop methodologies for the workshops, meetings and activities of the participation design phase, bringing together and coordinating with a broad array of experts, organizations, sectors and social movements.

Locate in agreement

(c) Systematize the various proposals that emerge from the deliberations of the National Committee on Participation and the sectoral and regional and local meetings, and those made by the general public.

Locate in agreement

...

(e) On the basis of the contributions made by the general public, choose and develop a model for participation and a set of recommendations on the subject to be submitted to the peace talks panel.

Locate in agreement

...

4.Composition of the National Committee on Participation

The National Committee on Participation shall consist of 81 representatives of the 30 social movements, ethnic peoples, organizations, trade associations and institutions listed in annex 1 to the Participation Agreement.

Locate in agreement

Upon invitation from the peace talks panel, each social movement, ethnic people, organization, trade association and institution shall publicly accept the membership invitation and the criteria set forth in annex 2 to the Participation Agreement, and appoint its representatives.

Locate in agreement

...

Furthermore, the National Committee on Participation shall organize gatherings and meetings with various sectors to ensure that proposals for the participation plan and model are heard and received from those sectors that lack a coordinating body to appoint representatives.

Locate in agreement

The National Committee on Participation shall provide support for the meetings organized for different sectors and national trade associations during the design phase of the participation process.

Locate in agreement

...

Although appointments would have to be permanent, the social movements, ethnic peoples, organizations, trade associations and institutions may independently change their representatives, provided that they notify the peace talks panel accordingly.

Locate in agreement

5.Role of the peace talks panel in the National Committee on Participation

**Traditional/
religious leaders**

7.Coordinating body

...

The Special Representative of the Secretary-General of the United Nations in Colombia and the Episcopal Conference of Colombia shall assist with the formation of those teams.

Locate in agreement

The coordinating body shall have the following functions:

...

8.Technical secretariat of the National Committee on Participation

...

The role of the technical secretariat shall be to ensure that the material requirements for the Committee's functioning are met, with the support of the Special Representative of the United Nations Secretary-General in Colombia and the Episcopal Conference of Colombia.

Locate in agreement

...

The functions of the working groups shall be:

...

11.Critical operational support functions

Operational support for the process shall be provided by the Episcopal Conference of Colombia, the Special Representative of the Secretary-General of the United Nations in Colombia and the group of accompanying, support and cooperation countries (GPAAC), as requested by the peace talks panel.

Locate in agreement

12.Guarantor countries

...

Héctor Fabio Henao Gaviria, Delegate for Church-State Relations, Episcopal Conference of Colombia

Locate in agreement

**Public
administration**

No specific mention.

Constitution

No specific mention.

Power sharing

**Political power
sharing**

No specific mention.

**Territorial power
sharing**

No specific mention.

**Economic power
sharing**

No specific mention.

**Military power
sharing**

No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
9.Working groups of the National Committee on Participation
...
The functions of the working groups shall be:
...
the political system, the economic model and the environmental situation.
(Locate in agreement)

National economic plan No specific mention.

Natural resources No specific mention.

International funds 7.Coordinating body

...
The coordinating body shall have the following functions:
...
(d) Manage the procurement of national and international resources for the implementation of the design phase of the process for the participation of society in peacebuilding and the Committee's workplans.
Locate in agreement

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment **9.Working groups of the National Committee on Participation**
...
The functions of the working groups shall be:
...
the political system, the economic model and the environmental situation.
Locate in agreement

**Water or riparian
rights or access** No specific mention.

Security sector

**Security
Guarantees** **7.Coordinating body**
...
The coordinating body shall have the following functions:
...
(h) Ensure that safeguards are in place for the security of the persons and entities that
make up the Committee, in particular, of the ELN delegates.
Locate in agreement

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

**Intelligence
services** No specific mention.

Parastatal/rebel and opposition group forces The Government of the Republic of Colombia and the Ejército de Liberación Nacional (ELN) have established the present rules of operation of the National Committee on Participation, in accordance with paragraph 6.2 of the first Cuba Agreement and paragraph 1 of the Declaration and Agreement No.

Locate in agreement

...

7.Coordinating body

...

The coordinating body shall have the following functions:

...

(h) Ensure that safeguards are in place for the security of the persons and entities that make up the Committee, in particular, of the ELN delegates.

Locate in agreement

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory **The functions of the working groups shall be:**
...
12.Guarantor countries
...
(Signed) Angela Bargellini, Delegate of the Special Representative of the United Nations Secretary-General for Colombia
Locate in agreement

Other international signatory **The functions of the working groups shall be:**
...
12.Guarantor countries
...
(Signed) Laura Berdine Santos Delamonica, Federative Republic of Brazil
Locate in agreement
(Signed) Patricia Esquenazi Marín, Republic of Chile
Locate in agreement
(Signed) Eugenio Martínez Enríquez, Republic of Cuba
Locate in agreement
(Signed) Roberto de León Huerta, United Mexican States
Locate in agreement
(Signed) Peder Østebø, Kingdom of Norway
Locate in agreement
(Signed) Gen. Carlos Martínez Mendoza, Bolivarian Republic of Venezuela
Locate in agreement

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases No specific mention.

Source No specific mention.