

Country/entity	Niger
Region	Africa (excl MENA)
Agreement name	Peace Agreement between the communities of the Department of Banibangou
Date	21 Jan 2023
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/local conflict

Niger: local conflicts (1980s -)

The conflict between the Fulani community and Mahamid Arab community were instigated by disputes over access to natural resources in the region of Diffa, in south-eastern Niger. The Mahamid Arabs had settled in Diffa from Chad in the 1970s to flee from draught and in the 1980s following an armed conflict. Disputes with the Fulani pastoralists included access to water points, land use, and animal grazing rights. Tensions over resources have become more urgent given the emergence of Boko Haram across the borders of Diffa, resulting in vast forced displacements of its neighbouring populations from Libya, Mali and Nigeria into the region. This has aggravated existing intercommunal tensions and has proved to be fertile soil for the organisation of militias. In 2017 the government declared a state of emergency in Diffa.

Close

Niger: local conflicts (1980s -)

Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Niger local agreements
Parties	For the zarma community: Alpha Abdoulaye Hama, leader religieux Yacouba Harouna, chef de village Banibangou Massaoudou Char sou, leader religieux de Chinagoder Halima Harouna, femme leader Intoussa Hama Wandou, chef de village Soumat For the Fulani community: Ibrahim Sadou, représentant du chef de tribu Wedabangou Elh Boureima Ousmane, représentant chef de Bissaou

Third parties Unsigned, but agreement mentions the facilitation of the Centre for Humanitarian Dialogue

Agreement Supporters:

Tahirou Hassimi, Coordonnateur du groupe d'auto-défense Zarma

Cheik Saidou Hassomi, responsable du groupe d'auto-défense Zarma

Description In Niger's Banibangou municipality, a peace agreement was signed to conclude a twenty-year conflict affecting agro-pastoral activities and resulting in over 300 deaths and the displacement of thousands. Facilitated by the Centre for Humanitarian Dialogue (HD) after nearly two years of mediation, the accord addresses tensions arising from competition for natural resources and armed violence in the Tillabery region. The agreement establishes a monitoring committee to oversee its execution, aid displaced people's return, and manage ongoing disputes.

Agreement document [NE_230121_Peace Agreement between the communities of the Department of Banibangou .pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth Groups→Children/youth→Rhetorical

Preamble

...

Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development;

(Locate in agreement)

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/ national group	<p>Groups→Racial/ethnic/national group→Anti-discrimination</p> <p>Commitments of the Parties:</p> <p>...</p> <p>The Parties jointly agree to:</p> <p>...</p> <p>d) Recognise the respective rights of each community, as well as their customs and traditions; (Locate in agreement)</p> <p>...</p> <p>Recommendations to the State</p> <p>...</p> <p>The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:</p> <p>...</p> <p>b) Ensuring security in all the communities without distinction; (Locate in agreement)</p>
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	<p>Groups→Refugees/displaced persons→Rhetorical</p> <p>Commitments of the Parties:</p> <p>...</p> <p>The Parties jointly agree to:</p> <p>...</p> <p>j) Accompany and facilitate the peaceful return of all displaced persons to their respective villages; (Locate in agreement)</p> <p>...</p> <p>Recommendations to the State</p> <p>...</p> <p>The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:</p> <p>...</p> <p>d) Facilitating, with the support of partners, the return of displaced persons; (Locate in agreement)</p>
Social class	No specific mention.

Gender

Women, girls and gender	Preamble ... Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development; Locate in agreement
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society **Preamble**
...
Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development;
Locate in agreement

Traditional/religious leaders **Preamble**
...
Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development;
Locate in agreement
...
Commitments of the Parties:
...
The Parties jointly agree to:
a) Encourage community leaders to strengthen the peace process by forgiving all past acts and by spreading messages of cohesion and appeasement.
Locate in agreement

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights Human rights and equality→Socio-economic rights→Cultural life
Commitments of the Parties:
...
The Parties jointly agree to:
...
d) Recognise the respective rights of each community, as well as their customs and traditions;
(Locate in agreement)

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication Rights related issues→Media and communication→Other
Commitments of the Parties:
...
The Parties jointly agree to:
...
k) Promote social cohesion messages through social media and condemn calls to division and violence.
(Locate in agreement)

Mobility/access **Commitments of the Parties:**
...
The Parties jointly agree to:
...
f) Facilitate the free movement of people and their properties throughout the area covered by the Agreement;
Locate in agreement
g) Encourage the attendance to weekly markets by all communities;
Locate in agreement

Protection measures Rights related issues→Protection measures→Protection of civilians
Commitments of the Parties:
...
The Parties jointly agree to:
...
c) Stop associating communities with armed groups;
(Locate in agreement)
...
e) Avoid reprisals against civilians in the event of an attack by armed groups;
(Locate in agreement)

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws **Commitments of the Parties:**

...

The Parties jointly agree to:

...

d) Recognise the respective rights of each community, as well as their customs and traditions;

Locate in agreement

...

A monitoring committee is set up, whose mission is to:

...

Dispute management

...

In the event of failure to apply the solution identified through consensus with the monitoring committee, the Parties shall jointly refer to the traditional and religious dispute management mechanisms.

Locate in agreement

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Recommendations to the State

...

The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

c) Encouraging the rehabilitation of destroyed villages;
(Locate in agreement)

...

f) Providing humanitarian, economic and food assistance to all the communities affected by the crisis with a view to the economic recovery of the area;
(Locate in agreement)

Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance

Recommendations to the State

...

The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

f) Providing humanitarian, economic and food assistance to all the communities affected by the crisis with a view to the economic recovery of the area;
(Locate in agreement)

Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction

Recommendations to the State

...

The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

g) Facilitating the reinstatement of basic social services;
(Locate in agreement)

h) Building, repairing and equipping communities with basic social infrastructures (water points, health centres, schools, etc.);
(Locate in agreement)

National economic plan No specific mention.

Natural resources **Preamble**

...

Aware that the conflict that has been opposing us for over two decades is a result of disputes over the sharing of natural resources and of the security crisis affecting the region of Tillabéry;
Locate in agreement

International funds No specific mention.

Business **Recommendations to the State**
...
The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:
...
e) Reopening the weekly markets closed as a result of the crisis;
Locate in agreement

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights Land, property and environment→Land reform/rights→Property return and restitution
Commitments of the Parties:
...
The Parties jointly agree to:
...
In particular, no claims will be made on animals and properties taken or stolen prior to the signing of the Agreement, except for those found and recognised by the owner with witnesses.
(Locate in agreement)
Claims for found animals must be made to the members of the monitoring committee or to its representatives designated by zones.
(Locate in agreement)
...
The first initiative will be to work, once the Agreement has been signed, to stop the abduction of livestock and to return stray animals to their owners;
(Locate in agreement)

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

Security Guarantees

Commitments of the Parties:

...

The Parties jointly agree to:

...

i) Forbid the circulation of weapons in the villages and towns covered by the Agreement;
Locate in agreement

...

Recommendations to the State

...

The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

b) Ensuring security in all the communities without distinction;
Locate in agreement

Ceasefire

No specific mention.

Police

No specific mention.

Armed forces

No specific mention.

DDR

Security sector→DDR→Demilitarisation provisions

Commitments of the Parties:

...

The Parties jointly agree to:

...

i) Forbid the circulation of weapons in the villages and towns covered by the Agreement;
(Locate in agreement)

Intelligence services

No specific mention.

**Parastatal/rebel
and opposition
group forces**

Preamble

...

Recognising that jihadist groups recruit from all communities and that stigmatisation of one community alone is source of division;

Locate in agreement

...

Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development;

Locate in agreement

...

Commitments of the Parties:

...

The Parties jointly agree to:

...

c) Stop associating communities with armed groups;

Locate in agreement

...

e) Avoid reprisals against civilians in the event of an attack by armed groups;

Locate in agreement

...

The Parties request that armed groups:

a) Respect the commitments made by the communities under the Agreement and assist in their implementation;

Locate in agreement

b) Condemn all acts of robbery and summary execution.

Locate in agreement

...

In addition, the Parties invite the Agreement monitoring committee to:

a) Engage in dialogue with armed actors to secure the implementation of the Agreement's provisions, ensuring prior authorisation from the State in this regard;

Locate in agreement

...

Recommendations to the State

...

The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

i) Opening a dialogue with the armed groups to find a solution to the security crisis in the region of Tillabéry.

Locate in agreement

**Withdrawal of
foreign forces**

No specific mention.

Corruption

No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release **Commitments of the Parties:**
...
In addition, the Parties invite the Agreement monitoring committee to:
...
b) Promote the release of prisoners and abducted persons in connection with the intercommunity conflict.
Locate in agreement
...
Recommendations to the State
...
The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:
a) Releasing the persons detained in connection with the intercommunity crisis in support to their reconciliation efforts;
Locate in agreement

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation **Monitoring of implementation**
...
A monitoring committee is set up, whose mission is to:
...
c) Identify, where necessary, additional measures required for the process of intercommunity reconciliation;
Locate in agreement

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism

Commitments of the Parties:

...

The Parties request that armed groups:

a) Respect the commitments made by the communities under the Agreement and assist in their implementation;

Locate in agreement

...

In addition, the Parties invite the Agreement monitoring committee to:

a) Engage in dialogue with armed actors to secure the implementation of the Agreement's provisions, ensuring prior authorisation from the State in this regard;

Locate in agreement

...

The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:

...

Monitoring of implementation

...

The Parties commit to convene once every trimester during the first year following the signing of this Agreement to review its implementation and, if needed, to renew and adjust their commitments.

Locate in agreement

...

A monitoring committee is set up, whose mission is to:

a) To regularly review with the state authorities the progress made in implementing the commitments taken under this Agreement, in order to strengthen its impact;

Locate in agreement

b) Prevent and manage disputes between the Parties that could lead to noncompliance with this Agreement;

Locate in agreement

c) Identify, where necessary, additional measures required for the process of intercommunity reconciliation;

Locate in agreement

d) Regularly update State authorities on the progress of the implementation of the commitments made under this Agreement in order to strengthen its impact.

Locate in agreement

...

23 members designated by consensus to represent all the Peulh and Zarma communities shall make up the monitoring committee.

Locate in agreement

There shall be seven (7) representatives of the Peulh community, thirteen (13) representatives of the Zarma community, including two (2) members of the Banibangou peace committee, one (1) representative of the Tuareg community, one (1) representative of the Arab community and one (1) representative of the Hausa community.

Locate in agreement

...

The monitoring committee shall convene once every trimester during the first year following the signing of this Agreement to review its implementation and, if needed, to renew and adjust the commitments.

Locate in agreement

...

Dispute management

...

In the event of failure to apply this Agreement or in the event of a dispute regarding its

Related cases No specific mention.

Source No specific mention.
