

**Country/entity** Sudan

**Region** Africa (excl MENA)

**Agreement name** Witnessing the Juba Peace Agreement: Troika statement

**Date** 8 Jun 2021

**Agreement status** Multiparty signed/agreed

**Interim arrangement** Yes

**Agreement/conflict level** Interstate/intrastate conflict(s)

### **Sudan Conflicts (1955 - )**

Agreements relate to several distinct dyads, and also the negotiated independence of South Sudan, and subsequent internal conflict in South Sudan. Sudan-South Sudan. The long-standing conflict between the north and the south of the country dates back to colonial times, where the British introduced a so-called 'Southern Policy', severely hampering population movements between these big regions. Immediately after gaining independence in 1956, southern movements started to fight for independence; this fight became professionalised in 1983 with the foundation of the soon internationally supported Sudan People's Liberation Army (SPLA). When the Islamic Front government introduced strict sharia laws in the south after it took over power in 1988 the war intensified. A decade later, the military situation reached a stalemate, enabling internationally facilitated peace negotiations to begin in 1997. After more fighting, a final negotiation push began in 2002, leading to the signing of the Comprehensive Peace Agreement (CPA) in January 2005.

Sudan-South Sudan post referendum. South Sudan became independent in July 2011; since then, relations between the two countries are complicated and violent conflict led by the SPLM (North) in the Sudanese Nuba mountains region has since intensified.

Darfur. Other long-standing violent conflicts are in the east and the west of the country. In the east, the Beja Congress, established in 1957, is the spearhead of a currently 'peaceful' opposition movement. In the west, the violent conflict in Darfur intensified in the early 2000s and rapidly gained international attention, even resulting in genocide charges against leading figures of the Sudanese government. The situation on the ground is complex, with over a dozen organisations (most notably the Sudanese Liberation Movement and the Justice and Equality Movement) fighting the Sudanese government and allied groups like the Janjaweed – although all parties have switched sides on numerous occasions. Several mediation attempts have not been successful, due to the shaky commitment of the Sudanese central government and the distrust among the armed opposition.

South Sudan - internal

In December 2013, after president Salva Kiir accused opposition leader Riek Machar of attempting a coup, violent conflict broke out between government forces of the SPLM/A and anti-governmental groups. In addition, several other political militias as well as communal militias have joined the conflict. In 2015 the Agreement on the Resolution of the Conflict in South Sudan (ARCSS) was signed. Due to unsuccessful implementation the agreement was revitalized in 2018. In September 2019, Kiir and Machar agreed to establish a power-sharing government after struggles on forming a unity transitional government.

Close  
Sudan Conflicts (1955 -  
)

**Stage** Other

**Conflict nature** Government/territory

<b>Peace process</b>	Sudan Transition Process
<b>Parties</b>	The governments of the United Kingdom, Norway and the United States (the Troika) signing to become witnesses and third parties to the Juba Agreement of October 2020.
<b>Third parties</b>	-
<b>Description</b>	This agreement is an endorsement of the Juba agreement by the governments of the UK, US and Norway and by extension extends the agreement to include new parties as third party witnesses. The agreement states the witnessing role is a signal of political support. The agreement puts in place modalities for implementation that link to the main Juba agreement of October 2020. The text addresses adherence by parties to fully implement the agreed Juba timeline in forming key political institutions including the Transitional Legislative Council and calls for increased efforts to establish ceasefire monitoring mechanisms. Substantively the agreement also calls the parties to the Juba agreement to be accountable regarding protection of civilians with a focus on addressing gender-based violence and conflict related sexual violence, calling for further strengthening of the rule of law.

---

<b>Agreement document</b>	<a href="#">SD_210608_Witnessing the Juba Peace Agreement_ Troika statement - GOV.UK.pdf (opens in new tab)</a>   <a href="#">Download PDF</a>
---------------------------	--

---

## Groups

<b>Children/youth</b>	No specific mention.
<b>Disabled persons</b>	No specific mention.
<b>Elderly/age</b>	No specific mention.
<b>Migrant workers</b>	No specific mention.
<b>Racial/ethnic/ national group</b>	No specific mention.
<b>Religious groups</b>	No specific mention.
<b>Indigenous people</b>	No specific mention.
<b>Other groups</b>	No specific mention.
<b>Refugees/displaced persons</b>	No specific mention.
<b>Social class</b>	No specific mention.

---

## Gender

<b>Women, girls and gender</b>	Page 2, Troika statement from the UK, Norway and USA: ... Accountability must also be prioritised, including for gender-based violence and conflict related sexual violence, to strengthen the rule of law and protection of civilians. We welcome the parties' commitment to full and unlimited cooperation with the ICC over Sudanese individuals subject to arrest warrants. Moving forward we call for full, equal and meaningful participation of women at all levels of governance and in legislation, including in the peace process. We know from experience and research that inclusivity leads to a more sustainable peace and a more democratic society.
<b>Men and boys</b>	No specific mention.
<b>LGBTI</b>	No specific mention.
<b>Family</b>	No specific mention.

---

## State definition

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/ secession** No specific mention.

**Accession/ unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

---

## Governance

**Political institutions (new or reformed)** Governance→Political institutions (new or reformed)→General references  
Page 2, Troika statement from the UK, Norway and USA:  
... We also commend the progress made by Prime Minister Hamdok and the transitional government in delivering vital reforms that are essential for the transition to democracy to succeed, including economic and legal reforms.  
Governance→Political institutions (new or reformed)→Temporary new institutions  
Page 1, Troika statement from the UK, Norway and USA:  
... We urge immediate steps to fully implement and adhere to the agreed timelines set forth in the transitional Constitutional Document and the Juba Peace Agreement, including the formation of key institutions such as the Transitional Legislative Council.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** No specific mention.

<b>Traditional/ religious leaders</b>	No specific mention.
<b>Public administration</b>	No specific mention.
<b>Constitution</b>	Governance→Constitution→Constitution affirmation/renewal Page 1, Troika statement from the UK, Norway and USA: ... We urge immediate steps to fully implement and adhere to the agreed timelines set forth in the transitional Constitutional Document and the Juba Peace Agreement, including the formation of key institutions such as the Transitional Legislative Council.

---

#### **Power sharing**

<b>Political power sharing</b>	No specific mention.
<b>Territorial power sharing</b>	No specific mention.
<b>Economic power sharing</b>	No specific mention.
<b>Military power sharing</b>	No specific mention.

---

#### **Human rights and equality**

<b>Human rights/RoL general</b>	Page 2, Troika statement from the UK, Norway and USA: ... Accountability must also be prioritised, including for gender-based violence and conflict related sexual violence, to strengthen the rule of law and protection of civilians.
-------------------------------------	--

**Bill of rights/similar** No specific mention.

**Treaty  
incorporation** No specific mention.

**Civil and political  
rights** No specific mention.

**Socio-economic  
rights** No specific mention.

---

## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** Page 2, Troika statement from the UK, Norway and USA:  
... We also commend the progress made by Prime Minister Hamdok and the transitional government in delivering vital reforms that are essential for the transition to democracy to succeed, including economic and legal reforms.

Page 2, Troika statement from the UK, Norway and USA:  
... Moving forward we call for full, equal and meaningful participation of women at all levels of governance and in legislation, including in the peace process. We know from experience and research that inclusivity leads to a more sustainable peace and a more democratic society.

Page 2, Troika statement from the UK, Norway and USA:  
... we believe the success of Sudan's transitional period rests on finding unity in diversity based on equal rights and building sustainable development through inclusive policies. The Troika looks forward to continuing our support for the parties in delivering peace, stability, and democracy for all Sudanese.

**Detention procedures** No specific mention.

**Media and communication** No specific mention.

**Mobility/access** No specific mention.

**Protection measures** Rights related issues→Protection measures→Protection of civilians  
Page 2, Troika statement from the UK, Norway and USA:  
... We do, however, recognise that efforts to deliver key provisions of the Agreement must be increased, including the formation of the joint force and the establishment of the ceasefire monitoring mechanism to help protect civilians in Darfur from conflict and violence.

Page 2, Troika statement from the UK, Norway and USA:  
... Accountability must also be prioritised, including for gender-based violence and conflict related sexual violence, to strengthen the rule of law and protection of civilians.

**Other** No specific mention.

---

## **Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

---

## **Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

---



## **Socio-economic reconstruction**

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 2, Troika statement from the UK, Norway and USA:  
... we believe the success of Sudan’s transitional period rests on finding unity in diversity based on equal rights and building sustainable development through inclusive policies. The Troika looks forward to continuing our support for the parties in delivering peace, stability, and democracy for all Sudanese.

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

---

## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian rights or access** No specific mention.

---

## **Security sector**

### **Security Guarantees**

No specific mention.

### **Ceasefire**

Security sector→Ceasefire→General commitments

Page 2, Troika statement from the UK, Norway and USA:

... We do, however, recognise that efforts to deliver key provisions of the Agreement must be increased, including the formation of the joint force and the establishment of the ceasefire monitoring mechanism to help protect civilians in Darfur from conflict and violence.

### **Police**

No specific mention.

### **Armed forces**

Page 2, Troika statement from the UK, Norway and USA:

... We do, however, recognise that efforts to deliver key provisions of the Agreement must be increased, including the formation of the joint force and the establishment of the ceasefire monitoring mechanism to help protect civilians in Darfur from conflict and violence.

### **DDR**

No specific mention.

### **Intelligence services**

No specific mention.

### **Parastatal/rebel and opposition group forces**

Page 2, Troika statement from the UK, Norway and USA:

... We also continue to make our call for the Sudan Liberation Movement/ Abdulwahid al-Nur to begin talks as part of achieving a comprehensive peace involving all major armed movements. The Government of Sudan has described the Juba Peace Agreement as 'Phase One' of the peace process and the negotiations with al-Hilu and al-Nur as 'Phase Two'.

### **Withdrawal of foreign forces**

No specific mention.

### **Corruption**

No specific mention.

### **Crime/organised crime**

No specific mention.

### **Drugs**

No specific mention.

### **Terrorism**

No specific mention.

## **Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** Transitional justice→Courts→International courts  
Page 2, Troika statement from the UK, Norway and USA:  
... Accountability must also be prioritised, including for gender-based violence and conflict related sexual violence, to strengthen the rule of law and protection of civilians. We welcome the parties' commitment to full and unlimited cooperation with the ICC over Sudanese individuals subject to arrest warrants. Moving forward we call for full, equal and meaningful participation of women at all levels of governance and in legislation, including in the peace process. We know from experience and research that inclusivity leads to a more sustainable peace and a more democratic society.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** No specific mention.

---

## **Implementation**

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

<b>International mission/force/similar</b>	Page 2, Troika statement from the UK, Norway and USA: ... UNITAMS plays a key role in supporting implementation of the Juba Peace Agreement. We encourage Sudan's national and local authorities to facilitate and cooperate with the UN mission and UN Country Team in supporting speedy implementation of the Agreement. As progress is made the Troika will continue to stand with Sudan and its people. Our signatures today signal that commitment.
<b>Enforcement mechanism</b>	No specific mention.
<b>Related cases</b>	No specific mention.
<b>Source</b>	<a href="https://reliefweb.int/report/sudan/witnessing-juba-peace-agreement-troika-statement-enar">https://reliefweb.int/report/sudan/witnessing-juba-peace-agreement-troika-statement-enar</a>

---