

<b>Country/entity</b>	Mali
<b>Region</b>	Africa (excl MENA)
<b>Agreement name</b>	Peace Agreement between the Dogon & Peulh communities of Madougou and Barapirely
<b>Date</b>	24 Jan 2021
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/local conflict

**Mali: Dogon-Fulani and other local conflicts (2015 -)**

An initially intercommunal conflict between Dogon and Fulani (known in Mali as Peulh) communities in the Mopti region in central Mali, which has strong regional and national dimensions as well. The conflict emerged in 2015 from disputes over access to natural resources and land management between traditionally sedentary agriculturalists, the Dogon community, and semi-nomadic pastoralists and traders, the Fulani community. Given the state's failure in providing security, various communities, including the Dozo community, grouped into militias, with the umbrella group Dan Na Ambassagou (DNA) comprising Dogon local defence militias. The intercommunal violence that ensued quickly became a regional emergency crisis, as extremist groups emerging from the northern regions to gain a foothold in the region benefited from this security vacuum by reinforcing the conflict through recruiting local population. In turn, the threat of extremist attacks fed back into the establishment of local defence militias. The emergence of Malian extremists in the Mopti region has triggered the internationalization of the conflict witnessing the intervention of international security forces, main missions being a Joint Force by the G5 Sahel, United Nations Multidimensional Integrated Stabilization Mission in Mali (MINUSMA), and the French Operation Serval (SOV). Given Mali's colonial historical relationship with France, these interventions have de facto further added to the complexities of this conflict's drivers. Reconciliation efforts on both local and state level culminated in a ceasefire agreement in 2018. However, in the run up to the July 2018 elections the region saw an upsurge in violent clashes with civilians by communal militias, with increasing violent activities by Dozo militias. In 2019 there was a sharp increase of violent attacks by militias, militaries and extremists, with violence against civilians being most common.

Close

Mali: Dogon-Fulani and other local conflicts (2015 -)

<b>Stage</b>	Framework/substantive - partial
<b>Conflict nature</b>	Inter-group
<b>Peace process</b>	Mali Local Processes

**Parties**

For the Dogon community:  
Atoye Doumbo, head of village of Materou  
Mamoudou Perou, counsellor at Bande  
Moussa Goro, head of village of Madougou  
Hamidou Kodio, counsellor at Madougou  
Souleymane Kodio, representative of the head of village of Kassawan Da  
Yessa Goro, head of village of Domino Sogou  
Mohamed Kodio, head of village of Anana  
Issa Dougnon, head of village of Barapirely  
Issiaka Poudiogo, head of village of Ourokoun  
Timothee Dougnon, head of village of Anakanda  
Hamidou Dougnon, head of village of Nagadourou

For the Fulani community:  
Mamoudou Barry, head of village of Binedama  
Daouda Barry, head of village of Naye  
Hamidou Barry, head of village of Madougou Peulh  
Moussa Djoune Barry, head of village of Karakinde  
Aliou Kodjou Barry, counsellor at Naye  
Bangole Barry, counsellor at Madougou Peulh  
Aliou Hamadoun Barry, head of village of Bombou

**Third parties**

Witnesses  
First witness: Allaye Teme, first vice-president of Monobem  
Second witness: Saidou Dama, representative of Haut Conseil Islamique (High Islamic Council of Mali)  
Third witness: Nouh Djeme, first vice-president of Recotrade

[Unsigned: mediators from the HD Centre]

**Description**

This is one of three agreements signed between the Fulani and Dogon with humanitarian objectives on 12, 22 and 24 January 2021, led by the Centre for Humanitarian Dialogue (HD) and the community association Monobèm. Through these agreements, the communities further commit to ensuring the physical integrity and free circulation of persons, goods, and livestock, while condemning the violence in the circle of Koro, in Central Mali. In this agreement, the representatives of the local communities agree to facilitate circulation of people and goods, access to lands and roads, attendance of markets, and access to NGOs, while at the same time committing to not carrying weapons.

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**Agreement document** [ML\\_210124\\_Peace Agreement between the Dogon & Peulh communities of Madougou and Barapirely\\_tr.pdf \(opens in new tab\)](#) | [Download PDF](#)

**Agreement document (original language)** [ML\\_210124\\_Peace Agreement between the Dogon & Peulh communities of Madougou and Barapirely\\_FR.pdf \(opens in new tab\)](#)

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## Groups

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

**Racial/ethnic/  
national group** No specific mention.

**Religious groups** Groups→Religious groups→Rhetorical  
Page 4:  
Article 4: The Parties jointly undertake to:  
[...]  
l) Respect the habits and customs of the different communities and places of worship;

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced  
persons** Groups→Refugees/displaced persons→Rhetorical  
Article 4: The Parties jointly undertake to:  
[...]  
d) Support and facilitate the return of all displaced persons;

**Social class** No specific mention.

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## Gender

**Women, girls and  
gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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## **State definition**

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

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## **Governance**

**Political institutions (new or reformed)** No specific mention.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** Article 4: The Parties jointly undertake to:  
[...]

k) Encourage the gradual return of basic social services and the movement of NGOs in the areas affected by the agreement,

<b>Traditional/ religious leaders</b>	<p>Page 4: Article 4: The Parties jointly undertake to: [...] m) Respect the moral authority of traditional religious authorities who, before the crisis, preserved social cohesion and eased social tensions.</p> <p>Page 6: Chapter VI: Dispute management [...] Article 11: In the event of failure to apply the solution identified in a consensual manner with the Monitoring Committee, the Parties will jointly refer to traditional and religious dispute management mechanisms.</p>
<b>Public administration</b>	No specific mention.
<b>Constitution</b>	No specific mention.

**Power sharing**

<b>Political power sharing</b>	No specific mention.
<b>Territorial power sharing</b>	No specific mention.
<b>Economic power sharing</b>	No specific mention.
<b>Military power sharing</b>	No specific mention.

**Human rights and equality**

<b>Human rights/RoL general</b>	No specific mention.
<b>Bill of rights/similar</b>	No specific mention.
<b>Treaty incorporation</b>	No specific mention.
<b>Civil and political rights</b>	No specific mention.
<b>Socio-economic rights</b>	No specific mention.

## **Rights related issues**

<b>Citizenship</b>	No specific mention.
<b>Democracy</b>	No specific mention.
<b>Detention procedures</b>	No specific mention.
<b>Media and communication</b>	No specific mention.
<b>Mobility/access</b>	<p>Page 4: Article 4: The Parties jointly undertake to: [...] b) Facilitate the free movement of people and their goods throughout the two municipalities;</p> <p>Page 4: Chapter III: Commitments of the Parties</p> <p>Article 4: The Parties jointly undertake to: [...] e) Encourage and facilitate market attendance by all communities; [...] j) Facilitate the free use of natural and land resources by all communities (fields, pastures, passageways, travel stops, etc.); k) Encourage the gradual return of basic social services and the movement of NGOs in the areas affected by the agreement,</p>
<b>Protection measures</b>	No specific mention.
<b>Other</b>	No specific mention.

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## **Rights institutions**

<b>NHRI</b>	No specific mention.
<b>Regional or international human rights institutions</b>	No specific mention.

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## **Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** Page 4:  
Article 4: The Parties jointly undertake to:  
[...]  
l) Respect the habits and customs of the different communities and places of worship;  
m) Respect the moral authority of traditional religious authorities who, before the crisis, preserved social cohesion and eased social tensions.

Page 6:  
Chapter VI: Dispute management  
[...]  
Article 11: In the event of failure to apply the solution identified in a consensual manner with the Monitoring Committee, the Parties will jointly refer to traditional and religious dispute management mechanisms.

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## **Socio-economic reconstruction**

**Development or socio-economic reconstruction** No specific mention.

**National economic plan** No specific mention.

**Natural resources** Page 4:  
Chapter III: Commitments of the Parties

Article 4: The Parties jointly undertake to:  
[...]

j) Facilitate the free use of natural and land resources by all communities (fields, pastures, passageways, travel stops, etc.);

**International funds** No specific mention.

**Business**

Page 4:

Article 4: The Parties jointly undertake to:

[...]

b) Facilitate the free movement of people and their goods throughout the two municipalities;

Page 4:

Chapter III: Commitments of the Parties

Article 4: The Parties jointly undertake to:

[...]

e) Encourage and facilitate market attendance by all communities;

**Taxation**

No specific mention.

**Banks**

No specific mention.

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**Land, property and environment****Land reform/rights**

Land, property and environment→Land reform/rights→Other land rights

Page 4:

Chapter III: Commitments of the Parties

Article 4: The Parties jointly undertake to:

[...]

j) Facilitate the free use of natural and land resources by all communities (fields, pastures, passageways, travel stops, etc.);

**Pastoralist/****nomadism rights**

Page 4:

Chapter III: Commitments of the Parties

Article 4: The Parties jointly undertake to:

[...]

j) Facilitate the free use of natural and land resources by all communities (fields, pastures, passageways, travel stops, etc.);

Page 4:

Article 4: The Parties jointly undertake to:

[...]

h) Oppose cattle theft regardless of the owner's community and facilitate the search for stolen goods and animals so that they can be returned to their owner;

i) Not claim animals and property removed or lost during the conflict ;



**Cultural heritage** Land, property and environment→Cultural heritage→Intangible  
Page 4:  
Article 4: The Parties jointly undertake to:  
[...]  
l) Respect the habits and customs of the different communities and places of worship;  
m) Respect the moral authority of traditional religious authorities who, before the crisis, preserved social cohesion and eased social tensions.

**Environment** No specific mention.

**Water or riparian rights or access** No specific mention.

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**Security sector**

**Security Guarantees** No specific mention.

**Ceasefire** No specific mention.

**Police** No specific mention.

**Armed forces** No specific mention.

**DDR** Security sector→DDR→Demilitarisation provisions  
Page 4,  
Chapter III: Commitments of the Parties  
  
Article 4: The Parties jointly undertake to:  
...  
f) Not carry weapons in villages and towns

**Intelligence services** No specific mention.

**Parastatal/rebel and opposition group forces** No specific mention.

**Withdrawal of foreign forces** No specific mention.

**Corruption** No specific mention.

**Crime/organised crime** No specific mention.

**Drugs** No specific mention.

**Terrorism** No specific mention.

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**Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** Transitional justice→Reparations→Material reparations  
Article 4: The Parties jointly undertake to:  
[...]  
h) Oppose cattle theft regardless of the owner's community and facilitate the search for stolen goods and animals so that they can be returned to their owner;  
i) Not claim animals and property removed or lost during the conflict ;

**Reconciliation** Article 4: The Parties jointly undertake to:  
a) Encourage community leaders to commit to peace by forgiving all past acts and by spreading messages of cohesion and appeasement;  
[...]  
c) Encourage the establishment of measures of reciprocal confidence between communities (restitution of animals, condemnation of thieves, etc.);  
d) Support and facilitate the return of all displaced persons;

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## Implementation

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

**International mission/force/similar** No specific mention.

**Enforcement mechanism** Page 5-6:  
Chapter V: Monitoring of implementation

Article 6: The Parties undertake to meet once a quarter during the first year following the signing of this Agreement to take stock of the implementation of the Agreement and, if necessary, renew and adjust the commitments.

Article 7: A Monitoring Committee will be set up, whose mission is to:

- a) Regularly update the Parties on the progress made in implementing the commitments made under this Agreement to strengthen its scope;
- b) Prevent and manage disputes between the Parties that may lead to non-compliance with this Agreement;
- c) Identify, if necessary, additional measures necessary for the inter-communal reconciliation process.
- d) Regularly update the State authorities on the progress made in implementing the commitments made under this Agreement to strengthen its scope;

Article 8: 15 members appointed by consensus to represent all of the Peulh and Dogon communities will make up the Monitoring Committee. There will be 5 Dogon representatives from the municipality of Madougou, 5 Dogon representatives from the municipality of Barapirely, and 5 representatives from the Peulh community across both municipalities.

### Chapter VI: Dispute management

Article 9: The parties will do everything in their power to settle amicably and by negotiation any dispute arising between them, in the spirit of cooperation and friendship which underlies this peace agreement.

Article 10: In the event of a breach of the application of this Agreement or the event of a dispute relating to its interpretation, the Parties will refer the matter to the Monitoring Committee so that a consensual solution is identified and applied.

Article 11: In the event of failure to apply the solution identified in a consensual manner with the Monitoring Committee, the Parties will jointly refer to traditional and religious dispute management mechanisms.

Article 12: In the event of a serious breach of the application of this Agreement, and of a failure of all attempts at negotiation to remedy it, the Parties may terminate this Agreement. Such termination will take effect on a specified termination date. In this case, the Parties will take all necessary measures to minimize the impact of such a decision on the peace efforts already undertaken.

**Related cases** No specific mention.

**Source** The agreement was sourced from the HD Centre website, at <https://www.hdcentre.org/updates/three-peace-agreements-signed-between-the-fulani-and-dogon-of-the-area-circle-of-koro-in-central-mali/> (Accessed on 26/4/2021)

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