

Country/entity	Yemen
Region	Middle East and North Africa
Agreement name	Ceasefire between Salafists and Houthis in Dammaj
Date	6 Jan 2014
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes

Yemeni Civil Wars (1994) (2011 -)

The Republic of Yemen was formed in May 1990 after the merger between the Yemeni Arab Republic (YAR) in the north and the People's Democratic Republic of Yemen (PDRY) in the south. The unification process was rushed and the final agreement between President Ali Abdullah Saleh and President Ali Salem al-Beidh was based on the imperfect promise of equality. Following the merger, integration of the militaries and civil services was at best incomplete or at times entirely non-existent. When Saleh's General Congress Party (GPC) allied itself with the newly created Islamist Islah ('reform') party in 1993, the former ruling party of South Yemen – the Yemen Socialist Party (YSP) – was effectively side-lined in the 1993 General Elections. Violence involving the use of heavy weaponry and aerial bombardment erupted in April 1994 and on the 21 May 1994 Vice President al-Beidh declared the secession of the south, citing political centralization with the northern highland tribes, violence against the YSP and economic discrimination. In the midst of fighting, negotiations in Cairo, Egypt, collapsed. The war ended with the military victory of the north, and on the 1 October 1994, Ali Abdullah Saleh was elected President.

Despite the unification of Yemen in 1990, political power during the 1990s and 2000s remained centralized with the northern highland tribes, particularly the villages from which President Ali Abdullah Saleh and his confidants stemmed. The system of clientelism established through the ruling General People's Congress party maintained relative loyalty among the fractured political allegiances of Yemen's traditional tribal leadership. However, diminishing oil reserves and the shrinking opportunities for access to rent increased economic and political marginalization in Yemen's peripheral communities. The degree of regionalism of conflicts is further defined by other local grievances. In the northern governorate of Sa'dah, a backlash was provoked among the local Zaydi Shi'a against Sunni Salafist cultural incursions resulting in six wars between 2004 and 2010. In the southern governorates of Hadramawt, Shabwa, al-Dhali and Abyan, civil and military personnel forcibly retired after the 1994 Civil War began protesting and eventually formed the secessionist Southern 'al-Hiraak' movement in 2007. Furthermore, tribal grievances have spurred attacks on oil companies and government installations to extract rents. Various takfiri groups including al-Qaeda in the Arabian Peninsula have also increased their presence since 1995.

The Yemen Spring in early 2011 allowed all these movements to express their joint displeasure. Moreover, factionalism in the regime split the already weak military and thus allowed the Houthis, the takfiris and tribal-based militia known as popular committees, to assert themselves militarily. Mandated by the UN-sponsored Gulf Cooperation Council Initiative, the National Dialogue held from March 2013 to January 2014 aimed at guaranteeing power-sharing among the different parties. However, the GCC Initiative only included formal political parties that did not accurately reflect political realities. Furthermore, provisions lacked adequate transitional justice and provided former-President Saleh, as well as others, full amnesty. As a result, little faith was placed in the process by formerly marginalized groups such as the Zaydi Shia Houthi rebels (Ansar Allah) and al-Hiraak who opted to increase their bargaining power vis-à-vis the state by strengthening their own territorial enclaves. In September 2014 the Houthis succeeded in capturing the capital Sana'a and gradually expanded their control southward. The subsequent UN-mediated Peace and National Partnership Agreement between transitional president Hadi and the Houthis on a federal, democratic Yemeni state, failed to be implemented as the Houthis successfully dissolved the parliament and deposed Hadi in January 2015. Following the Saudi military intervention to restore the Hadi government in March 2015, ceasefire attempts continuously failed. A two-year

Stage	Ceasefire/related
Conflict nature	Inter-group
Peace process	Yemen Inter-group Agreements
Parties	Houthis (Ansar Allah); Salafists at Dar al-Hadith Centre in Dammaj.
Third parties	Under the generous sponsorship of His Excellency Brother ‘Abd Rabbu Mansur Hadi, President of the Republic, the Supreme Commander of the Armed Forces and Security
Description	Agreement mediated by the Presidential Council between Ansar Allah and the Dar al-Hadith Institute in Dammaj, which escalated during Summer 2013-January 2014. Provisions include a ceasefire, opening roads, an end to looting of artifacts, release of prisoners, an end to highway robbery, an end to use of pulpit and media to sow sedition, and that the agreement will be implemented by the Presidential Committee, Parliamentary Committee and the Tribal Committee.

Agreement document [YE_140106_Ceasefire between Salafists and Houthis in Dammaj_EN.pdf \(opens in new tab\)](#) | [Download PDF](#)

Agreement document (original language) [YE_140106_Ceasefire between Salafists and Houthis in Dammaj_AR.pdf \(opens in new tab\)](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/national group No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication Rights related issues→Media and communication→Media roles
Page 1, Fifth: All media campaigns and sectarian invitations by any means - either through mosques, the media, forums or any other means – will stop from both sides.

Mobility/access Page 1, First ... (B): All the roads from Sana'a to Sa'ada, from Haradh to Sa'ada, from Jawf to Sa'ada and from Arhab to Sa'ada will be opened. The entry of all food and supplies products to Sa'ada and Dammaj will be allowed, except for combat support.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	No specific mention.
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	No specific mention.
Pastoralist/nomadism rights	No specific mention.
Cultural heritage	Land, property and environment→Cultural heritage→Tangible Page 1, First ... (C): Both sides will cease to dig for and remove artefacts in all of Dammaj, Haradh, Khiwan and Danan. Only the people of the country remain, according to a clear implementation plan.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	No specific mention.
Ceasefire	Security sector→Ceasefire→Ceasefire provision Page 1, First (A): There will be a ceasefire in all of Dammaj, Haradh, Khiwan and Danan
Police	No specific mention.
Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	Page 1, Fourth: Everything that was taken from cars on the road and all possessions will be handed over.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 1, Third: All prisoners and captives from both sides will be released.

Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
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Other international signatory	No specific mention.
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Referendum for agreement	No specific mention.
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International mission/force/ similar	No specific mention.
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Enforcement mechanism	<p>Page 1, Second: The committee headed by Sheikh Kahlan will implement peace between 'Adhar [Atar] and al-'Usaymat.</p> <p>Page 1, Sixth: A team will be formed for the Presidential Committee, the Parliamentary Committee and the Tribal Committee to work on what has been mentioned.</p> <p>Page 1, Eighth: All the minutes signed by the committees and the team that joined the committees will be elevated to His Excellency the President of the Republic for verification and to discipline the offenders from any side.</p>
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Related cases	No specific mention.
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Source	Yemen al-Saeed. "'Surprise".. Agreement between Houthis and Salafists on ending the conflict with the approval of the President of the Republic did not include the closure of the Institute in Dammaj or the exodus of the students. 'Picture of the Agreement and its clauses', 12 January 2014, https://yemensaeed.net/news12699.html [accessed 12 January 2018]
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