

Country/entity	Myanmar
Region	Asia and Pacific
Agreement name	11-Point Common Position of Ethnic Resistance Organizations on Nationwide Ceasefire (Laiza Agreement)
Date	2 Nov 2013
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Myanmar Conflict (1948 -)

Internal conflict, mostly along ethno-political fault lines, has been a constant feature of Myanmar since its independence in 1948. The conflict has two distinct dynamics. First a struggle between an authoritarian government and a pro-democracy opposition which has the characteristics of authoritarian conflicts; and second a struggle between the government and ethnic armed groups which has the characteristics of an identity conflict. The two oldest and strongest militias fighting the government are the Karen National Union (KNU), which has remained active since the late 1940s, and the Kachin Independence Organisation, which was formed in the early 1960s. In total, there are more than a dozen mostly ethnic-based guerrilla groups active throughout the country. Especially in the period of junta dictatorship that lasted until 2011 the government attempted to crush the rebellions, which led to numerous human rights violations. With the start of democratic reforms in the aftermath of the 2010 elections, peace negotiations have taken place and resulted in the signing of various agreements, although conflicts remain active.

Close
Myanmar Conflict (1948 -)

Stage	Ceasefire/related
Conflict nature	Government/territory
Peace process	Myanmar ceasefires process with ethnic armed groups

Parties Ethnic armed organizations:
 U Twan Zaq, Gen. Sec. of Arakan National Council;
 Khaing Thuka, Gen. Sec. of Arakan Liberation Party;
 U Tun Mrat Naig, Commander-in-Chief, Arakan Army;
 Pu Zin Cun, Secretary-General, Chin National Front;
 Gen. Saw Mo Shay, Vice Chief of Staff, Democratic Karen Benevolent Army;
 Koon Abel Tweed, Chairman, Karenni National Progressive;
 Saw Mutu Say Po, Chairman, Karen National Union;
 Col. Saw Kyaw Dah, Secretary, Foreign and Public Relations Department, KNU/KNLA Peace Council;
 Kya Khunsa, Chairman, Lahu Democratic Union;
 Hpon Da Shwin, Chief of Staff, Myanmar National Democratic Alliance Army;
 Nai Han Tha, Gen. Sec., New Mon State Party;
 Khun Myint Tun, Chairman, Pao National Liberation Organisation;
 Col. Aik Hpone, Chairman, Palaung State Liberation Front;
 Col. Sai Hla, Secretary-2, Shan State Restoration Council;
 Sao Khunsai, Gen. Sec., Shan State Progressive Party;
 Ta Maha, Vice Chairman, Wa National Organisation;
 U Zaung Hkra, Chairman, Kachin Independence Organisation;
 Lt. Gen. N-Ban La, Chairman, United Nationalities Federal Council;

Third parties U Harn Yaunghway, Euro-Burma Office;
 U Ywin Zaw Khaung, Peace-talk Creation Group (PCG);
 U In Sharn Hsan Awng, Peace-talk Creation Group

Description A set of principles for a ceasefire signed between armed groups, including basic principles, objectives, forming a political roadmap, aspects to be included in the National Ceasefire Accord, aspects related to implementation, CMBs, and items to be discussed.

Agreement document [MN_131102_11-point Laiza agreement.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/national group Groups→Racial/ethnic/national group→Substantive
Page 1, 1. Basic Principles ၃၅
1.5 Protection of the basic rights of the ethnic nationalities;

Page 1-2, 3. Laying Down a Political Road Map Acceptable to Both Sides
3.4 Holding the union level conference, based on Panlong spirit and principles and signing Pyidaungsu Accord (Union Accord), relating to the ethnic nationalities;

Page 1-2, 3. Laying Down a Political Road Map Acceptable to Both Sides
... 3.5 Ratification of the Pyidaungsu Accord, relating to the ethnic Nationalities;

Page 1-2, 3. Laying Down a Political Road Map Acceptable to Both Sides
... 3.6 Implementing the terms of Pyidaungsu Accord, relating to the ethnic nationalities;

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general)	Page 3, 8. Programs for the period of dialogues and negotiations 8.7 Issues relating to border, territory, immigration, trade;
State configuration	Page 1, 1. Basic Principles 1.3 Genuine federal system; Page 1, 2. Aims & Objectives ... 2.5 From meaningful political dialogues to establishment of the Federal Union based on states of the ethnic nationalities;
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	[Third Parties] U Ywin Zaw Khaung, Peace-talk Creation Group (PCG); U In Sharn Hsan Awng, Peace-talk Creation Group

**Traditional/
religious leaders** No specific mention.

**Public
administration** No specific mention.

Constitution No specific mention.

Power sharing

**Political power
sharing** No specific mention.

**Territorial power
sharing** Power sharing→Territorial power sharing→Federal or similar sub-divided government
Page 1, 1. Basic Principles 28
1.3 Genuine federal system;

Page 1, 2. Aims & Objectives
... 2.5 From meaningful political dialogues to establishment of the Federal Union based
on states of the ethnic nationalities;

**Economic power
sharing** Power sharing→Economic power sharing→Sharing of resources
Page 2, 8. Programs for the period of dialogues and negotiations
... 8.2 Division/Sharing of economic powers and implementation

**Military power
sharing** Power sharing→Military power sharing→Proportionality
Page 1, 1. Basic Principles 28
1.4 Formation of Union Armed Forces;

Human rights and equality

Human rights/RoL general Page 1, 1. Basic Principles 29
... 1.7 All-inclusiveness;

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights Human rights and equality→Civil and political rights→Equality
Page 1, 1. Basic Principles 29
... 1.6 Equality;
Human rights and equality→Civil and political rights→Freedom of movement
Page 2, 6. Matters that shall be performed, with regard to trust building
... 6.2 Permission for freedom of movement;

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures Rights related issues→Protection measures→Protection of groups
Page 1, 1. Basic Principles 29
1.5 Protection of the basic rights of the ethnic nationalities;

Other No specific mention.

Rights institutions

NHRI Rights institutions→NHRI→New or fundamentally revised NHRI
Page 2, 5. Implementation
... 5.3 Forming an independent human rights watch committee;

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law Justice sector reform→Criminal justice and emergency law→Reform to specific laws
Page 2, 8. Programs for the period of dialogues and negotiations
... 8.3 Issues relating to amendment of laws;

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 3, 8. Programs for the period of dialogues and negotiations
... 8.8 Issues relating to mega economic projects;

National economic plan No specific mention.

Natural resources Page 2, 8. Programs for the period of dialogues and negotiations
... 8.6 Issues relating to management of natural resources;

International funds No specific mention.

Business Page 3, 8. Programs for the period of dialogues and negotiations
8.7 Issues relating to border, territory, immigration, trade;

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights Land, property and environment→Land reform/rights→Other land rights
Page 2, 8. Programs for the period of dialogues and negotiations
... 8.5 Issues relating to land reform;

Pastoralist/nomadism rights No specific mention.

Cultural heritage Land, property and environment→Cultural heritage→Other
Page 2, 8. Programs for the period of dialogues and negotiations
... 8.4 Issues relating to culture and environment;

Environment Page 2, 8. Programs for the period of dialogues and negotiations
... 8.4 Issues relating to culture and environment;

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees	No specific mention.
Ceasefire	<p>Security sector→Ceasefire→Ceasefire provision Page 1, 2. Aims & Objectives ... 2.2 Cessation of confrontational attacks and hostilities; 2.3 Respect for and observation of ceasefire rules agreed to by all; Security sector→Ceasefire→General commitments Page 1, 3. Laying Down a Political Road Map Acceptable to Both Sides ... 3.2 Signing nationwide ceasefire accord;</p> <p>Page 2, 4. Main Terms that shall be Included in Nationwide Ceasefire Accord 4.1 Issues relating to armed forces; ²⁹/₂₈ 4.2 Issues relating to liaison offices; ²⁹/₂₈ 4.3 Promise to hold political dialogues; ²⁹/₂₈ 4.4 Drawing up framework for political dialogue and adoption of it; 4.5 Protection of civilians;²⁹/₂₈ 4.6 Agreeing to military code of conduct;</p>
Police	No specific mention.
Armed forces	<p>Page 2, 4. Main Terms that shall be Included in Nationwide Ceasefire Accord 4.1 Issues relating to armed forces;</p>
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	<p>Page 1, 2. Aims & Objectives ... 2.4 Reaffirming and sustaining the agreement and promises between the government and the ethnic armed organizations, and for starting political dialogues heading to durable and just peace;</p>
Withdrawal of foreign forces	No specific mention.
Corruption	<p>Page 1, 1. Basic Principles ²⁹/₂₈ ... 1.10 Transparency and responsibility;</p>
Crime/organised crime	No specific mention.

Drugs Page 3, 8. Programs for the period of dialogues and negotiations
... 8.9 Issues relating to narcotic drugs eradication;

Terrorism No specific mention.

Transitional justice

Transitional justice general Page 1, 3. Laying Down a Political Road Map Acceptable to Both Sides
3.1 Achieving agreement on all-inclusive “Framework for National Political Dialogue”;

Amnesty/pardon Transitional justice→Amnesty/pardon→Amnesty/pardon proper
Page 2, 7. Issues relating to waiver from legal actions under the Illegal Association Acts

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism	Page 2, 5. Implementation 5.1 Implementing, in practice, the joint monitoring system; ²⁸ 5.2 Forming a joint committee, which will continue to implement the convening of political dialogues/forums; ²⁸ 5.3 Forming an independent human rights watch committee; 5.4 Implementation in accordance with a time line;
Related cases	No specific mention.
Source	Burma Library; http://www.burmalibrary.org/docs16/BCES-BP-19-Laiza-en-red.pdf
