# Peace Agreement Access Tool PA-X https://test.pax.peaceagreements.org/

**Country/entity** South Sudan

**Region** Africa (excl MENA)

**Agreement name** Ceasefire Framework Agreement between the SPLA and Lt. Gen. George Athor's Forces

**Date** 5 Jan 2011

**Agreement status** Multiparty signed/agreed

**Interim** Yes

arrangement

# Sudan Conflicts (1955 - )

Agreements relate to several distinct dyads, and also the negotiated independence of South Sudan, and subsequent internal conflict in South Sudan. Sudan-South Sudan. The long-standing conflict between the north and the south of the country dates back to colonial times, where the British introduced a so-called 'Southern Policy', severely hampering population movements between these big regions. Immediately after gaining independence in 1956, southern movements started to fight for independence; this fight became professionalised in 1983 with the foundation of the soon internationally supported Sudan People's Liberation Army (SPLA). When the Islamic Front government introduced strict sharia laws in the south after it took over power in 1988 the war intensified. A decade later, the military situation reached a stalemate, enabling internationally facilitated peace negotiations to begin in 1997. After more fighting, a final negotiation push began in 2002, leading to the signing of the Comprehensive Peace Areement (CPA) in January 2005.

Sudan-South Sudan post referendum. South Sudan became independent in July 2011; since then, relations between the two countries are complicated and violent conflict led by the SPLM (North) in the Sudanese Nuba mountains region has since intensified.

Darfur. Other long-standing violent conflicts are in the east and the west of the country. In the east, the Beja Congress, established in 1957, is the spearhead of a currently 'peaceful' opposition movement. In the west, the violent conflict in Darfur intensified in the early 2000s and rapidly gained international attention, even resulting in genocide charges against leading figures of the Sudanese government. The situation on the ground is complex, with over a dozen organisations (most notably the Sudanese Liberation Movement and the Justice and Equality Movement) fighting the Sudanese government and allied groups like the Janjaweed – although all parties have switched sides on numerous occasions. Several mediation attempts have not been successful, due to the shaky commitment of the Sudanese central government and the distrust among the armed opposition.

## South Sudan - internal

In December 2013, after president Salva Kiir accused opposition leader Riek Machar of attempting a coup, violent conflict broke out between government forces of the SPLM/A and anti-governmental groups. In addition, several other political militias as well as communal militias have joined the conflict. In 2015 the Agreement on the Resolution of the Conflict in South Sudan (ARCSS) was signed. Due to unsuccessful implementation the agreement was revitalized in 2018. In September 2019, Kiir and Machar agreed to establish a power-sharing government after struggles on forming a unity transitional government.

Close Sudan Conflicts (1955 -)

**Stage** Ceasefire/related

**Conflict nature** Inter-group

**Peace process** South Sudan: Pre-secession Local Peace Processes

**Parties** Brigadier General Michael Majur Aleer

for The Sudan People's Liberation Army (SPLA), with all its formations and units;

Major General Abraham Thon Chol

for Lt. Gen. George Athor Force's, with all its formations and units.

**Third parties** Witnessed by:

His Grace Most Reverend Dr. Daniel Deng Bul

Chairman, High Level Committee for Reconciliation and Mediation

Description -

**Agreement** SS\_110105\_Ceasefire Framework Agreement between the SPLA and Lt. Gen. George

**document** Athor's Forces.pdf (opens in new tab) | Download PDF

**Groups** 

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

Racial/ethnic/ national group No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced** Groups→Refugees/displaced persons→Rhetorical

persons Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

1. General and Fundamental Provisions

... 1.7 The Parties shall commit the selves to render and facilitate humanitarian assistance through creation of conditions conducive to the provision of urgent

humanitarian assistance to affected communities and the displaced persons and their

right to return to their respective areas.

**Social class** No specific mention.

Gender

Women, girls and

gender

No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

#### **State definition**

**Nature of state** 

(general)

No specific mention.

**State configuration** No specific mention.

**Self determination** Page 1, PREAMBLE

... Aware that the lack of the e critical ingredients put to risk the major historical achievement of the people of Southern Sudan - which is the exercise of the right of selfdetermination in a free and fair and internationally supervised referendum; ...

Referendum

Page 1, PREAMBLE

... Aware that the lack of the e critical ingredients put to risk the major historical achievement of the people of Southern Sudan - which is the exercise of the right of selfdetermination in a free and fair and internationally supervised referendum; ...

State symbols

No specific mention.

Independence/

Page 1, PREAMBLE

secession

... Cognizant of the fact that the gains of the recent All South's Political Parties Consensus Building Conference held in Juba and the milestones that it laid for the smooth birth of an independent state in southern Sudan should the vote in the referendum confirm secession, ...

Accession/

unification

No specific mention.

Border delimitation No specific mention.

**Cross-border** 

provision

No specific mention.

#### Governance

**Political** 

No specific mention.

institutions (new or

reformed)

**Elections** 

No specific mention.

**Electoral** commission No specific mention.

**Political parties** 

reform

No specific mention.

**Civil society** 

No specific mention.

Traditional/

Page 6

religious leaders

Witnessed by:

His Grace Most Reverend Dr. Daniel Deng Bul

Chairman, High Level Committee for Reconciliation and Mediation

**Public** 

No specific mention.

administration

Constitution No specific mention.

# **Power sharing**

**Political power** 

sharing

No specific mention.

**Territorial power** 

sharing

No specific mention.

**Economic power** 

sharing

No specific mention.

**Military power** 

sharing

No specific mention.

# **Human rights and equality**

**Human rights/RoL** Page 4, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

general

... 7. Violations

7.1. The following acts shall constitute violations to this Ceasefire Agreement:

... 7. 1.6. Violation of human rights, humanitarian law and obstruction of freedom of

movement of civil population;

Bill of rights/similar No specific mention.

**Treaty** 

No specific mention.

incorporation

Civil and political

rights

Human rights and equality→Civil and political rights→Freedom of movement

Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

1. General and Fundamental Provisions

... 1.4 The ceasefire Agreement shall guarantee the free movement of civilians, goods and

services in the ceasefire Zones;

Socio-economic

rights

No specific mention.

# **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

Detention procedures

No specific mention.

Media and communication

Rights related issues→Media and communication→Media roles Page 3, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

... 4. Principles of the Ceasefire

... 4.2. The permanent cessation of hostilities shall include final termination of the following activities:

... 4.2.6. Hostile propaganda from inside or outside the country;

Page 4, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

... 7. Violations

7.1. The following acts shall constitute violations to this Ceasefire Agreement:

... 7.1.7. Hostile propaganda and media contention;

#### Mobility/access

Page 2, PREAMBLE

#### THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.4 The ceasefire Agreement shall guarantee the free movement of civilians, goods and services in the ceasefire Zones;

# Page 4, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- ... 7. Violations
- 7.1. The following acts shall constitute violations to this Ceasefire Agreement:
- ... 7. 1.6. Violation of human rights, humanitarian law and obstruction of freedom of movement of civil population;

#### Page 5, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

... 9. Permitted Activities

In view of negative consequences of the strife between SPLA and Lt. Gen. George Athor forces, the key principle that shall underpin permitted activities shall be to alleviate the effects of the conflict on the civilians and the affected areas and to galvanize popular support for peace.

Permitted activities shall therefore include:

9.1. Humanitarian activities such as securing unimpeded access to humanitarian relief according to agreed regulation  $\cdot$ 

## Page 5, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

... 9. Permitted Activities

In view of negative consequences of the strife between SPLA and Lt. Gen. George Athor forces, the key principle that shall underpin permitted activities shall be to alleviate the effects of the conflict on the civilians and the affected areas and to galvanize popular support for peace.

Permitted activities shall therefore include:

- ... 9.2. Socioeconomic activities such as assisting free movement of civilians, goods and services;
- 9.3. Free movement with permits of unarmed soldiers in plain clothes who are on leave, medical referrals, or visiting their families;
- 9.4. Administrative movement which include supply of non-lethal items (food, water, medicine, medical evacuation, fuel, oils and lubricants, stationery, uniform etc.);

# Protection measures

No specific mention.

Other

No specific mention.

# **Rights institutions**

**NHRI** No specific mention.

Regional or international

No specific mention.

international human rights institutions

# **Justice sector reform**

**Criminal justice and** No specific mention. **emergency law** 

**State of emergency** No specific mention. **provisions** 

Judiciary and

No specific mention.

courts

**Prisons and** 

No specific mention.

detention

**Traditional Laws** No specific mention.

#### **Socio-economic reconstruction**

**Development or** socio-economic reconstruction

Socio-economic reconstruction→Development or socio-economic

reconstruction→Humanitarian assistance

Page 2, PREAMBLE

THE CEASEFIRE MODALITIE AND ARRANGMENTS

1. General and Fundamental Provisions

... 1.7 The Parties shall commit the selves to render and facilitate humanitarian assistance through creation of conditions conducive to the provision of urgent humanitarian assistance to affected communities and the displaced persons and their right to return to their respective areas.

# Page 5, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

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Permitted activities shall therefore include:

9.1. Humanitarian activities such as securing unimpeded access to humanitarian relief according to agreed regulation ·

**National economic** No specific mention.

plan

**Natural resources** No specific mention.

**International funds** No specific mention.

#### **Business**

Page 2, PREAMBLE

THE CEASEFIRE MODALITIES AND ARRAIGNMENTS

1. General and Fundamental Provisions

... 1.4 The ceasefire Agreement shall guarantee the free movement of civilians, goods and services in the ceasefire Zones;

#### Page 5, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

... 9. Permitted Activities

In view of negative consequences of the strife between SPLA and Lt. Gen. George Athor forces, the key principle that shall underpin permitted activities shall be to alleviate the effects of the conflict on the civilians and the affected areas and to galvanize popular support for peace.

Permitted activities shall therefore include:

... 9.2. Socioeconomic activities such as assisting free movement of civilians, goods and services;

**Taxation** No specific mention.

**Banks** No specific mention.

# Land, property and environment

Land reform/rights No specific mention.

Pastoralist/

No specific mention.

nomadism rights

**Cultural heritage** No specific mention.

**Environment** No specific mention.

Water or riparian

**parian** No specific mention.

rights or access

# **Security sector**

**Security** Page 1, PREAMBLE

**Guarantees** Fully committed to the consolidation of peace, stability and security in Southern Sudan;

#### Ceasefire

Security sector→Ceasefire →Ceasefire provision

#### Page 1, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- 1.1 The parties have dully agreed to collaborate to observe and respect the ceasefire agreement and resort to their own wisdom to contain and solve any problem that may arise;

## Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.2 The parties shall refrain from any act or acts that may in any way destroy the ceasefire agreement. They shall perpetually create and uphold a favourable atmosphere for peace and tranquillity;

# Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.3 The ceasefire Agreement shall ensure clarity by eliminating any room for ambiguity in any elements of the ceasefire Agreement;

#### Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.5 The parties through the Joint Coordinating committee (JCC) shall, within the ceasefire Agreement Zones provide and share information and statistics on their arms, military equipment and the strength of their troops, and any other relevant information;

#### Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.9 The Parties shall commit themselves that forces, troops under their respective command at all levels and rank and file shall equally and fully ceasefire and end hostilities;

# Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.10 The Parties shall work to promote and disseminate peace culture and confidence building among and between the people as well as their forces as a fundamental part of the Ceasefire Agreement and sustain Peace;

# Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.11 The Parties agree not to form, train, recruit and harbour on their respective areas of control, or render any form of support to external subversive elements or internal armed groups;

# Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

... 2. Entry into Force

The Ceasefire Agreement between the parties shall come into effect from the day of signature of the Ceasefire framework Agreement (that day hereafter referred to as 0-Day).

# Page 3, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- ... 4. Principles of the Ceasefire
- 4.1. The Parties agree to a permanent ceasefire among all their forces with the broader objective of sustaining the ending of the current conflict between the parties, promoting peace culture, reconciliation and confidence building among the people of Southern Sudan;

  Page 14 of 18

**Police** No specific mention.

#### **Armed forces**

# Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.8 The Parties agree to inform the rank and file of their armed forces as a way of popularizing the Ceasefire;

# Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.9 The Parties shall commit themselves that forces, troops under their respective command at all levels and rank and file shall equally and fully ceasefire and end hostilities;

#### Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- 1. General and Fundamental Provisions
- ... 1.11 The Parties agree not to form, train, recruit and harbour on their respective areas of control, or render any form of support to external subversive elements or internal armed groups;

# Page 4, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- ... 7. Violations
- 7.1. The following acts shall constitute violations to this Ceasefire Agreement:
- ... 7.1.2. Any unauthorized movement and deployment of troops;

## Page 5, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- ... 8. Disengagement
- 8.1. There shall be lines of disengagement according to the assembly areas;
- 8.2. On the declaration of the ceasefire, the forces of the SPLA and the forces of Lt. Gen. George Athor shall maintain their current positions;
- 8.3. All forces shall remain in their current positions and move to agreed assembly areas by D-Day + 5.
- 8.4. All forces shall be disengaged, separated, encamped in their assembly points, waiting for integration;

## Page 5, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

... 9. Permitted Activities

In view of negative consequences of the strife between SPLA and Lt. Gen. George Athor forces, the key principle that shall underpin permitted activities shall be to alleviate the effects of the conflict on the civilians and the affected areas and to galvanize popular support for peace.

Permitted activities shall therefore include:

... 9.3. Free movement with permits of unarmed soldiers in plain clothes who are on leave, medical referrals, or visiting their families;

# Page 5, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

- ... 10. Joint Coordinating Committee:
- 10.1. Shall be composed of the equal members from SPLA and Lt. Gen. George Athor forces:
- 10.2. Shall facilitate the movement of troops to assembly areas; organize logistics and supply and any other arising needs;

**DDR** No specific mention.

Intelligence Page 4, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

**services** ... 7. Violations

7.1. The following acts shall constitute violations to this Ceasefire Agreement:

... 7.1.8. Espionage, sabotage, and acts of subversion to undermine either party and/or

the Ceasefire Agreement;

Parastatal/rebel and opposition

Page 5, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

... 10. Joint Coordinating Committee:

**group forces** 10.1. Shall be composed of the equal members from SPLA and Lt. Gen. George Athor

forces;

10.2. Shall facilitate the movement of troops to assembly areas; organize logistics and

supply and any other arising needs;

Withdrawal of foreign forces

No specific mention.

**Corruption** No specific mention.

**Crime/organised** 

crime

No specific mention.

**Drugs** No specific mention.

**Terrorism** No specific mention.

# **Transitional justice**

**Transitional justice** No specific mention.

general

**Amnesty/pardon** Transitional justice→Amnesty/pardon→Amnesty/pardon proper

Page 1, PREAMBLE

... Resolved to put into practice the executive pardon decree issued by the President of the Government of southern Sudan (GOSS) with regards to incidents in Pigi and Pibor Counties of Jonglei State and other similar incidents in Unity and Upper Nile States; ...

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** Page 2, THE CEASEFIRE MODALITIES AND ARRANGEMENTS

1. General and Fundamental Provisions

... 1.6 The parties shall commit themselves to release all prisoners of conflict at their

custody.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** No specific mention.

# Implementation

**UN signatory** No specific mention.

 $\label{thm:condition} \textbf{Other international} \ \ \text{No specific mention}.$ 

signatory

**Referendum for** No s

agreement

No specific mention.

International

mission/force/

similar

No specific mention.

Enforcement

mechanism

No specific mention.

**Related cases** No specific mention.

**Source** Tufts Digital Library, Collection of Alex de Waal, 'Ceasefire Framework Agreement

between the SPLA and Lt. Gen. George Athor's Forces', 5 January 2011, https://

dl.tufts.edu/catalog/tufts:MS201.002.02482