

<b>Country/entity</b>	Moldova Russia Transdniestria
<b>Region</b>	Europe and Eurasia
<b>Agreement name</b>	Agreement between the Russian Federation and the Republic of Moldova regarding the legal status, procedure and period for the withdrawal of the Russian Federation Military Units/Formations, temporarily situated in the territory of the Republic of Moldova
<b>Date</b>	21 Oct 1994
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Interstate/intrastate conflict(s)

#### **Transdniestria War (1992)**

Towards the end of the 1980s, nationalist movements became a leading force in the Moldovan Soviet Socialist Republic (SSR), which expressed intent on leaving the USSR. In 1988, the Popular Front of Moldova, demanded that the USSR make Moldovian the only official state language, thereby alienating Russian-speaking groups within the Republic. This was particularly the case with Transdniestria region where Russian-speakers (and Ukrainian-speakers) represented 53.8 per cent of the population. Furthermore, events during the Second World War helped define a historical identity for the Transdniestria region. Nonetheless, following the language laws, Slavic-backlash in the form of the Yedinstvo Movement began pressing for equal rights. Following the election of the nationalist Popular Front in the Spring of 1990, the Pridnestrovian Moldavian Soviet Socialist Republic was proclaimed by an unelected assembly in September. Wishing to maintain the territorial unity of the Moldavian SSR, Soviet President Mikhail Gorbachev intervened citing restriction on minority rights by Moldova and annulled the Pridnestrovian proclamation. Armed clashes broke out in March 1992 between Moldovian and Transdniestrian/Pridnestrovian forces. However, due to the slow devolution of Soviet authority (the armed forces had only been divided between the former republics in April 1992), the Russian Federation maintained 9,000 troops of the 14th Guards in Moldova, and they eventually intervened on behalf of Pridnestrovian forces in July 1992. A ceasefire was signed on 21 July, which has remained although the conflict remains unresolved despite attempts by the OSCE during the end of the 1990s.

Close  
Transdniestria War (1992)

<b>Stage</b>	Framework/substantive - partial
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Moldova Transdniestria process

<b>Parties</b>	For the Russian Federation: V. Chernomyrdin; For the Republic of Moldova: A. Sangelj;
<b>Third parties</b>	-
<b>Description</b>	Agreement lays out the regulations regarding Russian Units stationed in Moldova, including modalities to remain and identification, rights, specification related to the training and movement of units; the rights of former members of the Russian Federation Military Units to remain and own/sell property and protection for families members of Russian Military Units.

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**Agreement document** [MD\\_RU\\_941021\\_Agreement On Withdrawal Of Russian Units.pdf \(opens in new tab\) | Download PDF](#)

**Agreement document (original language)** [MD-RU\\_911021\\_AgreementOnWithdrawalOfRussianForces\(ru\).pdf \(opens in new tab\)](#)

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**Groups**

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

**Racial/ethnic/national group** No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced persons** No specific mention.

**Social class** No specific mention.

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**Gender**

**Women, girls and gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI**

No specific mention.

## Family

Page 1, Article 1,

... 6) "Family members of persons belonging to military forces"

- Spouses, minors, parents, as well as other persons living together with the persons included in the Russian Federation military units and in the manner prescribed by law as their dependants.

Page 2, Article 3

The Russian Federation military units, persons included in their composition, and the members of the families of those persons shall respect the sovereignty of the Republic of Moldova, comply with its legislation and not interfere in its internal affairs.

The Republic of Moldova shall respect the legal status of the Russian Federation military units, persons included in their composition, and the members of the families of those persons and will not undertake any action to impede the military forces in their fulfilment of their appointed duties.

The Parties shall take the necessary measures to ensure the protection and security of persons and property, including measures for the prevention of unlawful acts against the military forces of the Russian Federation, persons included in their composition and the members of the families of those persons.

Page 4, Article 14

The Parties shall guarantee the individual rights and freedoms of persons included in the composition of the Russian Federation Military Units, and members of their families who have expressed a desire to obtain citizenship of the Republic of Moldova, where such a right is in accordance with its legislation.

Persons included in the composition of the Russian Federation Military Units, and members of their families shall have the right to dispose of any property they own at their discretion.

Page 5, Article 15

Persons, which is part of the Russian Federation Military Units, and members of their families traveling outside the territory The Republic of Moldova for permanent residence are allowed to export all property belonging to them specified in the applicable inventory or customs declaration, without being subject to customs duties, indirect taxes and similar charges.

Persons belonging to the Russian Federation Military Units, and members of their families cross the border The Republic of Moldova in all cases, on presentation of certificates card, military ticket or passport, minors - recording therein.

Page 6, Article 18

The Republic of Moldova guarantees equal rights to its citizens forming part of the military forces of the Russian Federation, and members of their families to receive education in higher, secondary and secondary special schools, To attend preschool institutions and medical services.

The Russian Federation shall compensate the expenses of the Republic of Moldova, incurred in accordance with this Article in relation to mentioned persons.

The procedure for payments and rates for those specific costs are determined according to agreement of the parties.

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**State definition**

**Nature of state (general)** Page 2, Article 3  
The Russian Federation military units, persons included in their composition, and the members of the families of those persons shall respect the sovereignty of the Republic of Moldova, comply with its legislation and not interfere in its internal affairs...

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

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**Governance**

**Political institutions (new or reformed)** No specific mention.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** No specific mention.

**Traditional/religious leaders** No specific mention.

**Public administration** No specific mention.

**Constitution** No specific mention.

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**Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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## Human rights and equality

**Human rights/RoL general** Page 4, Article 14  
The Parties shall guarantee the individual rights and freedoms of persons included in the composition of the Russian Federation Military Units, and members of their families who have expressed a desire to obtain citizenship of the Republic of Moldova, where such a right is in accordance with its legislation.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** Page 6, Article 22  
The Interaction of the Parties in the implementation of the inspection activities of Russian Federation Military Units, located in the territory of the Republic of Moldova, in connection with the Treaty on Conventional Armed Forces in Europe and the Vienna Documents For reinforcement of trust and security of 1992 is determined by a separate Agreement.

**Civil and political rights** No specific mention.

**Socio-economic rights** Human rights and equality→Socio-economic rights→Property  
Article 14  
... Persons included in the composition of the Russian Federation Military Units, and members of their families shall have the right to dispose of any property they own at their discretion.  
Human rights and equality→Socio-economic rights→Shelter/housing  
Page 5, Article 16  
Moldovan Party in accordance with its current legislation provides people part of the Russian Military Units, and members of their families the right to use residential area. Moldovan Party recognizes the right of residence of persons belonging to part of the Russian Federation Military Units, and members of their families living space occupied by them at the date of signing this Agreement, irrespective of its departmental supplies to the withdrawal of these forces from the territory of the Republic Moldova. Servicemen who are not secured with a residential area, as well as arriving to undergo further military service to replace decreasing troops, provided a living space by liberated living space for leaving the military, regardless from its departmental affiliation, as well as leased in Moldova Russian Federation Military Units  
The Moldovan Party shall ensure that persons living area included in the part of the Russian Federation Military Units who have chosen permanent residence in the city and other settlements in the Republic of Moldova, after the completion of service or employment activity in these military units, in accordance with its law on a par with its own citizens.  
Those who were part of the Russian Federation Military Units and elected after the completion of their service or employment activity in these forces [to seek a] permanent place residence in a city or other localities of the Republic of Moldova, has the right to continue to reside in the living space that they occupy.

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## **Rights related issues**

<b>Citizenship</b>	<p>Rights related issues→Citizenship→Citizens, specific rights Page 4, Article 14 The Parties shall guarantee the individual rights and freedoms of persons included in the composition of the Russian Federation Military Units, and members of their families who have expressed a desire to obtain citizenship of the Republic of Moldova, where such a right is in accordance with its legislation. ...</p>
<b>Democracy</b>	<p>No specific mention.</p>
<b>Detention procedures</b>	<p>No specific mention.</p>
<b>Media and communication</b>	<p>Rights related issues→Media and communication→Other Page 3, Article 8 To support their aviation activities, the Russian Federation Military Units will maintain their own radio equipment in accordance with the terms of the agreement between the Ministries of Defence of the Parties. The Russian Federation military units will use their existing assigned radio frequencies in order to avoid the creation of mutual radio interference, subject to mutual agreement on Radio Service by the Ministries of Defence of the Parties.</p> <p>Page 4, Article 11 Russian Federation Military Units will utilise moveable and immoveable property, as well as postal, telegraph/telephone and radio services, public utilities and other services in accordance with the existing rules on the date of signature of this Agreement. ...</p>
<b>Mobility/access</b>	<p>No specific mention.</p>

**Protection measures**

Rights related issues→Protection measures→Protection of civilians  
Page 2, Article 3

The Russian Federation military units, persons included in their composition, and the members of the families of those persons shall respect the sovereignty of the Republic of Moldova, comply with its legislation and not interfere in its internal affairs.

The Republic of Moldova shall respect the legal status of the Russian Federation military units, persons included in their composition, and the members of the families of those persons and will not undertake any action to impede the military forces in their fulfilment of their appointed duties.

The Parties shall take the necessary measures to ensure the protection and security of persons and property, including measures for the prevention of unlawful acts against the military forces of the Russian Federation, persons included in their composition and the members of the families of those persons.

Rights related issues→Protection measures→Other  
Page 2, Article 3

The Russian Federation military units, persons included in their composition, and the members of the families of those persons shall respect the sovereignty of the Republic of Moldova, comply with its legislation and not interfere in its internal affairs.

The Republic of Moldova shall respect the legal status of the Russian Federation military units, persons included in their composition, and the members of the families of those persons and will not undertake any action to impede the military forces in their fulfilment of their appointed duties.

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**Other**

No specific mention.

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**Rights institutions**

**NHRI**

No specific mention.

**Regional or international human rights institutions**

No specific mention.

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**Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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## **Socio-economic reconstruction**

**Development or socio-economic reconstruction** No specific mention.

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** No specific mention.

**Taxation** Socio-economic reconstruction→Taxation→Reform of taxation  
Page 4, Article 11  
... The provision of the Russian Federation Military Units with essential material supplies, including weapons and military equipment, until the complete withdrawal of these forces from the Republic of Moldova will be fulfilled on a duty-free basis. The volume of transportation will be coordinated by the Parties' Ministries of Defence.

Page 5, Article 15  
Persons, which is part of the Russian Federation Military Units, and members of their families traveling outside the territory The Republic of Moldova for permanent residence are allowed to export all property belonging to them specified in the applicable inventory or customs declaration, without being subject to customs duties, indirect taxes and similar charges.  
Persons belonging to the Russian Federation Military Units, and members of their families cross the border The Republic of Moldova in all cases, on presentation of certificates card, military ticket or passport, minors - recording therein.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** Page 3, Article 9  
The Russian Party shall be responsible for their Military Units' compliance with environmental safety standards from the moment these units are designated as coming under the jurisdiction of the Russian Federation.  
In the case of violations of these standards, compensation for the damage caused will be paid by the Russian Party. The size of the damage will be determined by a Joint Commission specially created by the parties.

**Water or riparian rights or access** Article 11  
...  
The Moldovan side will ensure the supply of the Russian Federation Military Units with electricity, water and other utilities and domestic services on a contractual basis for a fee, at prices applicable to enterprises and organizations in the designated deployment sites of these forces. ...

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**Security sector**

**Security Guarantees** Page 2, Article 3  
...  
The Parties shall take the necessary measures to ensure the protection and security of persons and property, including measures for the prevention of unlawful acts against the military forces of the Russian Federation, persons included in their composition and the members of the families of those persons.

Page 3, Article 5,  
... The disposal of any type of military equipment, weapons and ammunition of the Russian Federation military units on the territory of the Republic of Moldova will be carried out on the basis of separate agreements between the Governments of the Parties.

**Ceasefire** No specific mention.

**Police** No specific mention.

## Armed forces

[Summary] Agreement deals with the legal status of Russian Federation Military Units stationed in Moldova.

Page 2, Article 2,

[Summary] Outlines the modalities of the withdrawal of Russian Federation Military Units from Moldova. See Withdrawal of Foreign Forces.

Page 2, Article 3

The Republic of Moldova shall respect the legal status of the Russian Federation military units, persons included in their composition, and the members of the families of those persons and will not undertake any action to impede the military forces in their fulfilment of their appointed duties.

The Parties shall take the necessary measures to ensure the protection and security of persons and property, including measures for the prevention of unlawful acts against the military forces of the Russian Federation, persons included in their composition and the members of the families of those persons.

Page 2, Article 4

The number of personnel of the Russian Federation military units on the day of signature of this Agreement shall not increase, and their deployment sites shall be recorded and remain unchanged prior to their withdrawal from the territory of the Republic of Moldova, or entry into force of a relevant agreements between the Parties. Recruitment of people, residing in the territory of the Republic of Moldova who are not Russian citizens into the ranks of the Russian Federation Military Units is not permitted. The procedure for recruiting into these military forces is determined by Russian Federation legislation.

Page 2-3, Article 5

Russian Federation Military Units in the period of their temporary stay in the territory of the Republic of Moldova shall not be used under any circumstances for the resolution of internal Conflicts in the Republic of Moldova, as well as for the conduct of hostilities against other States.

The disposal of any type of military equipment, weapons and ammunition of the Russian Federation military units on the territory of the Republic of Moldova will be carried out on the basis of separate agreements between the Governments of the Parties.

Page 3, Article 6

The movements, exercises and manoeuvres of the Russian Federation Military Units outside their deployment sites are carried out on the Republic of Moldova in accordance with the plans, agreed with the relevant authorities of the Republic of Moldova.

Movements by Russian Federation military units in their deployment sites and military measures for the protection of military facilities and property shall be conducted in accordance with the procedure laid down by the Armed Forces of the Russian Federation.

Page 3, Article 7

The Military airfield at Tiraspol shall be a joint base for Russian Federation Military Units' aircraft and civil aircraft in the Transdniestrian region of Moldova.

Flights by the Russian Federation Armed Forces aircraft within the airspace of the Republic of Moldova shall be carried out in accordance with a separate agreement between the Ministries of Defence of the Parties.

Page 3-4, Article 10

Page 15 of 18

The servicemen of the Russian Federation Military Units will wear their specified dress code and side arms in accordance with the procedure established by the Russian

**DDR** No specific mention.

**Intelligence services** No specific mention.

**Parastatal/rebel and opposition group forces** No specific mention.

**Withdrawal of foreign forces** [Summary] Agreement concerns Russian Units in Moldova and is valid until their withdrawal.

Page 2, Article 2,

The status of Russian Federation Military Units on the territory of the Republic of Moldova is determined by this Agreement. The presence of Russian Federation military units on Moldova's territory is temporary.

The Russian side shall in accordance with technical capabilities and the time required to arrange the new deployment site for the troops, withdraw these military forces within three years of the date this agreement enters into force. Practical steps for the withdrawal of the Russian Federation military units from the territory of the Republic of Moldova, within the framework of this deadline will be synchronized with the political settlement of the Transdnestrian conflict and the determination of a special status for the Transdnestrian region of the Republic of Moldova.

The stages and timetable for the complete withdrawal of the Russian Federation military units will be determined by a separate protocol between Ministries of Defence of the Parties.

Page 5, Article 17

In order to ensure the withdrawal of the Russian Federation Military Units from the territory of the Republic of Moldova within the agreed terms and their normal functioning in the new places of deployment on territory of the Russian Federation, the Republic of Moldova participates in building on a shared basis in the territory of the Russian Federation social facilities necessary for setting up output Military Units.

The volume of allocated funds, the list of objects and places of building determined by a separate agreement.

Page 6, Article 23

The present Agreement shall enter into force on the date of the last notification of the Parties on the implementation of the necessary internal procedures and will remain in force until the completion of the full withdrawal of Russian Federation Military Units from the territory of the Republic of Moldova.

**Corruption** No specific mention.

**Crime/organised crime** No specific mention.



**Drugs** No specific mention.

**Terrorism** No specific mention.

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**Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** Transitional justice→Reparations→Material reparations  
Page 6, Article 8,  
... The Russian Federation shall compensate the expenses of the Republic of Moldova,  
incurred in accordance with this Article in relation to mentioned persons.  
  
The procedure for payments and rates for those specific costs are determined according  
to agreement of the parties.

**Reconciliation** No specific mention.

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**Implementation**

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

**International mission/force/similar**

No specific mention.

**Enforcement mechanism**

Page 6, Article 21

For the resolution of disputes related to the implementation of this Agreement, the Parties shall establish a Joint Russian-Moldovan Commission, composed by up to five representatives of each party, appointed by the Parties. The commission is granted the right to engage experts as required specialists.

The operation of the Joint Commission and its prerogatives are established by the parties in a separate Protocol.

**Related cases**

No specific mention.

**Source**

Law Russia: [www.LawRussia.ru](http://www.LawRussia.ru)

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