

<b>Country/entity</b>	Bosnia and Herzegovina Yugoslavia (former)
<b>Region</b>	Europe and Eurasia
<b>Agreement name</b>	Comprehensive Peace Agreement (Carter Agreement)
<b>Date</b>	21 Dec 1994
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes

**Agreement/conflict level** Intrastate/intrastate conflict

**Balkan Conflicts (1991 - 1995) (1998 - 2001)**

Former Yugoslavia

The disintegration of former Yugoslavia post cold war saw conflicts which became mediated and produced peace agreements in Slovenia (where the brief independence conflict was mediated by the EC Troika in 1991), Croatia (between Croatian and Serb populations 1991-1995), in Bosnia (between Croatian, Serb and Bosniak populations 1992-1995), in Macedonia (where mediation played a key pre-emptive role in preventing large scale conflict in 2001), in Kosovo (between Kosovar Albanians and Serbian population and the Federal Republic of Yugoslavia (FRY), but also between FRY and NATO, 1998-1999), and a conflict in the Presevo Valley (between Albanians in South Serbia and FRY, 2000-2001). The continued fall-out of the disintegration of former Yugoslavia also saw mediated agreement and ultimate dissolution of the Union between Serbia and Montenegro.

Bosnia-Herzegovina

In 1991, after nationalist parties won the first multi-party elections in the Socialist Federal Republic of Yugoslavia, a violent process of disintegration commenced. With its mixed population, Bosnia-Herzegovina became the centre of the following civil war that began in 1992 between the newly formed army of the Republic of Bosnia and Herzegovina (mostly Muslim Bosniacs), and the parastatal forces of self-declared Bosnian Croat (Herzeg-Bosnia) and Bosnian Serb (Republika Srpska) entities within Bosnia-Herzegovina, supported by Croatia and Serbia, with various, often short-lived, coalitions. The General Framework Agreement (Dayton Peace Agreement), signed in 1995, split the country into two ethno-federal entities, the Bosniak-Croat Federation and the Republika Srpska, and included continued peacekeeping and institutional administration by international actors.

Kosovo

The conflict between Serbs and Kosovar Albanians has a long history and always involved territorial disputes as well as ethno-political, cultural and linguistic factors. The most recent phase of the conflict began in November 1997 when the Albanian Kosovo Liberation Army (KLA or UCK) began their campaign for the independence of Kosovo from the Federal Republic of Yugoslavia (FRY – then Serbia and Montenegro). The subsequent war lasted until the NATO intervention, which undertook bombing campaigns of Belgrade and other places in Serbia during spring 1999. The main agreements solving the conflict were internationally driven and, finally, a UNSC resolution imposed a post-conflict arrangement in the wake of what was essentially a NATO military victory. In February 2008, Kosovo's parliament declared independence, but independence is still internationally disputed.

Close

Balkan Conflicts (1991 - 1995) (1998 - 2001)

**Stage**

Pre-negotiation/process

<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Bosnia peace process
<b>Parties</b>	Signed 19 December 1994: Radovan Karadzic, Ratko Mladic Signed 20 December 1994: Alija Izetbegovic, President, Rasim Delic, Supreme Commander Signed 20 December 1994, Additional agreement to that of 19 December: Radovan Karadzic
<b>Third parties</b>	Jimmy Carter, Witness
<b>Description</b>	This agreement, signed in several versions over two days, provides for an immediate ceasefire monitored by UN forces, commencing negotiations for a total cessation of hostilities agreement, unrestricted movement of humanitarian aid, and an early exchange of detainees.

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**Agreement document** [BA\\_941220\\_Comprehensive Peace Agreement.pdf \(opens in new tab\)](#) | [Download PDF](#)

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## Groups

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** Groups→Elderly/age→Anti-discrimination  
Page 1, Untitled last paragraph  
Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.

**Migrant workers** No specific mention.

**Racial/ethnic/national group** Groups→Racial/ethnic/national group→Anti-discrimination  
Page 1, Untitled last paragraph  
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**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced persons** No specific mention.

**Social class** No specific mention.

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## **Gender**

**Women, girls and gender** Page 1, Untitled last paragraph  
Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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## **State definition**

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

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## **Governance**

**Political institutions (new or reformed)** No specific mention.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** Page 1, Untitled last paragraph  
It is understood that there will be unrestricted movement of relief convoys, use of the airport at Sarajevo in accordance with existing agreements, and the delivery of humanitarian services by official institutions and non-governmental organizations. Each side may join with UNPROFOR inspectors to assure that no armaments or weapons of war are included in the cargoes to be delivered.

Page 1, Untitled last paragraph  
There will be an early exchange of all detainees, under the auspices of the International Red Cross. In accordance with the Geneva conventions, the ICRC will have unimpeded access to all detainees to insure that the provisions of this agreement are fulfilled. In a final agreement, all has to be agreed; otherwise, nothing is agreed.

**Traditional/religious leaders** No specific mention.

**Public administration** No specific mention.

**Constitution** No specific mention.

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## **Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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## **Human rights and equality**

**Human rights/RoL general** Page 1,

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**Bill of rights/similar** No specific mention.

**Treaty incorporation** Page 1, Untitled last paragraph  
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**Civil and political rights** Human rights and equality→Civil and political rights→Other  
Page 1, Untitled last paragraph  
...All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice...

**Socio-economic rights** No specific mention.

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## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

**Detention procedures** No specific mention.

**Media and communication** No specific mention.

<b>Mobility/access</b>	<p>Page 1, Untitled last paragraph</p> <p>It is understood that there will be unrestricted movement of relief convoys, use of the airport at Sarajevo in accordance with existing agreements, and the delivery of humanitarian services by official institutions and non-governmental organizations. Each side may join with UNPROFOR inspectors to assure that no armaments or weapons of war are included in the cargoes to be delivered.</p> <p>Page 2, Additional agreement to that of 19 December</p> <p>3) Based on assurances that convoys [unreadable] humanitarian services will pass freely. The Bosnian forces will withdraw from the Igman demilitarized zone in accordance with the existing agreement prior to the commencement of the negotiations described in item (1) above.</p>
<b>Protection measures</b>	<p>Rights related issues→Protection measures→Protection of civilians</p> <p>Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.</p>
<b>Other</b>	No specific mention.

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**Rights institutions**

<b>NHRI</b>	No specific mention.
<b>Regional or international human rights institutions</b>	<p>Rights institutions→Regional or international human rights institutions→Monitoring calls</p> <p>Page 1, Untitled last paragraph</p> <p>Each side will be responsible within its controlled areas for the protection of human rights in accordance with international standards. All people, regardless of age, sex, or ethnic origin, shall have the right to live in a location of their choice. International observers, including the Special Rapporteur of the Commission on Human Rights, will be free to observe compliance with this agreement.</p>

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## Justice sector reform

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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## Socio-economic reconstruction

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance  
Page 1, Untitled last paragraph  
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Page 2, Additional agreement to that of 19 December  
3) Based on assurances that convoys [unreadable] humanitarian services will pass freely...

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/  
nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian  
rights or access** No specific mention.

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## **Security sector**

**Security  
Guarantees** No specific mention.

**Ceasefire** Security sector→Ceasefire→Ceasefire provision  
Page 1, 1.  
Immediately implement a cease-fire, monitored by U.N. forces along all lines or confrontation, by cessation of all military activities and the exchange of prisoners, etc., as described below.

Page 1, 2.  
Commence negotiations on an agreement for a total cessation of hostilities on December 27, 1994, with the intent to conclude the agreement by January 15, 1995. This cessation of hostilities will last for four months, or for a longer period if mutually agreed by both parties.

Page 1, Untitled last paragraph  
Each side will be responsible within its controlled areas for the total elimination and prevention of the firing of any guns or weapons of any kind that might be damaging to people or property.

Page 2, Additional agreement to that of 19 December  
1) It is agreed that the negotiations to establish a total cessation of hostilities will commence on 23 December, 1994, with the intent to conclude the agreement by 1 January 1995.

Page 2, Additional agreement to that of 19 December  
2) A complete ceasefire, throughout Bosnia-Herzegovina, will be implemented at noon, 23 December 1994 monitored by U.N forces along all lines of confrontation, by cessation of all military activities.

**Police** No specific mention.

<b>Armed forces</b>	Page 2, Additional agreement to that of 19 December 3) Based on assurances that convoys [unreadable] humanitarian services will pass freely, the Bosnian forces will withdraw from the Igman demilitarized zone in accordance with the existing agreement prior to the commencement of the negotiations described in item (1) above.
<b>DDR</b>	No specific mention.
<b>Intelligence services</b>	No specific mention.
<b>Parastatal/rebel and opposition group forces</b>	No specific mention.
<b>Withdrawal of foreign forces</b>	No specific mention.
<b>Corruption</b>	No specific mention.
<b>Crime/organised crime</b>	No specific mention.
<b>Drugs</b>	No specific mention.
<b>Terrorism</b>	No specific mention.

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## **Transitional justice**

<b>Transitional justice general</b>	No specific mention.
<b>Amnesty/pardon</b>	No specific mention.
<b>Courts</b>	No specific mention.
<b>Mechanism</b>	No specific mention.

**Prisoner release** Page 1, 1.  
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Page 1, Untitled last paragraph  
There will be an early exchange of all detainees, under the auspices of the International Red Cross. In accordance with the Geneva conventions, the ICRC will have unimpeded access to all detainees to insure that the provisions of this agreement are fulfilled. In a final agreement, all has to be agreed; otherwise, nothing is agreed.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** No specific mention.

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## **Implementation**

**UN signatory** No specific mention.

**Other international signatory** Jimmy Carter, Witness

**Referendum for agreement** No specific mention.

**International mission/force/similar**

Page 1, 1.  
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Page 2, Additional agreement to that of 19 December  
2) A complete ceasefire, throughout Bosnia-Herzegovina, will be implemented at noon, 23 December 1994 monitored by U.N forces along all lines of confrontation, by cessation of all military activities.

**Enforcement mechanism**

No specific mention.

**Related cases**

No specific mention.

**Source**

ICTY Court records, Karadzic trial, exhibits D03504, D03503  
<http://icr.icty.org/>

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